### CITY OF KEIZER

MARION COUNTY, OREGON COMPREHENSIVE ANNUAL FINANCIAL REPORT Year Ended June 30, 2005

Prepared by City of Keizer - Finance Department Susan Gahlsdorf, Finance Director

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### INTRODUCTORY SECTION

CITY OF KEIZER, OREGON COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2005

#### CITY OF KEIZER, OREGON JUNE 30, 2005

MAYOR		
Lore Christopher 6598 Stone Mason Lane NE Keizer, Oregon 97303		
CITY COUNCIL		
Jacque Moir 6745 McLeod Lane NE Keizer, Oregon 97303		
Richard Walsh 5945 Shoreview Lane N. Keizer, Oregon 97303		
James Taylor 1986 Meadowlark Drive NE Keizer, Oregon 97303		

David McKane 674 Fall Creek Drive N Keizer, Oregon 97303

Troy Nichols 1085 Fir Cone Lane NE Keizer, Oregon 97303

Charles E. Lee 3445 Willamette Drive N. Keizer, Oregon 97303

> CITY MANAGER Chris Eppley

CHIEF OF POLICE Marc Adams

CITY RECORDER Tracy Davis

FINANCE DIRECTOR Susan Gahlsdorf

#### **CITY ATTORNEY**

E. Shannon Johnson Lien & Johnson 4855 River Road N. Keizer, Oregon 97303

#### **STAFF**

HUMAN RESOURCES DIRECTOR Dianne Hunt

COMMUNITY DEVELOPMENT DIRECTOR Nathan Brown

> PUBLIC WORKS DIRECTOR Rob Kissler

HIMAN RESOURCES DIRECT

\_ \_ \_ \_

January 2007

**Term Expires** 

January 2007

January 2007

January 2007

January 2007

January 2009

January 2009



## **City of Keizer**

Phone: (503) 390-3700 • Fax: (503) 393-9437 930 Chemawa Rd. N.E. • P.O. Box 21000 • Keizer, OR 97307-1000

December 13, 2005

Recycled Paper

Citizens of Keizer The Honorable Mayor Lore Christopher Members of the City Council Christopher Eppley, City Manager

#### **INTRODUCTION**

I am pleased to submit the Comprehensive Annual Financial Report (CAFR) of the City of Keizer, Oregon for the fiscal year ended June 30, 2005. This report was prepared by the City's Finance Department. Responsibility for the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the City. We believe the data, as presented, is accurate in all material aspects and is presented in a manner designed to fairly set forth the financial position and results of operation of the City as measured by the financial activity of its various funds and account groups. All disclosures necessary to enable the reader to gain an understanding of the City's financial affairs have been included.

The comprehensive annual financial report is presented in four sections: introductory, financial, statistical, and auditor's comments and disclosures required by state regulations. The introductory section includes this transmittal letter, the City's organizational chart, the certificate of achievement for excellence in financial reporting, and a list of principal officials. The financial section includes management's discussion and analysis, the basic financial statements, required supplementary information and other supplementary information, as well as the independent auditor's report on the financial statements. The statistical section includes selected financial and demographic information, generally presented on a multi-year basis. The auditor's comments and disclosures section required by state regulations contains comments made by our auditor with regard to the City's compliance with various laws and regulations.

This report includes all funds of the City, as well as all organizations, which meet the criteria for inclusion in the report as set forth in Statement No. 14 of the Governmental Accounting Standards Board, *The Financial Reporting Entity*. The City of Keizer financial statements include the Keizer Urban Renewal Agency as a blended component unit.

#### **INTRODUCTION** (Continued)

This report consists of management's representations concerning the finances of the City. Consequently, responsibility for the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with management. To provide a reasonable basis for making these representations, management has established an internal control structure designed to safeguard City assets against loss, theft, or misappropriation, and to ensure the reliability of financial records for preparing financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP). The internal control structure has been designed to provide reasonable, but not absolute, assurance that these objectives are being met. The concept of reasonable assurance recognizes that (1) the cost of the control structure should not exceed the benefits likely to be derived; and (2) the evaluation of cost and benefits require estimates and judgments by management.

We believe that the City's internal control structure adequately safeguards assets and provides reasonable assurance of proper recording of financial transactions. To the best of our knowledge and belief, the enclosed data is presented accurately, in all material respects, along with disclosures necessary to provide the reader with a reasonable understanding of the City's financial affairs.

This report was prepared in accordance with the Governmental Accounting Standards Board (GASB) Statement No. 34 Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments, and amendments. Therefore, the report includes:

A narrative introduction, overview, and analysis to the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the independent auditor's report on the basic financial statements.

Government-wide financial statements reflect the City as a single unified entity. The government-wide statements report information in a manner similar to that of for-profit business entities and include all long-term assets and liabilities of the City.

Fund financial statements present in detail significant (major) funds and totals for nonmajor funds. Detail on nonmajor funds can be found in the other supplementary information section of this report.

The City's financial statements were audited by Grove, Mueller & Swank, P.C., a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for the fiscal year ended June 30, 2005 are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the City's basic financial statements for the fiscal year ended June 30, 2005, are fairly presented, in all material respects, in conformity with GAAP. The independent auditor's report on the basic financial statements is included in the financial section of this report.

#### **INTRODUCTION** (Continued)

The City provides basic services. These services include police, municipal court, street construction and maintenance, a water reservoir, wells and water lines, storm drainage, land use planning and zoning, public improvements, parks and administrative services. The City contracts with the City of Salem, Oregon for maintenance of its sanitary sewer system and administers the billing function for use of this facility. The City also manages and operates the Keizer Urban Renewal District. The District was created in 1993 to strengthen the overall economic health of the commercial corridors, and enhance aesthetic appeal and safety within the District.

#### **ECONOMIC CONDITION AND OUTLOOK**

The City of Keizer was established in 1982. The first tax base was passed in November 1986 totaling \$447,810. The area that is now the City of Keizer was scarcely populated until the 1950's. By 1960, over 5,000 people resided in the area and as the 1980's arrived, so had another 7,000 people. Keizer is now the 14<sup>th</sup> largest city by population in the State of Oregon.

When the City incorporated in 1982, the City limits were aligned adjacent to the urban growth boundaries leaving little opportunity for annexation. In fact, the three annexations combined increased the City's area less than one-hundredth of one square mile.

The City of Keizer's central Willamette Valley location has directed the economic base toward local service. The majority of the workforce that resides within the City commutes into Salem or the Portland Metro area. The Keizer-Salem economy has shown a steady ability to produce jobs. The area has three primary industries including services, technology/manufacturing and government.

Review of the economic statistics presented in the statistical section of this Comprehensive Annual Financial Report shows the growth in population and residential building permits which point to a region with a stable and growing economy. However, because the City limits abut the urban growth boundaries, new construction will slow over the next ten years as infill is completed.

#### THE CITY

The City of Keizer, Marion County, Oregon is a financially independent entity, governed by an elected Mayor and a six member Council, all of which are volunteers. The City employs 39 sworn police officers including the Chief, two captains and seven sergeants. There are eight clerical and technical employees who support the Police Department functions. At City Hall, the department heads include the City Manager, Public Works Director, Finance Director, Human Resources Director, Community Development Director and City Recorder. There are 38 clerical and technical employees who support the City Hall departments and programs. There is a collective bargaining agreement with the Keizer Police Association and the Municipal Utility Workers' Local 320.

#### THE CITY (Continued)

In June 1997, the City revised its tax base for the first time since 1986. Shortly thereafter, Oregon's tax system was overturned by Ballot Measure 50 and like all other Oregon cities, Keizer had a permanent tax rate, replacing the existing tax base. The tax rate is constrained by the effects of Measure 5, which limits the consolidated tax rate that local governments can charge plus Measure 50, which limits growth in assessed value and places a tax rate limit that can be charged on each parcel of taxed property. The City's permanent levy rate is \$2.0838 per thousand. This amount will be applied to the taxable assessed value on the roll. The assessed value growth is limited to 3% plus any new construction, remodeling, or value increases due to property sales. In Fiscal Year 2005 the City's net value increased 5% overall including a 5% increase attributed to the Urban Renewal District.

In 1996, a privately owned business came to the Willamette Valley proposing to bring minor league baseball to the area. The Keizer City Council leaped at the opportunity to have the ball club in town. Through its Urban Renewal District, Keizer entered into a partnership with this private business and, in a short 18-months, Keizer had built a state of the art facility adjacent to Interstate 5. The stadium is now a major anchor for what is to become the Keizer Station commercial, industrial and mixed-use center.

The Keizer Station is a large mixed use development on 237-acres of ground adjacent to Interstate 5 exit 260. It has been in the making for nearly two decades and will provide thousands of jobs, increased tax base and needed commercial retail opportunities for the citizens of Keizer. The project is currently zoned correctly for the proposed uses, was master planned by the development team and is currently under construction.

#### MAJOR INITIATIVES

The City Council has adopted both short and long-term goals to provide a framework to meet the needs of our community. Short-term goals are defined as those that can be completed within 24-months. Below is a summary of each goal and a status report for each short-term goal.

#### Short Term Goals

<u>Goal to Increase Citizen Participation</u>: Develop methods of increasing the level of citizen participation in government in Keizer so as to ensure a high level of community satisfaction and build trust between citizens and government.

- Establish Task Force to revamp/review Neighborhood/Community Groups Process.
- Establish Task Force for K-23 to determine "value added" programming
- Determine coordination direction for "No Meth" Task Force for next 24 months

<u>Task</u>	<u>Next Steps</u>	% <u>Goal</u>	<u>FY</u>	Update
Neighborhood Associations and Community Group Process	• Develop task force to review the value of neighborhood associations and determine level of community interest in making them more viable.	34	05-06	11-29-05 – Work has not yet begun

<u>Task</u>	Next Steps	% <u>Goal</u>	<u>FY</u>	Update
No Meth. Not in My Neighborhood	<ul> <li>Determine Council Policy on City Participation in No Meth. Not in My Neighborhood task force.</li> </ul>	33	05-06	11-29-05 – Work has not yet begun
Establish task force for K-23 Programming and Policies	<ul> <li>Mayor establishes task force or standing committee to oversee K-23.</li> <li>K-23 Committee develops policies and future direction for K-23 regarding programming content and audience.</li> </ul>	33	05-06 & 06-07	11-29-05 – Work is scheduled to begin after the first of the year.
Total % of Goal C	ompleted to date	0	]	

Goal to Complete Civic Center Improvement Plan and Forward to Citizens on the 2006 Ballot for Funding: Develop and implement process to take public input and inform the community on the future civic Center needs. Work with a citizen task force to measure public interest in supporting a potential bond measure for a new Civic Center and work toward placing the measure on the 2006 Ballot.

• Determine process for citizen input

Develop partnerships and grants to offset funding requirements
Develop ballot measure for 2006 General Election

• Work the issue

% **Update** Next Steps FY Task Goal Determine level City Council appoints a task 5 05-06 11-29-05 - Several City Councilors agreed ٠ to serve on a task force to develop an force to develop a public input and process for informational brochure for distribution. citizen input and information strategy public 80 05-06 11-29-05 - An informational brochure has Work the issue ♦ Initiate information make been developed and is ready for campaign and distribution after the first of the year. presentations to Funding has been located for initial round community/business groups. • Conduct scientific polling to evaluate the level of community scientific polling of to evaluate demographics and likely support for a bond support for a Civic Center. measure. • Develop initial language for 2006 ballot measure for funding a new facility. 10 05-06 Funding Work to identify partnering and 11-29-05 – Through the major amendment grant opportunities to offset to the Urban Renewal plan, the City funding needs. Council allocated \$6M toward the construction of a new Police Department and City Hall complex. This project is anticipated to cost approximately \$10M. 5 05-06 11-29-05 - Work has not yet begun **Develop Ballot** Finalize ballot measure for 2006 Measure general election Total % of Goal Completed to date 5

Goal to Explore Options for Curly's Dairy Wetlands: Work with the West Labish Water Control District and the Salem Keizer Watershed Council to guarantee that the Curly's Dairy wetlands area remains a functioning wetlands for flood mitigation purposes.

- Explore Options for Curly's Dairy Wetlands
- Develop Multi-Use Path Connection between Country Glen and Hidden Creek Neighborhoods and the Keizer Station Area

٠	Pursue	Other	Flood	Mitigation	Projects	
•	I uibuc	O mon	1 1000			

<u>Task</u>	<u>Next Steps</u>	% <u>Goal</u>	<u>FY</u>	Update
Explore options for Curly's Dairy Vetlands	<ul> <li>Actively work with West Labish Water Control District and the Salem Keizer Watershed Council to ensure that the Curly's Dairy wetland property remain undeveloped for flood mitigation purposes.</li> </ul>	25	05-06 & 06-07	11-29-05 – The City remains active with these groups and will pursue opportunities to secure this ground as/if they arise.
Pursue other flood nitigation projects	• Develop flood overflow channel in the Hidden Creek and Country Glen Parks along Labish ditch.	50	05-06	11-29-05 – This project is budgeted and expected to be built in the Spring of 2006.
Develop multi-use bath connection between Country Glen ind Hidden Creek beighborhoods and the Keizer Station area	<ul> <li>Plan for a multi-use path connection between the Keizer Station area and the Country Glen and Hidden Creek neighborhoods.</li> <li>Construct the path.</li> </ul>	25	06-07	11-29-05 – Community Development has been alerted to this need and will be working with property owners as master plans are made to incorporate such a connection.
Total % of Goal Comp	leted to date	25	]	
d regional partners to cilities, construct any in	<b>Rapids Park to the Public Within</b> secure funding for and purchase the provements necessary to open the particular to patrol and maintenance of the	propert	y for the general us	e park, master plan the park se by the public, and develop
<ul> <li>Secure funding property</li> </ul>	····· •	Construc acilities	t any	hard and soft improvements and

• Master plan the park

• Develop IGAs necessary for the patrol and maintenance of the park

		%		
Task	Next Steps	<u>Goal</u>	<u>FY</u>	Update
Secure funding for and purchase park property	<ul> <li>Secure state and local grants for the acquisition of park property.</li> <li>Complete closing on park property.</li> </ul>	20	05-06	11-29-05 – All necessary funding through grant programs has been secured for the purchase of the park property. Closing on the park property is scheduled for October of 2005.

Task	Next Steps	% <u>Goal</u>	<u>FY</u>	Update
Master plan the park	<ul> <li>Conduct a public outreach campaign to gather community input on park master plan.</li> <li>Attain outside expert assistance on developing the master plan documents.</li> <li>City Council holds public hearing on master plan and adopts the document.</li> </ul>	30	05-06	11-29-05 - A citizen survey regarding desired uses for the park has been distributed and the results are currently being tallied. A series of community forums are being planned to be held so as to provide additional input on the park design.
Construct the Park	• Secure funding to construct the park CIP project list and schedule for completion.	40	06-07	11-29-05 - Work has not yet begun.
Develop IGAs for park patrol and maintenance	<ul> <li>Develop a series of IGAs with partner jurisdictions to secure resources for patrol and maintenance of the park.</li> </ul>	10	06-07	11-29-05 – Work has not yet begun
Total % of Goal	Completed to date	20	]	

Total % of Goal Completed to date

20

<u>Goal to Complete the Keizer Station LIDs:</u> Develop public financing package for Keizer Station public improvements and Sports/Expo/Community Center.

• Secure public financing and form LID for Keizer Station public improvements

• Secure 2<sup>nd</sup> LID for Keizer Sports/Expo/Community Center

<u>Task</u>	Next Steps	% <u>Goal</u>	<u>FY</u>	Update	
Secure public financing and form LID for Keizer Station public Improvements	<ul> <li>Hire a financial advisor to help with project.</li> <li>Obtain appraisals of land within proposed LID to assess City's risk.</li> <li>Agree on terms of public financing and form LID.</li> <li>Issue bonds.</li> </ul>	75	05-06	11-29-05 - The City has entered into an interim financing agreement with Keybank and is making draws to pay for the public improvements as expenses are incurred. Once the project is completed and total costs are tabulated, the City will either issue bonds for the long term financing or initiate a private placement of the debt if appropriate.	
Secure 2 <sup>nd</sup> LID for Sports/Expo Center	<ul> <li>Initiate discussions with property owners in Area A of Keizer Station about initiating LID earlier than \$300M valuation.</li> <li>Initiate LID</li> </ul>	25	06-07	11-29-05 – Discussions have been had with NW National LLC about initiating the LID earlier than agreed to in the DDA. No resolution has been reached as of yet.	
Total % of Goal Completed to date 75					

Goal to Place a Library Measure on the May, 2007 Ballot: Develop a plan for a Keizer Library that meets the needs of the community and of the CCRLS so as to gain CCRLS membership and place a funding measure on the May, 2007 ballot for Keizer residents to vote upon.

- Resolve CCRLS Membership issue
- Complete Analysis and Documentation for a possible May, 2007 Ballot Measure Vote

		%		
<u>Task</u>	<u>Next Steps</u>	Goal	<u>FY</u>	<u>Update</u>
Resolve CCRLS Membership Issue	<ul> <li>Work with CCRLS to create a position that meets the needs of the Keizer community and the CCRLS so as to gain full membership if a library is built in Keizer.</li> </ul>	75	05-06	11-29-05 - Most recently, the City Managers of Dallas, McMinnville, Woodburn, Salem and Keizer met to develop a position that would be acceptable to CCRLS for an alternative library in Keizer. This position was presented to the CCRLS Board as a vote is expected at their next meeting in December, 2005. For all intents and purposes, this task is completed as we will have an answer one way or the other about membership from CCRLS within the next before the end of 2005.
Complete Analysis and Documentation for a possible May, 2007 Ballot Measure Vote	<ul> <li>Follow Oregon State Guidelines for placing a ballot on an election other than a general election.</li> </ul>	25	06-07	11-29-05 – Work has not yet begun
Total % of Goal C	completed to date	75		

<u>Goal to Complete and Adopt Several Outstanding Issues:</u> Work toward completion and adoption of several outstanding issues including the adoption of a storm water master plan, finalize review of personnel policies, and complete a major amendment to the Urban Renewal District.

- Complete and Adopt Storm Water Master Plan
- Complete Major Amendment of North River Road Urban Renewal District
- Finalize Review and Adopt Personnel Policies

#### % FY Next Steps <u>Goal</u> **Update** Task 06-07 11-29-05 - Work has not yet begun. Complete and Hire consultant to help create storm water 33 adopt storm master plan. water master • Council appoints task force to work with staff and consultant on development of the plan master plan. Task force recommends storm water master plan for approval by City Council. % **Next Steps** FY Task Goal Update • City Council holds public hearing on storm water master plan • City Council adopts storm water master plan and any other regulations necessary to implement it. 11-29-05 - The HR Director and 05-06 Finalize review • HR Director and Department Heads 33 and adopt work with Council Personnel Policy **Council Personnel Policies Committee** have spent the last 5-years working on personnel policies Committee to review policies and this project and have completed their recommend changes Council for review and proposed revisions to the adoption. City's personnel policies. This • City Council reviews and adopts document now must to before the full changes to personnel policies. Council for adoption. For all intents and purposes, this task is completed. Complete major 34 05-06 11-29-05 - This task is completed Develop project list. amendment to the • Determine probable cost of projects. Urban Renewal • Public notice to all Keizer residents of District proposed changes, cost and public hearing date/time. • Hold public hearing. • Adopt major amendment to Urban Renewal district Total % of Goal Completed to date 67

#### MAJOR INITIATIVES (continued)

<u>Goal to Implement River Road Renaissance Master Plan:</u> River Road Renaissance task force is to work with the City, Chamber of Commerce, River Road merchants and the general public to implement the River Road Renaissance Master Plan recommendations.

- Implement traffic improvements
- Implement economic development strategies
- Implement safety improvements

<u>Task</u>	Next Steps	<u>Goal</u>	<u>FY</u>	<u>Update</u>
City Council appoints citizen task force	<ul> <li>Develop a proposed task force structure and submit to City Council for input and adoption.</li> <li>Mayor appoints task force members</li> </ul>	5	05-06	11-29-05 – This task is complete.
Select projects	<ul> <li>Task force selects transportation improvement projects along River Road to recommend for funding.</li> <li>Task force selects safety and pedestrian oriented improvement projects along River Road to recommend for funding.</li> <li>Task force selects economic development related projects to recommend for funding.</li> </ul>	10	05-06	9-14-05 This task is complete.
<u>Task</u>	<u>Next Steps</u>	% <u>Goal</u>	<u>FY</u>	Update
Develop financing for the project list	<ul> <li>Develop project list costs and determine methods for financing.</li> <li>If Urban Renewal is determined to be a potential financing tool, Urban Renewal Board and Agency must begin on Urban Renewal Plan amendment to incorporate projects into plan.</li> </ul>	20	05-06 & 06-07	11-29-05 – A major amendment to th Urban Renewal district has bee accomplished to fund many of the RR projects. Additional funding may be required as we move forward with implementation.
Implement marketing plan	• Task force, working in conjunction with the Chamber of Commerce need to implement the marketing plan as developed through the River Road Renaissance master planning process.	20	05-06 & 06-07	11-29-05 – District banners have bee designed, purchased and installed demarkin the 5 RRR districts.
Construct or complete project list	<ul> <li>Budget, engineer and construct physical improvements adopted by the Council as recommended through the 3RAC committee</li> </ul>	40	05-06 & 06-07	11-29-05 – Work has not yet begun.
Amend existing ordinances and/or codes to allow for successful completion of master plan	<ul> <li>Amend ordinances/codes.</li> </ul>	5	05-06 & 06-07	11-29-05 – Work has not yet begun.

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**Goal to Revamp the SKAPAC Process:** Work with Salem City Staff and City Council to develop revisions to the SKAPAC process so as to make it more efficient to coordinate high level issues between Salem and Keizer.

• Revamp the SKAPAC Process

<u>Task</u>	<u>Next Steps</u>	% <u>Goal</u>	FY	Update
Revamp SKAPAC process	• Develop task force of City Council and City Staff to review the SKAPAC process and decide whether or not to move forward with a formal review process.	25	05-06 & 06-07	11-29-05 – Work has not yet begun
	• If a revision is determined feasible and important, initiate contact with Salem City Staff and City Council to initiate a joint agency review of the process.	25	05-06 & 06-07	11-29-05 – Work has not yet begun
Task	Next Steps ♦ Work cooperatively with Salem to create a	% <u>Goal</u> 25	<u>FY</u> 05-06	<u>Update</u> 11-29-05 – Work has not yet
	revised agreement document.		& 06-07	begun
Establish task force for K-23 Programming and Policies	<ul> <li>Present revised document to both City Councils and approve new agreement</li> </ul>	25	05-06 & 06-07	11-29-05 – Work has not yet begun
Total % of G	oal Completed to date	0	]	

<u>Goal to Make Improvements to the Transportation System to Improve Traffic Conditions</u>: Work with the Planning Commission to review the Transportation SDC Capital Improvement Project List and to actively pursue accomplishing those projects listed on the CIP to improve the transportation system throughout Keizer. Also, accomplish a comprehensive review of the Keizer Transportation System Plan.

• Accomplish Review of TSP

• Construct Transportation CIP

• Review Transportation SDC CIP

<u>Task</u>	<u>Next Steps</u>	% <u>Goal</u>	<u>FY</u>	Update
Review Keizer TSP	<ul> <li>Apply for State TGM Grant to conduct comprehensive TSP Review.</li> <li>Develop RFQ and hire consultant to help accomplish a comprehensive TSP Review</li> <li>Mayor appoints citizen task force to work with staff and consultant to review the Keizer TSP</li> <li>Task force makes recommendations to City Council for TSP updates.</li> <li>Council adopts modifications to the Keizer TSP.</li> </ul>	30	05-06	4-19-05 – This task is complete.
Review Transportation SDC CIP	<ul> <li>Initiate Planning Commission Review of Transportation SDC CIP</li> <li>Planning Commission makes recommendation to City Council on modifications to the Transportation SDC CIP list</li> <li>City Council holds public hearing on the SDC CIP list and adopts any modifications they deem prudent</li> </ul>	20	05-06	11-29-05 – Planning Commission is slated to take this issue up early in 2006.
Construct Transportation CIP	<ul> <li>Provide funding through the budget process to build the projects listed in the transportation CIP</li> <li>Construct each project in prioritized order as funding allows</li> </ul>	50	05-06 & 06-07	11-29-05 – This task is ongoing
Total % of Goa	Completed to date	80	]	

#### Long Term Goals

- > Address Traffic Issues
- > Address Options and Develop Position on Urban Growth Boundary Expansion
- > Conduct Commuter Rail Feasibility Study
- > Review and Update Salem Keizer Area Policy Advisory Committee Process
- > Begin Periodic Review When Mandated
- > Update Transportation System Plan

#### FINANCIAL INFORMATION

#### ACCOUNTING SYSTEM AND BUDGETARY CONTROL

The City is required by state law to budget all funds. The budgeting process includes employee and citizen input through various stages of preparation, public hearings and adoption of the original budget by the City Council. Additional resources not anticipated in the original budget may be added through the use of a supplemental budget. A supplemental budget requires hearings before the public, publications in newspapers and adoption by the City Council. Original and supplemental budgets may be modified by the use of appropriation transfers between the cost categories. Such transfers require approval by the City Council.

#### FINANCIAL INFORMATION (Continued)

Budgetary control is maintained at the fund and/or departmental level by comparison of estimated purchase amounts with adopted appropriations prior to placing purchase orders to vendors. The City Manager and the six Department Heads are responsible for ensuring their departments, funds and programs fall within appropriated amounts.

#### FINANCIAL PLANNING

The City prepares a long-range financial plan. The City uses this tool to analyze the fiscal impact of policy decisions, to plan spending levels, and to match those projections with available resources.

#### RETIREMENT PROGRAMS

The City enrolls all sworn officers and two City Hall employees in the Public Employees Retirement System of the State of Oregon. PERS acts as administrator of this pension plan. Employees that are not covered by PERS participate in a section 401(a) qualified pension plan. In addition, two deferred compensation plans are available for employees. These plans are provided through Nationwide and ICMA/RC Deferred Compensation.

#### DEBT ADMINISTRATION

The City has received an A- rating on general obligation issues from Moody's Investors Service. The ratings awarded by Moody's are Aaa, Aa, A, Baa, Ba, B, Caa, C and Con. Ratings of A attached to an issue classify it as an issue possessing many favorable investment attributes and considered as an upper medium grade obligation.

#### CASH MANAGEMENT

The Keizer City Council has adopted an investment policy through a Council resolution. Available investments include the State of Oregon Local Government Investment Pool, U.S. Government securities and certificates of deposit.

#### RISK MANAGEMENT

During fiscal year 2005, the City continued safety awareness programs throughout its operations. The programs include safety committees, training, equipment operation manuals and signs.

The City purchases commercial insurance for all commonly insured risks. All employee groups participate in the cost of medical and dental premiums, long and short-term disability premiums, and life insurance premiums.

#### INDEPENDENT AUDIT

The State of Oregon (ORS 297.405 to 297.555) requires an annual audit of the fiscal affairs of the City by independent public accountants selected by the City Council. This requirement has been complied with and the independent auditor's opinion has been included in this report.

#### AWARDS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate for Achievement of Excellence in Financial Reporting to the City of Keizer for its comprehensive annual financial report for the fiscal year ended June 30, 2004.

#### AWARDS (Continued)

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both accounting principles generally accepted in the United States of America and applicable legal requirements.

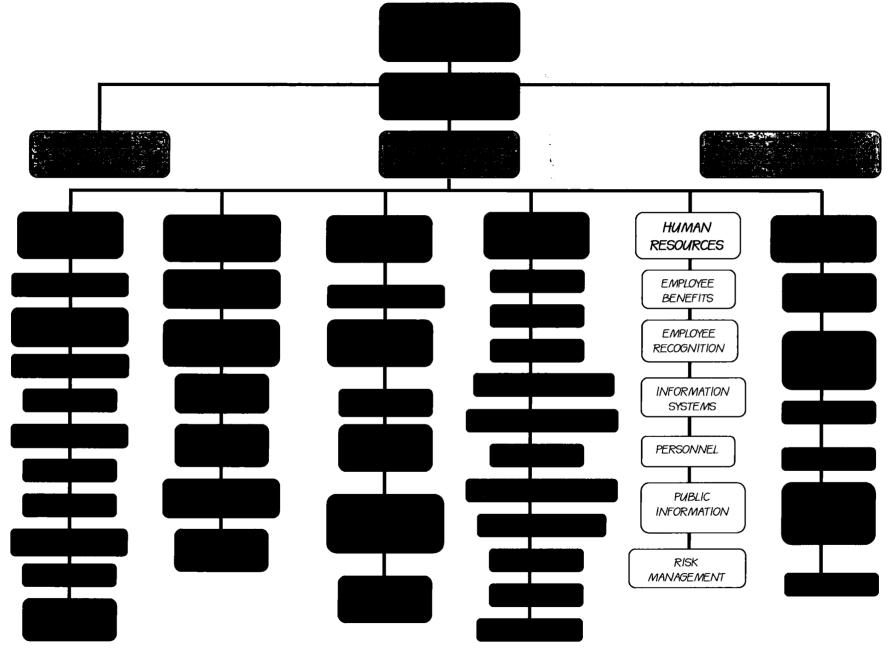
#### **ACKNOWLEDGMENTS**

Special recognition is given to the City's accountant, Debbie Engelhard whose hard work and dedication during the annual audit ensured the preparation of the Comprehensive Annual Financial Report on a timely basis. I also recognize and thank all other Departments within the City who provided supporting information for this report. I would like to express my appreciation to the Mayor, City Council members, the Audit Committee, the Budget Committee, and the City Manager for their leadership, support and dedication, to ensure the sound financial operations of the City of Keizer. Preparation of this report would not have been successful without that support.

Respectfully submitted,

Sphlodorf

Susan Gahlsdorf, CPA Finance Director



## Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Keizer, Oregon

For its Comprehensive Annual Financial Report for the Fiscal Year Ended June 30, 2004

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



Cany L'Zjel

President

hur K. Eners

**Executive Director** 



### FINANCIAL SECTION

CITY OF KEIZER, OREGON COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2005



CERTIFIED PUBLIC ACCOUNTANTS AND CONSULTANTS

#### INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and Members of the City Council City of Keizer Keizer, Oregon

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Keizer, Oregon as of and for the year ended June 30, 2005, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall basic financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Keizer, Oregon as of June 30, 2005 and the respective changes in financial position and its cash flows, where applicable, thereof for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

The Management's Discussion and Analysis and Required Supplementary Information are not a required part of the basic financial statements, but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures that consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming an opinion on the basic financial statements taken as a whole. The other supplementary information in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements of the City of Keizer, Oregon. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements taken as a and, in our opinion, is fairly presented in all material respects in relation to the basic financial statements taken as a whole.

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The data presented in the accompanying statistical and introductory sections, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. This information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on such data.

GROVE, MUELLER, & SWANK, P.C. CERTIFIED <u>PUBLIC</u> ACCOUNTANTS

By:

Charles A. Swank, A Shareholder November 2, 2005

### MANAGEMENT'S DISCUSSION AND ANALYSIS

Fiscal Year Ended June 30, 2005

This discussion and analysis of the City of Keizer's financial performance provides an overview of the City's financial activities for the fiscal year ended June 30, 2005. Please read it in conjunction with the accompanying transmittal letter of the basic financial statements, and the notes to those financial statements.

#### THE FINANCIAL STATEMENTS

The financial statements presented herein include all of the activities of the City of Keizer, Oregon (the City) and its component units using the integrated approach as prescribed by GASB Statement No. 34. The *government-wide financial statements* present the financial picture of the City from the economic resources measurement focus using the accrual basis of accounting. Governmental activities and business type activities are presented separately. These statements include all assets of the City (including infrastructure) as well as all liabilities (including long-term debt). Additionally, certain eliminations have occurred as prescribed by Statement No. 34 in regards to interfund activity, payables and receivables.

The *fund financial statements* include statements for each of the categories of activities - governmental and proprietary. The governmental activities are prepared using the current financial resources measurement focus and the modified accrual basis of accounting. The proprietary activities are prepared using the economic resources measurement focus and the accrual basis of accounting. A reconciliation of the fund financial statements to the government-wide financial statements is provided to explain the differences created by the integrated approach.

#### **REPORTING THE CITY AS A WHOLE**

The Statement of Net Assets and the Statement of Activities report financial information about the City as a whole and about its activities. These statements include *all* assets and liabilities of the City using the *accrual basis of accounting*, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the City's *net assets* and the changes in them. Net assets are the difference between assets and liabilities, which is one way to measure the City's financial health, or *financial position*. Over time, *increases or decreases* in the City's net assets are one indicator of whether its *financial health* is improving or deteriorating. Other factors to consider are changes in the City's property tax base and the condition of the City's infrastructure. In these statements, City activities are separated as follows:

Governmental activities - Most of the City's basic services are reported in this category, including the General Government, Police, Community Development, and Public Works. Property taxes, user fees, interest income, franchise fees, and state and federal grants finance these activities.

**Business-type activities** - The City's Water and Wastewater activities are reported in this category. The City charges a fee to customers to cover all or most of the cost of certain services it provides.

#### **REPORTING THE CITY'S MOST SIGNIFICANT FUNDS**

#### **Fund Financial Statements**

The fund financial statements provide detailed information about the most significant funds - not the City as a whole. Some funds are required to be established by State law and by bond covenants. However, management establishes many other funds to help it control and manage money for particular purposes or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money.

Governmental funds - Most of the City's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other *financial* assets that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. The reconciliation of differences between the governmental fund financial statements and the government-wide financial statements is explained in a section following each governmental fund financial statement.

**Proprietary funds** - When the City charges customers for the services it provides - whether to outside customers or to other units of the City - these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Assets and the Statement of Activities. In fact, the City's enterprise funds (a component of proprietary funds) are the same as the business-type activities reported in the government-wide statements but provide more detail and additional information, such as cash flows.

#### FINANCIAL ACTIVITIES OF THE CITY AS A WHOLE

#### Government-wide Financial Statements

#### Statement of Net Assets

The following table reflects the condensed Statement of Net Assets compared to the prior year.

For more detailed information, see the Statement of Net Assets (page 15).

## Table 1Statements of Net AssetsAs of June 30, 2005 and 2004

4.1

	Governmental <u>Activities</u>			Business-type								
					Act	vities		Totals				
		2004		2005	_	2004		2005		2004		2005
Cash and investments	\$	10,189,048	\$	8,463,278	\$	2,286,427	S	3,117,008	\$	12,475,475	s	11,580,286
Other assets		1,334,921		1,257,746		767,142		535,578		2,102,063		1,793,324
Capital assets		20,589,836		26,669,084		6,608,348		6,064,309		27,198,184		32,733,393
Total assets		32,113,805		36,390,108		9,661,917		9,716,895		41,775,722		46,107,003
Other liabilites		989,365		2,935,332		562,021		536,275		1,551,386		3,471,607
Long term debt		3,774,038		2,855,672		42,470		36,482		3,816,508		2,892,154
Total liabilites		4,763,403		5,791,004		604,491		572,757		5,367,894		6,363,761
Net assets												
Investment in capital assets,												
net of debt		16,394,836		23,224,084		6,598,348		6,064,309		22,993,184		29,288,393
Restricted		9,563,822		3,281,549		-		2,457,382		9,563,822		5,738,931
Unrestricted		1,391,744		4,093,471		2,459,079		622,447		3,850,823		4,715,918
Total net assets	5	27,350,402	\$	30,599,104	\$	9,057,426	\$	9,144,138	S	36,407,828	s	39,743,242

#### Governmental Activities

The City's net assets from governmental activities increased (improved) 12% from \$27.4 million to \$30.6 million. This increase is the change in net assets reflected in the Statement of Activities, shown in Table 2, and explained below:

- Cash and investments decreased \$1.73 million
- Other assets decreased \$77 thousand, primarily as a result of:
  - A decrease of \$55 thousand in accounts receivables,
  - A decrease of \$20 thousand in property taxes receivables.
- Other liabilities increased \$1.78 million, primarily as a result of an increase of \$1.74 million in accounts payables.
- Long-term debt outstanding decreased \$754 thousand, primarily as a result of normal retirement of current year liabilities.
- Capital assets increased \$6.08 million, primarily as a result of:
  - An increase of \$7.8 million for new assets purchased,
  - o A decrease of \$1.55 million for depreciation and related adjustments

#### Business-type Activities

The City's net assets from business-type activities increased (improved) 1%, from \$9.1 million to \$9.2 million. This increase is the change in net assets reflected in the Statement of Activities, shown in Table 2, and explained below:

**S** • •

- Cash and investments increased \$831 thousand
- Other assets decreased \$232 thousand, primarily as a result of:
  - A decrease of \$226 thousand in accounts receivables
- Other liabilities decreased \$47 thousand, primarily as a result of :
  - An decrease of \$44 thousand in accounts payables
- Capital assets decreased \$544 thousand, as a result of:
  - \$136 thousand of capital outlay purchases
  - \$200 thousand of capital outlay dispositions
  - o \$480 thousand of depreciation expense
- Long-term debt outstanding increased \$15 thousand as a result of increases in accrued compensated absences.

#### **Statement of Activities**

The following table reflects the condensed Statement of Activities and compared to the prior year.

For more detailed information, see the Statement of Activities (page 16).

See . .

#### Table 2

#### Statements of Activities For the years ending June 30, 2005 and 2004

	Gover	nmental	Business	s-type			
	Acti	vities	Activi	ties	Total		
	2004	2005	2004	2005	2004	2005	
Revenues							
Charges for services	\$ 859,495	<b>\$</b> 815,111	\$ 6,718,667	6,371,027	\$ 7,578,162	\$ 7,186,138	
Licenses and Permits	1,961,642	1 <b>,947,0</b> 10	-	-	1,961,642	1,947,010	
Grants and contributions	1,837,786	2,522,782	11,668	381,419	1,849,454	2,904,201	
Taxes and assessments	6,053,862	6,332,711		-	6,053,862	6,332,711	
Intergovernmental	744,190	771,629	-		744,190	771,629	
Miscellaneous	209,733	260,848	27,270	50,115	237,003	310,963	
Gain (loss) on disposal of							
capital assets	(94,140)	733,908	-	(200,000)	(94,140)	533,908	
Total revenues	11,572,568	13,383,999	6,757,605	6,602,561	18,330,173	19,986,560	
Expenses							
Programs	8,581,064	10,135,297	6,177,859	6,515,849	14,758,923	16,651,146	
Change in net assets	2,991,504	3,248,702	579,746	86,712	3,571,250	3,335,414	
Beginning net assets	24,358,898	27,350,402	8,477,680	9,057,426	32,836,578	36,407,828	
Ending net assets	\$ 27,350,402	<b>\$</b> 30,599,104	<b>\$</b> 9,057,426	9,144,138	\$ 36,407,828	<b>\$</b> 39,743,242	

#### Governmental Activities

The City's changes in net assets from governmental activities increased 9%, from \$3.0 million to \$3.2 million. This increase in the changes in net assets primarily reflected:

- Grants and contributions These are revenues arising from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program. Revenues primarily consist of federal and state grants (e.g. community development block grants, state gas tax funds), system development charges (e.g. parks, streets). Grants and contributions increased \$685 thousand.
- Taxes and assessments These are revenues that consist primarily of property taxes. Taxes increased \$279 thousand primarily as a result of the 3% increase in the assessed value of existing property (Measure 50).
- A \$734 thousand gain on the disposal of capital assets.
- Programs These are direct expenses that are specifically associated with a service, program, or department and, thus, are clearly identifiable to a particular function. The following table reflects the changes in program expenses:

	Fiscal Ye	ear	Fiscal Y	ear	Compared to		
	June 30, 2	005	June 30,	2004	Prior Year		
Programs	Amount	%	Amount	%	Change	%	
General government	\$ 2,263,474	22%	\$ 2,156,572	25%	\$ 106,902	5%	
Community and youth services	4,400	0%	441	0%	3,959	898%	
Community development	1,553,543	15%	799,064	9%	754,479	94%	
Parks	175,029	2%	110,806	1%	64,223	58%	
Public saftey	5,181,421	52%	4,512,031	53%	669,390	15%	
Public works	726,596	7%	739,176	9%	(12,580)	-2%	
Stadium operations	40,610	0%	38,343	0%	2,267	6%	
Interest on Long-term debt	190,224	2%	224,631	3%	(34,407)	-15%	
Total expenses	<b>\$</b> 10,135,297	100%	\$ 8,581,064	100%	\$ 1,554,233	18%	

# Table 3Governmental Activities - Program ExpensesFor the year ending June 30, 2005

The increased program expenses of \$1.55 million primarily reflect:

- General government consists of a variety of administrative functions necessary to direct the work force, provide legal services, set policy, manage the City's financial resources, and deliver services to customers. The departments within this category are City Manager, Human Resources, City Recorder and Finance.
- Public Works consists of the Street operations. The decreases primarily reflect a reduction in engineering services.

- Police consists of personnel costs and operating supplies to provide police protection. Increase is primarily in personnel services.
- Community Development consists of personnel costs and operating services and supplies to provide for the management of development activities and to enforce City Code. Community Development also includes the Urban Renewal District costs for associated personnel, operating services and supplies costs needed to manage the district. Increases primarily reflect costs associated with the Keizer Station development.

#### **Business-type** Activities

The City's changes in net assets from business-type activities decreased from \$580 thousand to \$153 thousand. This decrease in the changes in net assets primarily reflects:

- Charges for services are revenues that arise from charges to customers, applicants, or others who purchase, use, or directly benefit from the goods, services, or privileges provided, or are otherwise directly affected by the services. Revenues primarily consist of fees charged for water, sewer and street light utilities. Charges for services decreased by \$348 thousand, or 5%
- Grants and contributions are revenues for system development fees to pay for water, sewer and storm drain infrastructure. Grants and contributions increased by \$370 thousand or 3269%.
- Program expenses are direct expenses that are specifically associated with a service, program, or department and, thus, are clearly identifiable to a particular function. The following table reflects the changes in program expenses:

Table 4						
Business-type Activities - Program Expenses						
For the year ending June 30, 2005						

		Fiscal	Year		Fisca	d Year		Compared to		
		June 30	), 2005	June 30, 2004				Prior Year		
Programs		Amount		Amount		%	Change		%	
Water	<u> </u>	2,041,226	31%	\$	1,836,951	30%	\$	204,275	11%	
Sewer		4,074,941	63%		3,961,489	64%		113,452	3%	
Street Lighting		399,682	6%		379,419	6%		20,263	5%	
Total expenses	S	6,515,849	100%	S	6,177,859	100%	\$	337,990	5%	

The Program expense increases of \$337 thousand primarily reflects:

• Water, sewer and street lighting – consists of operations and maintenance of water, wastewater collection systems and the City's lighting districts. Cost increases primarily reflect the increase in overall operating costs to provide and maintain existing service levels. The increase in the Water Fund is primarily related to increases in personal services and the purchase of small tools and equipment below the capitalization threshold.

#### **Fund Financial Statements**

#### **Governmental Funds**

The following table reflects a summary of ending fund balances for governmental funds compared to the prior year.

## Table 5Governmental Funds - Fund BalancesAs of June 30, 2005

		Fiscal Year June 30, 2005			Fiscal Year June 30, 2004			Compared to Prior Year		
Major Funds		Amount	%		Amount	%		Change	%	
General	<u> </u>	1,243,622	17%	\$	1,537,345	14%	S	(293,723)	-19%	
Street		1,902,889	27%		1,951,191	18%		(48,302)	-2%	
Housing		121,114	2%		109,977	2%		11,137	10%	
Urban Renewal Project		1,712,800	24%		5,3 <b>28,572</b>	50%		(3,615,772)	-68%	
Urban Renewal Tax		996,575	14%		686,789	6%		309,786	45%	
Other Governmental Funds		1,164,359	16%		1,029,336	10%		135,023	13%	
Total fund balances	S	7,141,359	100%	\$	10,643,210	100%	\$	(3,501,851)	-33%	

At June 30, 2005, the City's governmental funds reported combined fund balances of \$7.1 million, which is a decrease of \$3.5 million or 33% compared with last year. The decrease is primarily a result of capital construction in the Urban Renewal District and in Other Governmental funds, Keizer Station LID fund. Capital construction for both funds was for the Keizer Station Development. The decrease in the General fund ending fund balance is primarily a result of personal services increases in the Police Department attributed to an increase in retirement rates, overtime, insurance benefits and modest salary increases.

#### General

The General fund accounts for all of the financial resources of the City which are not accounted for in any other fund. Principal sources of revenue are property taxes, franchise fees, state shared revenues and fines and forfeitures. Principal expenditures are made for police, community development, administration, and parks.

The General fund revenues increased 2%, from \$5.86 million to \$5.98 million. This increase in revenues primarily reflects increases in property taxes of \$120 thousand, and increased fines of \$100 thousand. Licenses and permits decreased \$38 thousand and intergovernmental receipts decreased \$60 thousand.

The General fund expenditures increased 12%, from \$5.34 million to \$5.99 million. This increase in expenditures primarily reflects increases in expenditures for general government of \$103 thousand, community development of \$26 thousand, parks of \$26 thousand, and public safety of \$444 thousand.

#### State Gas Tax

The State Gas Tax fund accounts for maintenance and construction of streets and sidewalks. The major revenue source is highway funds.

The State Gas Tax fund revenues increased 13.5%, from \$1.58 million to \$1.80 million. This increase in revenues primarily reflects increased State revenues and Storm Drain System Development Fees.

The State Gas Tax fund expenditures increased 86%, from \$992 thousand to \$1.85 million. This increase in expenditures primarily reflects Capital construction for road improvements.

#### Urban Renewal

The Urban Renewal funds account for payment of capital construction, primarily infrastructure, and associated personnel, operating services and supplies costs needed to manage the district. Additionally, annual debt service is paid on debt that was issued to carry out the Urban Renewal Plan. Tax increment revenue is the primary source of revenue.

The Urban Renewal Fund revenues increased 7.8%, from \$3.56 million to \$3.84 million. This increase in revenues primarily reflects an increase in tax increment revenue.

The Urban Renewal Fund expenditures increased 37%, from \$2.93 million to \$6.94 million. This increase reflects an increase in capital construction for development of the Keizer Station area.

The Urban Renewal Fund as Other Financing Sources increased \$920 thousand from the proceeds of land sales.

#### **Other Governmental Funds**

These funds are not presented separately in the basic financial statements, but are individually presented as supplemental information.

#### **Proprietary Funds**

The following table reflects a summary of net assets for Proprietary Funds compared to the prior year.

## Table 6Proprietary Funds - Net AssetsAs of June 30, 2005

		Fisca	l Year	Fiscal Year				Compared to		
		June 3	10, 2005	June 30, 2004			Prior Year			
Major Funds	Amount		%		Amount	%		Change	%	
Sewer	S	2,258,390	25%	s	2,358,930	26%	s	(100,540)	-4%	
Water		4,188,621	45%		4,153,256	46%		35,365	1%	
Sewer Reserve		711,092	8%		528,604	6%		182,488	35%	
Lighting Districts		155,577	2%		87,858	1%		67,719	77%	
Water Facility		1,830,458	20%		1,928,778	21%		(98,320)	-5%	
Total net assets	\$	9,144,138	100%	\$	9,057,426	100%	s	86,712	1%	
				-			_			

At June 30, 2005, the City's proprietary funds reported combined net assets of \$9.14 million, which is an increase of \$87 thousand, or 1% compared with last year.

#### Water and Water Facility Funds

The Water and Water Facility funds account for the operations, maintenance, and capital construction of the water system. The primary sources of revenues are user fees, system development charges, and interest earnings.

The Water and Water Facility fund revenues decreased 5%, from \$2.24 million to \$2.14 million. This decrease primarily reflects a slight reduction in water sales.

The Water and Water Facility fund expenditures increased 11%, from \$1.84 million to \$2.04 million. The increase in the Water Fund is primarily related to increases in personal services and the purchase of small tools and equipment below the capitalization threshold.

#### Sewer and Sewer Reserve Funds

The Sewer and Sewer Reserve funds account for the operations, maintenance, and capital construction of the water and wastewater collection systems. The primary sources of revenues are user fees, system development charges, and interest earnings.

The Sewer fund revenues remained constant at \$3.9 million for fiscal years 2004 and 2005.

The Sewer and Sewer Reserve fund expenditures increased 3%, from \$3.96 million to \$4.07 million. This increase primarily reflects a slight increase in operating costs to provide and maintain existing service levels by replacing aging infrastructure in order to meet new federal regulations, expand capacity and ensure safety standards are met and reimbursements for Storm Drain fees.

#### Street Lighting District Fund

This fund accounts for assessments to property owners to pay for street lighting. Street Lighting District fund revenues increased by 3%, from \$455 thousand to \$467 thousand. This increase is a result of increased assessments necessary to generate working capital to meet cash flow needs. Expenses increased by 5%, from \$379 thousand to \$399 thousand. This increase primarily reflects an overall increase in operating cost to provide and maintain existing service levels.

#### **Budgetary Highlights**

There were no material changes from the original budget to the final budget for any of the major governmental funds (for more detailed information see budget to actual comparisons on pages 37-41.

#### **Capital Assets**

As of June 30, 2005 the City had invested \$32.7 million in capital assets as reflected in the following table, which represents a net increase (additions, deductions, and depreciation) of \$5.54 million, or 20% from the previous fiscal year.

#### Table 7

#### Capital Assets at June 30, 2005 (net of depreciation)

(net of depreciation	ŋ	
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	Governm	nental	Busine	ss-type			
	Activi	ties	Acti	vities	Total		
	2004	2005	2004	2005	2004	2005	
Land	S -	s -	\$ 371,759	<b>\$</b> 371,759	<b>\$</b> 371,759	<b>\$</b> 371,759	
Building and improvements	7,667,084	9,255,300	697,639	697,639	8,364,723	9,952,939	
Equipment and vehicles	1,236,236	1,516,097	310,428	257,920	1,546,664	1,774,017	
Infrastructure	22,322,213	27,952,615	13,373,812	13,354,296	35,696,025	41,306,911	
Accumulated depreciation	(10,635,697)	(12,054,928)	(8,145,290)	(8,617,305)	(18,780,987)	(20,672,233)	
Net capital assets	\$ 20,589,836	<b>\$</b> 26,669,084	\$ 6,608,348	\$ 6,064,309	\$ 27,198,184	<b>\$</b> 32,733,393	

For more detailed information see the Notes to Basic Financial Statements (pages 24-35)

The following table is a summarized reconciliation of the change in capital assets.

#### Table 8 Changes in Capital Assets (in thousands)

	Governmental Activities		Business-type Activities		Total	
Beginning balance	\$	20,589,836	\$	6,608,349	\$	27,198,185
Additions		7,814,900		136,405		7,951,305
Retirements		(185,870)		(200,000)		(385,870)
Depreciation		(1,549,782)		(480,445)		(2,030,227)
Ending balance	\$	26,669,084	\$	6,064,309	\$	32,733,393

The City depreciates all its capital assets except for land.

#### **Debt Outstanding**

As of June 30, 2005 the City had \$3,445,000 in debt (bonds, notes, etc.) outstanding compared to the \$4,205,000 last year, an 18% net decrease from debt retirement.

### Table 9Outstanding Debt at Year End

	Totals			
	2004	2005		
Governmental General obligation	\$ 4,195,000	\$ 3,445,000		
Business-type Utility	10,000			
Total	\$ 4,205,000	\$ 3,445,000		

For more detailed information see the Notes to Basic Financial Statements (pages 24-35).

#### ECONOMIC FACTOR

The economy of the City and its major initiatives are discussed in detail in the accompanying Transmittal Letter.

#### FINANCIAL CONTACT

The City's financial statements are designed to present users (citizens, taxpayers, customers, investors, and creditors) with a general overview of the City's finances and to demonstrate the City's accountability. If you have questions about the report or need additional financial information, please contact the City's Finance Director at 930 Chemawa Road NE, Keizer, Oregon 97303.

**BASIC FINANCIAL STATEMENTS** 

# **CITY OF KEIZER, OREGON** STATEMENT OF NET ASSETS

JUNE 30, 2005

	Governmental Activities	Business-type Activities	Totals
ASSETS			
Cash and investments	\$ 8,463,278	\$ 3,117,008	\$ 11,580,286
Accounts receivable	833,032	400,376	1,233,408
Property taxes receivable	423,819	31,105	454,924
Assessment liens receivable	895	39,006	<b>39,90</b> 1
Inventories	-	65,091	65,091
Nondepreciable capital assets	-	371,759	371,759
Other capital assets	26,669,084	5,692,550	32,361,634
Total Assets	36,390,108	9,716,895	46,107,003
LIABILITIES			
Accounts payable	1,955,079	421,699	2,376,778
Accrued expenses payable	-	171	171
Deposits	35,646	93,159	128,805
Noncurrent liabilities:			
Due within one year:			
Bonds payable	780,000	-	780,000
Accrued compensated absences	164,607	21,246	185,853
Due in more than one year:			
Bonds payable	2,665,000	-	2,665,000
Accrued compensated absences	190,672	36,482	227,154
Total Liabilities	5,791,004	572,757	6,363,761
NET ASSETS			
Investment in capital assets (net of related debt)	23,224,084	5,692,550	28,916,634
Reserved for special purposes	3,281,549	2,457,382	5,738,931
Unrestricted	4,093,471	994,206	5,087,677
Total Net Assets	\$ 30,599,104	\$ 9,144,138	\$ 39,743,242

The accompanying notes are an integral part of the financial statements. - 15 -

CITY OF KEIZER, OREGON STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2005

			Program Rev		
	Expen	Ċ	Fees, Fines, and Charges for Services		Operating Grants and ontributions
FUNCTIONS/PROGRAMS					
Governmental Activities:					
General government	\$ 2,26	3,474 \$	147,149	\$	187,714
Community and youth services		4,400	-		-
Community development	1,55	3,543	57,207		618
Parks	17	5,029	2,350		4,550
Public safety	5,18	1,421	473,327		53,549
Public works	72	6,596	82,025		1,658,353
Stadium operations	4	0,610	53,053		-
Interest on long-term debt	19	0,224	-		
Total Governmental Activities	10,13	5,297	815,111		1,904,784
Business-type Activities:					
Water	2,04	1,226	1,997,748		2,934
Sewer and storm drain	4,07	4,941	3,905,878		-
Street lighting	39	9,682	467,401		<u> </u>
Total Business-type Activities	6,51	5,849	6,371,027		2,934
Total Activities	\$ 16,65	1,146 \$	7,186,138		1,907,718

#### General Revenues:

Taxes Franchise fees Intergovernmental - unrestricted Miscellaneous Gain (loss) on disposition of capital assets

Total General Revenues

Change in Net Assets

Net Assets, July 1, 2004 Net Assets, June 30, 2005

Gi	Capital cants and stributions	Governmental Activities	Business-type Activities	Totals
\$	116,739	\$ (1,811,872)	\$ -	\$ (1,811,872)
Ψ	-	(4,400)	-	(4,400)
	400,000	(1,095,718)	-	(1,095,718)
	71,101	(97,028)	-	(97,028)
	7,645	(4,646,900)	-	(4,646,900)
	22,513	1,036,295	-	1,036,295
	-	12,443	-	12,443
	-	(190,224)	-	(190,224)
	617,998	(6,797,404)	-	(6,797,404)
	135,292	_	94,748	94,748
	243,193	-	74,130	74,130
	-	-	67,719	67,719
	378,485	-	236,597	236,597
\$	996,483	(6,797,404)	236,597	(6,560,807)
				•
		6,332,711	-	6,332,711
		1,947,010	-	1, <b>947,010</b>
		771,629	-	771,629
		260,848	50,115	310,963
		733,908	(200,000)	533,908
		10,046,106	(149,885)	9,896,221
		3,248,702	86,712	3,335,414
		27,350,402	9,057,426	36,407,828
		\$ 30,599,104	\$ 9,144,138	\$ 39,743,242

# Net (Expenses) Revenues and Changes in Net Assets

See . .

The accompanying notes are an integral part of the financial statements. - 16 -

# **CITY OF KEIZER, OREGON** BALANCE SHEET - GOVERNMENTAL FUNDS

JUNE 30, 2005

		General	 Street	Housing Services
ASSETS				
Cash and investments	\$	1,088,946	\$ 1,930,230	\$ 121,113
Accounts receivable		247,304	147,199	-
Property taxes receivable		178 <b>,924</b>	-	-
Assessment liens receivable		-	895	-
Due from other funds		39,602	· -	-
Other receivables		-	 -	 267,849
Total Assets		1,554,776	 2,078,324	\$ 388,962
LIABILITIES AND FUND BALANCES				
Liabilities				
Accounts payable	\$	142,851	\$ 173,840	\$ -
Deposits		34,548	700	-
Due to other funds		-	-	-
Deferred revenue		133,755	 895	 267,848
Total Liabilities		311,154	175,435	267,848
Fund Balances				
Unreserved, reported in:				
General fund		1,243,622	-	-
Special revenue funds		-	1,902,889	121,114
Capital projects funds		-	 -	 -
Total Fund Balances		1,243,622	 1,902,889	 121,114
Total Liabilities and Fund Balances	<u> </u>	1,554,776	\$ 2,078,324	\$ 388,962

 Urban Renewal Project		Urban Renewal Tax Increment		Other Governmental Funds		Totals
\$ 3,029,135 2 - - - -	\$	938,120 - 244,895 - - -	\$	1,355,734 170,678 - - - -	\$	8,463,278 565,183 423,819 895 39,602 267,849
\$ 3,029,137	\$	1,183,015	\$	1,526,412	\$	9,760,626
\$ 1,315,937 400 - - 1,316,337	\$	- - - - - - - - - - - - - - - - - - - -	\$	322,451 39,602 - 362,053	\$	1,955,079 35,648 39,602 588,938 2,619,267
1,712,800		- 996,575 -		228,962 935,397		1,243,622 4,962,340 935,397
 1,712,800		996,575		1,164,359		7,141,359
\$ 3,029,137	\$	1,183,015	<u> </u>	1,526,412	\$	9,760,626

See ....

The accompanying notes are an integral part of the financial statements. - 17 -

**RECONCILIATON OF BALANCE SHEET - GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS** JUNE 30, 2005

#### **RECONCILIATION TO THE STATEMENT OF NET ASSETS**

Fund Balances	\$ 7,141,359
The Statement of Net Assets reports receivables at their net realizable value. However, receivables not available to pay for current-period expenditures are deferred in governmental funds.	588.940
Capital assets are not financial resources in governmental funds, but are reported in the	<b>A</b> ( (( <b>A A A</b> ))
Statement of Net Assets at their net depreciable value.	26,669,084
All liabilities are reported in the Statement of Net Assets. However, if they are not due	
and payable in the current period, they are not recorded in governmental funds.	(3,800,279)
Net assets of governmental activities	\$ 30,599,104
Net assets of governmental activities	\$ 30,599,104

The accompanying notes are an integral part of the financial statements. - 18 -

### CITY OF KEIZER, OREGON STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2005

	General	Street	Housing Services
REVENUES			
Taxes and assessments	\$ 2,704,353	\$ 2,440	\$-
Licenses and permits	2,070,679	74,333	-
Intergovernmental	580,063	1,658,463	8,714
Fines and forfeitures	473,327	-	-
Miscellaneous	148,644	63,235	2,423
Total Revenues	5,977,066	1,798,471	11,137
EXPENDITURES	·		
Current operating:			
General government	685,280	•	-
Community and youth services	4,400	-	-
Community development	363,054	-	-
Parks	125,563	-	-
Public safety	4,757,767	-	-
Public works	-	716,465	. –
Stadium operations	40,610	-	-
Capital outlay	10,942	1,130,309	-
Debt service	-	-	-
Total Expenditures	5,987,616	1,846,774	
REVENUES OVER (UNDER)			
EXPENDITURES	(10,550)	(48,303)	11,137
OTHER FINANCING SOURCES (USES)			
Loan proceeds	-	-	-
Loan payment	-	-	-
Land sale proceeds	-	-	-
Interfund loan	•	-	-
Transfers in	659	-	-
Transfers out	(283,832)	-	
Total Other Financing Sources (Uses)	(283,173)	-	-
NET CHANGE IN FUND BALANCES	(293,723)	(48,303)	11,137
FUND BALANCES, Beginning of year	1,537,345	1,951,192	109,977
FUND BALANCES, End of year	<u>\$ 1,243,622</u>	\$ 1,902,889	<u>\$ 121,114</u>

Urban Renewal Project		Urban Renewal Tax Increment	Other Governmental Funds	Totals
\$ - - -	\$	3,727,076	\$ - 200,376 382,834	\$ 6,433,869 2,345,388 2,630,074 473,327
76,007		37,845 3,764,921	491,733  1,074,943	<u>819,887</u> 12,702,545
_			155,898	841,178
-		-		4,400
1,264,994		-	8,500	1,636,548
-		-	6,602	132,165
-		-	243,479	5,001,246
-		-	-	716,465
-		-	-	40,610
4,734,521		-	1,935,567	7,811,339
- 		940,224	-	940,224
5,999,515		940,224	2,350,046	17,124,175
(5,923,508)	).	2,824,697	(1,275,103)	(4,421,630)
2,514,912		_	_	2,514,912
2,514,512		(2,514,912)	-	(2,514,912)
919,778		-	-	919,778
(1,126,953)		-	1,126,953	-
-		-	283,832	284,491
-		-	(659)	(284,491)
2,307,737		(2,514,912)	1,410,126	919,778
(3,615,771)	•	309,785	135,023	(3,501,852)
5,328,571		686,790	1,029,336	10,643,211
<u>\$ 1,712,800</u>	\$	996,575	<b>\$</b> 1,164,359	\$ 7,141,359

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The accompanying notes are an integral part of the financial statements. - 19 -

### CITY OF KEIZER, OREGON RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2005

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES	
Net change in fund balances - total governmental funds	\$ (3,501,852)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds defer revenues that do not provide current financial resources. However, the Statement of Activities recognizes such revenues at their net realizable value when earned, regardless of when received.	(52,454)
Governmental funds do not report expenditures for unpaid compensated absences, interest expense, or arbitrage since they do not require the use of current financial resources. However, the Statement of Activities reports such expenses when incurred, regardless of when settlement ultimately occurs.	(26,240)
Capital outlays are reported as expenditures in governmental funds. However, the Statement of Activities allocates the cost of capital outlay over their estimated useful lives as depreciation expense.	6,079,248
Proceeds from the issuance of long-term debt provide current financial resources to governmental funds and are reported as revenues. In the same way, repayments of long-term debt use current financial resources and are reported as expenditures in governmental funds. However, neither the receipt of debt proceeds nor the payment of debt principal affect the Statement of Activities, but are reported as increases and decreases in noncurrent liabilities in the Statement of Net Assets.	750,000
Change in net assets of governmental activities.	\$ 3,248,702

# **CITY OF KEIZER, OREGON** STATEMENT OF NET ASSETS - PROPRIETARY FUNDS

JUNE 30, 2005

		Sewer		Water		Sewer Reserve
ASSETS						
Current Assets						
Cash and investments	\$	221,552	\$	1,343,966	\$	679,117
Accounts receivable		382,131		18,244		-
Property taxes receivable		-		-		-
Assessment liens receivable		-		7,031		31,975
Inventories				65,091		•• •••••••
Total Current Assets		603,683		1,434,332		711,092
Noncurrent Assets						
Nondepreciable capital assets		-		371,759		-
Other capital assets		1,943,198		2,499,151		-
Total Noncurrent Assets		1,943,198		2,870,910		
Total Assets		2,546,881		4,305,242		711,092
LIABILITIES						
Current Liabilities				<i></i>		
Accounts payable		281,653		67,504		-
Interest payable		17 <b>1</b>		-		-
Deposits		-		332		-
Accrued compensated absences - due within one year		2,664		15,423	<u></u>	
Total Current Liabilities		284,488		83,259		-
Noncurrent Liabilities						
Accrued compensated absences		4,003		33,362		-
Total Liabilities		288,491		116,621		-
NET ASSETS						
Investment in capital assets (net of related debt)		1,943,198		2,499,151		-
Unreserved	<del></del>	315,192		1,689,470		711,092
Total Net Assets	\$	2,258,390	<u>\$</u>	4,188,621		711,092

Lighting Water Districts Facility Totals	
132,116 \$ 740,257 \$ 3,117,008	
1 - 400,376	
31,105 - 31,105	
39,006	
65,091	
163,222 740,257 3,652,586	
371,759	
- 1,250,201 5,692,550	
- 1,250,201 6,064,309	
163,222 1,990,458 9,716,895	
5,369 67,173 421,699	
171	
- 92,827 93,159	
1,024 - 19,111	
6,393 160,000 534,140	
1,252 - 38,617	
7,645 160,000 572,757	
- 1,250,201 5,692,550	
155,577 580,257 3,451,588	
155,577 \$ 1,830,458 \$ 9,144,138	

•••

The accompanying notes are an integral part of the financial statements. - 21 -

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS - PROPRIETARY FUNDS YEAR ENDED JUNE 30, 2005

	Sewer	Water	Sewer <u>Reserve</u>
OPERATING REVENUES			
Taxes and assessments	\$ 140	-	\$-
Licenses and permits	4,274		-
Charges for services	3,901,289	1,938,765	-
Miscellaneous	6,032	16,294	-
Total Operating Revenues	3,911,735	2,000,682	-
OPERATING EXPENSES			
Personnel services	159,616	859,213	-
Materials and services	3,714,461	838,891	62,491
Depreciation	137,860	294,165	
Total Operating Expenses	4,011,937	1,992,269	62,491
OPERATING INCOME (LOSS)	(100,202	) 8,413	(62,491)
NONOPERATING REVENUES (EXPENSES)			
Investment revenue	175	26,952	1,786
Interest expense	(513	) -	-
Loss on disposal of capital assets	-	-	-
Transfers in	-	-	-
Transfers out	-	-	<b>-</b>
Total Nonoperating Revenue (Expenses)	(338	) 26,952	1,786
CAPITAL CONTRIBUTIONS	-	-	243,193
CHANGE IN NET ASSETS	(100,540	) 35,365	182,488
NET ASSETS, Beginning of year	2,358,930	4,153,256	528,604
NET ASSETS, End of year	\$ 2,258,390	\$ 4,188,621	<u>\$ 711,092</u>

Lighting Districts	Water Facility	Totals
\$ -	\$ -	<b>\$</b> 140
.p -	<b>.</b>	49,897
467,401		6,307,455
407,401	_	22,326
467,401	. · · · ·	6,379,818
43,827	-	1,062,656
355,855	537	4,972,235
-	48,420	480,445
399,682	48,957	6,515,336
67,719	(48,957)	(135,518)
-	15,345	44,258
-	-	(513)
-	(200,000)	(200,000)
-	-	-
-	-	
-	(184,655)	(156,255)
· _	135,292	378,485
67,719	(98,320)	86,712
87,858	1,928,778	9,057,426
<u>\$ 155,577</u>	\$ 1,830,458	<b>\$ 9,144,138</b>

The accompanying notes are an integral part of the financial statements. - 22 -

# CITY OF KEIZER, OREGON STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS

YEAR ENDED JUNE 30, 2005

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	Sewer Fund		Water Fund
CASH FLOWS FROM OPERATING ACTIVITIES	 		
Cash received from customers	\$ 3,975,112	\$	2,162,536
Cash paid to employees for services	(158,869)		(844,702)
Cash paid to suppliers for goods and services	 (3,706,309)	. ————	(865,802)
Net Cash Provided by Operating Activities	109,934		452,032
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES			
Acquisition of capital assets	(782)		(43,896)
Principal paid on contracts/bonds payable	(10,000)		-
Contribution of capital	(513)		-
Interest paid	 (313)		-
Net Cash Used in Capital Related Financing Activities	 (11,295)		(43,896)
CASH FLOWS FROM INVESTING ACTIVITIES			
Interest on investments	 174		26,952
Increase (Decrease) in Cash and Investments	 98,813		435,088
CASH AND INVESTMENTS, Beginning of year	122,739		908,878
CASH AND INVESTMENTS, End of year	\$ 221,552	\$	1,343,966
RECONCILIATION OF CASH PROVIDED BY OPERATING ACTIVITIES TO OPERATING INCOME (LOSS)			
Operating income	\$ (100,202)	\$	8,413
Depreciation	137,860		294,165
Change in assets and liabilities			
Accounts receivable	63,377		178,426
Inventory	-		817
Accounts payable and accrued liabilities	8,152 747		(44,432)
Compensated absences payable	/4/		14,511 132
Deposits payable	 -	• <u>•</u>	
Net Cash Provided by Operating Activities	\$ 109,934	\$	452,032

	Sewer Reserve Fund		ighting District Fund	 Water Facility Fund	 Totals
\$	(2,135)	\$	458,480	\$ 6,848	\$ 6,600,841
	-		(43,827)	-	(1,047,398)
	(62,491)		(355,409)	(8,675)	 (4,998,686)
	(64,626)		59,244	 (1,827)	 554,757
	-		-	(91,728)	(136,406)
	-		-	-	(10,000)
	243,193		-	135,292	378,485
	-	_	-	 -	 (513)
	243,193		-	43,564	 231,566
	1,786		-	15,345	44,257
	180,353		59,244	 57,082	 830,580
	498,764		72,872	683,175	2,286,428
\$	679,117	\$	132,116	\$ 740,257	\$ 3,117,008
\$	(62,491)	\$	67,719	\$ (48,957)	\$ (135,518)
-	-		•	48,420	480,445
	(2,135)		(8,921)	-	230,747
	<u></u>		•	-	817
	-		446	(8,138)	(43,972)
	-		-	-	15,258
	-		-	 6,848	 6,980
\$	(64,626)	\$	59,244	\$ (1,827)	\$ 554,757

The accompanying notes are an integral part of the financial statements. - 23 -

#### SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### The Financial Reporting Entity

The City was established in November 1982.

Control of the City is vested in its Mayor and City Council who are elected to office by voters within the City. Administrative functions are delegated to individuals who report to, and are responsible to, the Mayor and City Council. The chief administrative officer is the City Manager.

As defined by accounting principles generally accepted in the United States of America, the financial reporting entity consists of the primary government, as well as its component units, which are legally separate organizations for which the elected officials of the primary government are financially accountable. Financial accountability is defined as appointment of a voting majority of the component unit's board, and either a) the ability to impose will by the primary government, or b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government. The City of Keizer's financial statements include the Keizer Urban Renewal Agency as a blended component unit. The City Council and Board of Directors of Keizer Urban Renewal Agency are composed of the same individuals.

The Keizer Urban Renewal Agency does not issue separate financial statements.

#### **Basic Financial Statements**

Basic financial statements are presented at both the government-wide and fund financial level. Both levels of statements categorize primary activities as either governmental or business-type. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

Government-wide financial statements display information about the reporting government as a whole. For the most part, the effect of interfund activity has been removed from these statements. These statements focus on the sustainability of the City as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. These aggregated statements consist of the Statement of Net Assets and the Statement of Activities.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Fund financial statements display information at the individual fund level. Each fund is considered to be a separate accounting entity. Funds are classified and summarized as governmental, proprietary, or fiduciary. Currently, the City has general, special revenue, debt service and proprietary type funds. Major individual governmental funds, major individual special revenue funds, and major individual enterprise funds are reported as separate columns in the fund financial statements. Non-major funds are consolidated into a single column within each fund type in the financial section of the basic financial statements and are detailed in the other supplementary information.

#### Basis of Presentation

The financial transactions of the City are recorded in individual funds. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, reserves, fund equity, receipts and disbursements. The various funds are reported by generic classification within the financial statements.

The reporting model sets forth minimum criteria (percentage of the assets liabilities, revenues or expenses of either fund category or the government and enterprise combined) for the determination of major funds.

The City reports the following major governmental funds:

General Fund - this fund accounts for the activities of the City which are not accounted for in any other fund. Principal sources of revenue are property taxes, franchise fees and state and county shared revenues. Primary expenditures are for police protection, parks, planning and general government.

#### Special Revenue Funds

Street Fund - this fund accounts for highway gas tax apportionments from the State of Oregon. Expenditures are as specified under Article IX, Section 3 of the Constitution of the State of Oregon.

Housing Services Fund - this fund accounts for rehabilitation loans to qualifying borrowers. Revenues are primarily from grant revenue and loan repayments.

Urban Renewal Agency Funds - these funds account for the activity of the Urban Renewal Agency, a blended component unit. Taxes are the primary source of revenue. Expenditures are for urban renewal purposes.

The City reports the following nonmajor governmental funds:

#### Special Revenue Funds

*Revenue Sharing* - this fund accounts for State Revenue Sharing Funds. Primary expenditures are for police protection, parks, planning and general government.

Local Law Enforcement Grant - this fund accounts for money received to support law enforcement activities. Expenditures are for purposes designated in the grant.

911 Emergency Communications - this fund accounts for 911 funds received from the State of Oregon. Expenditures are for emergency dispatch services.

*Public Education Government* - this fund accounts for franchise fees assessed on cable television bills. Expenditures are for governmental cable programming.

#### Capital Projects Fund

Park Improvement Fund - this fund accounts for money set aside for park purposes. Designated funds and interest earnings are the primary source of revenue.

#### Basis of Presentation (Continued)

The City reports the following major proprietary funds:

Sewer Fund - this fund accounts for the operation of the City's wastewater system.

Water Fund - this fund accounts for the operation of the City's water system.

Sewer Reserve Fund - this fund accounts for money set aside for future sewer system expansion.

Lighting Districts Fund - this fund accounts for assessments received to pay for street lighting.

Water Facility Fund - this fund accounts for money set aside for future water system expansion.

#### Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

The government-wide financial statements and the proprietary funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operations are included on the statement of net assets. Net assets are segregated into investment in capital assets, net of related debt, restricted and unrestricted components. Operating statements present increases (e.g., revenues) and decreases (e.g., expenses) in net total assets.

The modified accrual basis of accounting is used by all governmental fund types. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The City considers property taxes as available if they are collected within 60 days after year end. Expenditures are recorded when the related fund liability is incurred. Principal and interest on general long-term debt are recorded as fund liabilities when due or when amounts have been accumulated in the debt service fund for payments to be made early in the following year.

Those revenues susceptible to accrual are property taxes, franchise fees, licenses, interest revenue and charges for services. Fines and permits revenues are not susceptible to accrual because generally they are not measurable until received in cash.

Transfers between funds are to facilitate operations.

The City has adopted Governmental Accounting Standards Board (GASB) Statement No. 20, "Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities that Use Proprietary Fund Accounting." The City has elected to apply all applicable GASB pronouncements, as well as Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions, issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements. As allowed under GASB No. 20, the City has elected not to apply FASB guidance issued subsequent to November 30, 1989, unless specifically adopted by the GASB.

See . . .

#### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect reporting amounts of certain assets, liabilities, revenues and expenses as of and for the year ended June 30, 2005. Actual results may differ from such estimates.

#### Cash and Investments

Statutes authorize the City to invest in obligations of the U.S. Treasury and U.S. agencies, banker's acceptances, repurchase agreements, commercial paper rated A-1 by Standard & Poor's Corporation or P-1 by Moody's Commercial paper Record, and the State Treasurer's Investment Pool.

Investments are stated at cost, which approximates fair value. Fair value is defined as the amount at which an investment could be exchanged between willing parties, other than in a forced or liquidation sale. The fair value adjustment is an "unrealized" gain or loss and is reported with other interest income. No investments are carried at amortized cost.

For purposes of the statement of cash flows, the proprietary funds consider cash and cash equivalents to include cash and investment pool amounts since they have the characteristics of demand deposits.

#### **Receivables and Deferred Revenues**

Receivables for state, county and local shared revenues, included in accounts receivable, are recorded as revenue in the governmental funds as earned.

Receivables of the business-type funds are recorded as revenue as earned.

Property taxes receivable for the governmental fund types, which have been collected within sixty days subsequent to year end, are considered measurable and available and are recognized as revenues. All other property taxes are offset by deferred property tax revenues and, accordingly, have not been recorded as revenue. Real and personal property taxes are levied upon all taxable property within the City and become liens against the property as of July 1 of each year and are payable in three installments which are due on November 15, February 15, and May 15. Discounts are allowed if the amount due is received by February 15. Taxes unpaid and outstanding on May 16 are considered delinquent. Property taxes receivable by the City represent the City's allocated share of delinquent property taxes and other amounts to be collected from property owners within Marion County, Oregon.

Assessment liens in the governmental fund types are recognized as receivables at the time property owners are assessed for property improvements. All assessments receivable are offset by a deferred revenue account and, accordingly, have not been recorded as revenue.

Interest earned on assessments in the governmental fund types is accrued when due and is approximately offset by the related improvement bond interest expenditure which is also recognized when due.

#### Inventory

Inventory in the business-type funds is stated at cost (first-in, first-out basis) and is charged to expense as used.

#### Capital Assets

Capital assets are stated at cost or estimated historical cost. Donated assets are recorded at fair market value at date of donation. Estimated fair market value of donated assets is determined based on engineering estimates of current cost or price indexed cost.

Normal maintenance and repairs are charged to operations as incurred. Major additions, improvements and replacements are capitalized. Gains or losses from sales or retirements of fixed assets are included in operations.

Capital assets include land, right-of-way (included with land), buildings, improvements, equipment, infrastructure, and other tangible and intangible assets costing over \$5,000 used in operations that have initial useful lives extending beyond a single reporting period. Infrastructure are those capital assets that are stationary in nature and can be preserved for a significantly greater number of years than most other capital assets. Infrastructure reported in governmental activities consists of roads, bridges, sidewalks, and traffic and lighting systems. Infrastructure reported in business-type activities consist of water, stormwater and wastewater collection systems.

As permitted by GASB 34, the City has limited the retroactive capitalization of governmental fund infrastructure to fiscal years ended after June 30, 1980. Although, the majority of such infrastructure was placed in service before that date, it has not been included in these financial statements since they have been primarily depreciated. In addition, the City has chosen to report infrastructure in the governmental activities column of the government-wide financial statements immediately rather then defer reporting to June 30, 2006.

Capital assets are depreciated unless they are inexhaustible in nature (e.g., land and right-of-ways). Depreciation is an accounting process to allocate the cost of capital assets to expense in a systematic and rational manner to those periods expected to benefit from the use of capital assets. Depreciation is not intended to represent an estimate in the decline of fair market value, nor are capital assets, net of accumulated depreciation, intended to represent an estimate of the current condition of the assets, or the maintenance requirements needed to maintain the assets at their current level of condition.

Depreciation is computed over the estimated useful lives of the capital assets. All estimates of useful lives are based on actual experience by City departments with identical or similar capital assets. Depreciation is calculated on the straight-line basis, except for infrastructure and improvements other than buildings reported in the governmental activities column of the government-wide financial statements, which are calculated using a composite depreciation method. The estimated useful lives of the various categories of assets are as follows:

Buildings	30-50 years
Improvements other than buildings	20 years
Infrastructure	20-40 years
Equipment	3-15 years

Upon disposal of capital assets, cost and accumulated depreciation are removed from the accounts and, if appropriate, a gain or loss on the disposal is recognized. In accordance with the composite depreciation method, no gain or loss is recorded upon disposal, but rather, cost is removed from the capital asset account and charged to the accumulated depreciation account.

#### Long-Term Debt

Long-term debt directly related and expected to be paid from the enterprise funds is recorded in these funds. All other unmatured long-term debt is recorded on the Statement of Net Assets. Urban Renewal Agency bonds are payable from the Urban Renewal Tax Increment Fund.

#### Accrued Vacation Pay

Accumulated vested vacation pay is accrued in the government-wide and enterprise funds financial statements as it is earned by employees. In governmental fund types the amounts, if any, that have matured and will be paid from available resources.

The City has a policy which permits employees to accumulate unused sick pay at the rate of eight hours per month up to a maximum of 960 hours. Portions of sick pay accumulated at any point in time can be expected to be redeemed before termination of employment, however, such redemptions cannot be reasonably estimated.

#### Budget and Budgetary Accounting

The City Council adopts the budget on a departmental basis for the General Fund and object level for all other funds. Expenditures may not legally exceed that fund's appropriations. Management has no authority outside of budgeted appropriations. City Council may, by resolution, transfer appropriations. Public hearings before a budget committee and the City Council and formal newspaper publications of certain budgetary information must be conducted prior to the formal adoption of the budget by City resolution. The City Council may amend the budget to expend unforseen receipts by supplemental appropriations. Supplemental budgets require public hearings, newspaper publications and approval by the City Council prior to enactment. No supplemental budgets were required in the current year. Budgets are adopted on the modified accrual basis of accounting. Appropriations lapse at year-end and may not be carried over.

#### CASH AND INVESTMENTS

The City maintains a cash and investment pool that is available for use by all funds, except for restricted cash and investments. Each fund type's portion of this pool is displayed as part of "cash and investments." Cash and investments are comprised of the following at June 30, 2005:

		Carrying Value	 Fair Value
Cash			
Cash on hand	· \$	1,450	\$ 1,450
Deposits with financial institutions		5,745,630	5,745,630
Investments			
Local Government Investment Pool		5,833,206	 5,833,206
	\$	11,580,286	\$ 11,580,286

#### CASH AND INVESTMENTS (Continued)

#### Deposits

At year end, the book balance of the City's bank deposits (checking accounts) is \$5,745,630 and the bank balance is \$6,013,258. The difference is due to transactions in process. The first \$100,000 of the general deposit balance is insured by federal depository insurance. Of the remaining balance, \$1,478,772 is secured by collateral that is held by the pledging banks' custodian acting as agents for the City in the City's name, and \$4,434,486 is uncollateralized.

#### Investments

State statutes authorize the City to invest primarily in general obligations of the U.S. Government and its agencies, certain bonded obligations of Oregon municipalities, bank repurchase agreements, bankers' acceptances, certain commercial paper and the state treasurer's investment pool, among others.

The State Treasurer of the State of Oregon maintains the Oregon Short-term Fund, of which the Local Government Investment Pool is part. Participation by local governments is voluntary. The State of Oregon investment policies are governed by statute and the Oregon Investment Council. In accordance with Oregon Statutes, the investment funds are invested as a prudent investor would do, exercising reasonable care, skill and caution. The Oregon Short Term Fund is the LGIP for local governments and was established by the State Treasurer. It was created to meet the financial and administrative responsibilities of federal arbitrage regulations. The investments are regulated by the Oregon Short Term Fund Board and approved by the Oregon Investment Council (ORS 294.805 to 294.895). At June 30, 2005, the fair value of the position in the Oregon State Treasurer's Short-term Investment Pool was equal to approximately 100% of the value of the pool shares. The investment in the Oregon Short-term Fund is not subject to risk evaluation. Separate financial statements for the Oregon Short-term Fund are available from the Oregon State Treasurer.

#### RECEIVABLES

	General			Special Revenue	E	nterprise	 Total
Accounts	\$	247,290	\$	625,728	\$	400,376	\$ 1,273,394
Property taxes		178,721		245,098		31,105	454,924
Property assessments							
Bonded							
Sewer		-		-		39,006	39,006
Street				895	<u> </u>	-	 895
	\$	426,011	\$	871,721	\$	470,487	\$ 1,768,219

#### **RECEIVABLES** (Continued)

# **Property** Taxes - Collection Procedures

Taxes are levied on July 1 and are payable in three installments due November 15, February 15, and May 15. The County bills and collects property taxes for the City.

	#	Balances July 1, 2004		2004-05 Levy	 ided To Rolls	 scounts & ljustments	 Collections	-	Balances Iune 30, 2005
General Fund Current Prior	\$	- 190,687	\$	2,772,455	\$ 3,738 693	\$ (92,239) (53,887)	\$ (2,582,450) (60,073)	\$	101,504 77,420
	\$	190,687	\$	2,772,455	\$ 4,431	\$ (146,126)	\$ (2,642,523)	\$	178,924
Urban Renewal I Current Prior	Fund \$	253,405	\$	3,906,579	\$ 5,267 920	\$ (130,460) (70,066)	\$ (3,638,849) (81,901)	\$	142,537 102,358
	\$	253,405	\$	3,906,579	\$ 6,187	\$ (200,526)	\$ (3,720,750)	\$	244,895
Lighting District Current Prior	Fund \$	22,182	\$	481,038	\$ 649 120	\$ (9,100) (5,306)	\$ (448,025) (10,453)	\$	24,562 6,543
	\$	22,182	s	481,038	\$ 769	\$ (14,406)	\$ (458,478)	\$	31,105

#### **CAPITAL ASSETS**

The summary of capital assets for the business-type activities for the year ended June 30, 2005 is as follows:

	i	Balances July 1, 2004			L	Decreases	Balances June 30, 2005	
NON-DEPRECIABLE Land and improvements	\$	371,759	\$	-	\$	-	\$	371,759
<b>DEPRECIABLE</b> Buildings Water and sewer systems Equipment and vehicles		697,639 13,443,298 240,943		110,998 25,407		- (200,000) (8,430)		697,639 13,354,296 257,920
Total depreciable		14,381,880		136,405		(208,430)		14,309,855

# CAPITAL ASSETS (Continued)

	Balances July 1, 2004	Increases	Decreases	Balances June 30, 2005
ACCUMULATED DEPRECIATION				
Buildings	(455,230)	(34,882)	-	(490,112)
Water and sewer systems	(7,572,694)	(393,979)	-	(7,966,673)
Equipment and vehicles	(117,366)	(51,584)	8,430	(160,520)
Total accumulated depreciation	(8,145,290)	(480,445)	8,430	(8,617,305)
Business-type activities capital assets, net	<b>\$</b> 6,608,349	\$ (344,040)	\$ (200,000)	\$ 6,064,309

The changes in the capital assets for governmental activities for the year ended June 30, 2005 are as follows:

	Balances July 1,	_	_		Balances June 30,
	 2004	 Increases	 Decreases		2005
DEPRECIABLE					
Buildings	\$ 7,667,084	\$ 1,858,247	\$ (270,031)	\$	9,255,300
Equipment and vehicles	1,236,236	326,251	(46,390)		1,516,097
Infrastructure	 22,322,213	 5,630,402	 -		27,952,615
Total depreciable	31,225,533	7,814,900	(316,421)		38,724,012
ACCUMULATED DEPRECIATION					
Buildings	(7,539,213)	(827,994)	-		(8,367,207)
Equipment and vehicles	(957,427)	(205,603)	46,390		(1,116,640)
Infrastructure	 (2,139,057)	 (516,185)	 84,161	<u> </u>	(2,571,081)
Total accumulated depreciation	 (10,635,697)	 (1,549,782)	 130,551		(12,054,928)
Governmental activities capital assets, net	\$ 20,589,836	\$ 6,265,118	\$ (185,870)	\$	26,669,084

# LONG-TERM OBLIGATIONS

Long-term debt transactions for the year were as follows:

	0	Outstanding July 1, 2004		Issued	1	Matured/ Redeemed uring Year	0	utstanding June 30, 2005		Due in Dne Year
Governmental activities			_							
2001 URA, Series A	\$	2,820,000	\$	-	\$	(315,000)	\$	2,505,000	\$	320,000
2001 URA, Series B		1,375,000		-		(435,000)		940,000	والمقصار	460,000
	\$	4,195,000	\$	-	\$	(750,000)	\$	3,445,000	\$	780,000
Accrued compensated absences	\$	329,038	<u>\$</u>	352,595	\$	(326,354)	\$	355,279	\$	164,607
<i>Business-type activities</i> 1984 GO Sewer Bonds	\$	10,000	\$	-	\$	(10,000)	\$	-	\$	- -
Accrued compensated absences	\$	42,470	\$	45,511	\$	(30,253)	\$	57,728	\$	21,246

The future maturities of obligations outstanding as of June 30, 2005:

Fiscal Year Ending June 30,	1	Principal	 Interest	<u> </u>	Total
2005 2006	\$	780,000 830,000	\$ 153,375 113,100	\$	933,375 943,100
2007 2008		270,000 285,000	85,000 71,125		355,000 356,125
2009		300,000	56,500		356,500
2010-2013		980,000	 75,250		1,055,250
	\$	3,445,000	\$ 554,350	\$	3,999,350

#### **PENSION PLANS**

#### Plan Description

Certain City employees participate in the Oregon Public Employee's Retirement System (PERS). Contributions are made for employees after six months of employment unless they are members of PERS, and eligible for contributions when they begin employment. PERS is an agent multiple-employer public employee retirement system that acts as a common investment and administrative agent for government units in the State of Oregon. Benefits generally vest after five years of continuous service in a PERS covered position. Retirement is allowed at age 58 or 30 years of service with unreduced benefits, but retirement is generally available after age 55 with reduced benefits. Compulsory retirement age is 70. Contributions made by, or on behalf of, the employee are payable in a lump sum or monthly amounts using several payment options. Contributions made on behalf of the employee to the employer account can only be taken in monthly payments. PERS also provides death and disability benefits. These benefit provisions and other requirements are established by state statutes, Chapter 238, Oregon Revised Statutes. PERS issues a publicly available comprehensive annual financial report that includes financial statements and required supplemental information. The stand-alone report may be obtained by writing to Oregon Public Employees Retirement System, P.O. Box 23700, Tigard, Oregon 97281-3700.

See ...

#### Funding Policy

The City's contributions rate, based on the most current actuarial valuation, was 13.89% of covered payroll. The required employee contribution is 6% of covered compensation. The contribution requirements of the City are established or may be amended by the PERS Retirement Board while the employees' rate is set by the state statute, ORS 238.200. The City's payroll for employees covered by PERS for the year ended June 30, 2005 was \$2,548,099, the City's total payroll was \$4,430,891.

#### Annual Pension Cost

For fiscal 2004-05, the City's annual pension cost of \$353,929 for PERS was equal to the City's required and actual contributions. The required contributions and liabilities were determined as part of the December 31, 2001 actuarial valuation using the entry age actuarial cost method. Because all PERS employers are required by law to submit the contributions adopted by the Retirement Board, and the employer contributions are calculated in conformance with the standards of Statement No. 27, there is no net pension obligation. The contributions actually made are the equivalent to the annual pension cost. Significant actuarial assumptions used in the valuation include (1) a rate of return on the investment of present and future assets of 8.5% per year; (b) projected annual salary increases for inflation and merit of 4.25% per year; (c) projected automatic post-retirement benefit increases of 2.0% per year; and (d) demographic assumptions that have been chosen to reflect the best estimate of emerging experience of the members of PERS. The unfunded actuarial liability is amortized as a level percentage of covered payroll over a thirty year period on an open basis.

The following table presents three-year trend information for the City's defined benefit pension plan:

Year Ending	Annual Pension ost (APC)	Percentage of APC Contributed	Net Pension Obligation		
6/30/03	\$ 140,479	100%	\$-		
6/30/04	324,212	100	-		
6/30/05	353,929	100	-		

#### **PENSION PLANS** (Continued)

#### Defined Contribution

Employees that are not covered by PERS and have worked for the city for six months, qualify for a section 401(a) qualified pension plan. The plan was established and is administered by the City Council. Contributions to the plan are 11 to 12 percent of compensation paid by the City. There are no employee contributions. Contributions for the year ended June 30, 2005, amounted to \$353,929. Plan assets are invested in registered mutual funds. Benefits are provided at normal retirement age or under other circumstances such as death or disability.

#### Deferred Compensation

The City offers its permanent, full-time employees a deferred compensation plan under Internal Revenue Code section 457 wherein they may defer amounts earned until a future date when certain circumstances are met. These circumstances are: termination by reason of death, disability, resignation or retirement. Payment to the employees will be made in a lump sum or by annuity.

#### **TRANSFERS**

	Transfers In			insfers Out
General	\$	659	\$	283,832
Revenue Sharing		246,000		-
Crime Prevention		4,432		659
911 Emergency	<del></del>	33,400		-
	\$	284,491	\$	284,491

Transfers are for operating purposes as determined by the City Council.

#### **INTERFUND LOAN**

A loan in the amount of \$1,126,953 was made by the Urban Renewal Project Fund to the Keizer Station LID Fund to facilitate property purchases in the current year. The loan will be repaid in the subsequent year.

#### **CONTINGENCIES**

The City purchases commercial insurance to cover all commonly insurable risks, including property, liability, vehicles, fidelity bond, worker's compensation and unemployment. All policies carry a small deductible amount. No insurance claims settled in each of the prior three years have exceeded policy coverage.

The City is a defendant in various litigation proceedings. Management believes any losses arising from these actions will not materially affect the City's financial position.

**REQUIRED SUPPLEMENTARY INFORMATION** 

# CITY OF KEIZER, OREGON SCHEDULE OF FUNDING PROGRESS - PUBLIC EMPLOYEES RETIREMENT SYSTEM JUNE 30, 2005

The following table presents a schedule of funding progress for the City's defined benefit pension plan:

Actuarial Valuation Ending <u>December 31</u>	Actuarial Value of Assets	Actuarial Accrued Liability	Assets in Excess of Actuarial Liability (UAL)	Funded Percent	Covered Payroll	UAAL Percer of Cov <u>Payr</u>	ntage vered
12/31/99 12/31/01 12/31/03	\$ 7,405,948 7,701,879 7,782,349	\$ 6,098,889 6,403,106 8,406,202	\$ (1,307,059) (1,298,773) 623,853	121% \$ 120 93	1,903,697 2,255,204 2,304,166	( (	69)% 58) 27

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - GENERAL FUND YEAR ENDED JUNE 30, 2005

**Budgeted Amounts** Original Final Actual Variance **REVENUES** \$ 2,761,100 2,761,100 2,704,353 \$ (56,747)Taxes and assessments \$ \$ 2,036,000 2,050,000 2,070,679 20,679 Licenses and permits 534,400 558,400 580,063 21,663 Intergovernmental 362,500 385,500 473,327 87,827 Fines and forfeitures 133,000 148,644 15,644 Miscellaneous 133,000 89,066 5,888,000 5,977,066 Total Revenues 5,827,000 **EXPENDITURES** 727 622,800 656,400 655,673 Administration 40,700 40,610 90 Baseball stadium project 39.600 153,000 156,700 137,008 19,692 Parks 332,300 378,140 363,054 15,086 Planning 4,583,755 Police 4,538,400 4,672,400 88,645 211,200 207,516 3,684 191,700 Municipal court Contingency 88,600 41,060 41,060 **Total Expenditures** 5,966,400 6,156,600 5,987,616 168,984 **REVENUES OVER (UNDER)** (139,400) (268,600) (10,550) 258,050 **EXPENDITURES OTHER FINANCING SOURCES (USES)** 659 659 Transfers in (4,432) Transfers out (279, 400)(279, 400)(283, 832)(279, 400)(279, 400)(283, 173)Total Other Financing Sources (Uses) (3,773) **NET CHANGE IN FUND BALANCE** (418,800) (548,000)(293, 723)254,277 61,945 FUND BALANCE, Beginning of year 1,346,200 1,475,400 1,537,345 \$ 927,400 \$ 927,400 \$ 1,243,622 316,222 FUND BALANCE, End of year \$

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - STREET FUND

YEAR ENDED JUNE 30, 2005

	<b>Budgeted</b> Amounts							
		Original	<u> </u>		Actual		<u>Variance</u>	
REVENUES								
Taxes and assessments	\$	2,500	\$	2,500	\$	2,440	\$	(60)
Licenses and permits		14,800		14,800		74,333		59,533
Intergovernmental		2,348,700		2,348,700		1,658,463		(690,237)
Miscellaneous		19,500		19,500		63,235		43,735
Total Revenues		2,385,500		2,385,500		1,798,471		(587,029)
EXPENDITURES								
Personnel services		249,800		256,400		253,877		2,523
Materials and services		467,600		<b>467,6</b> 00		462,588		5,012
Capital outlay		2,690,000		2,683,400		1,130,309		1,553,091
Contingency		188,800		188,800				188,800
Total Expenditures		3,596,200		3,596,200		1,846,774		1,749,426
NET CHANGE IN FUND BALANCE		(1,210,700)		(1,210,700)		(48,303)		1,162,397
FUND BALANCE, Beginning of year		1,368,500		1,368,500		1,951,192		582,692
FUND BALANCE, End of year	\$	157,800	\$	157,800	\$	1,902,889	\$	1,745,089

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - HOUSING SERVICES FUND

\$

YEAR ENDED JUNE 30, 2005

	<b>Budgeted</b> Amounts						
	Original Final			Actual	 'ariance		
REVENUES							
Intergovernmental	\$	80,000	\$	80,000	\$	8,714	\$ (71,286)
Miscellaneous		1,000		1,000		2,423	 1,423
Total Revenues		81,000		81,000		11,137	(69,863)
EXPENDITURES Materials and services		164,300		164,300		-	164,300
NET CHANGE IN FUND BALANCE		(83,300)		(83,300)	<del></del>	11,137	 94,437
FUND BALANCE, Beginning of year		83,300		83,300		109,977	 26,677
FUND BALANCE, End of year	\$		\$	_	\$	121,114	\$ 121,114

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - URBAN RENEWAL PROJECT FUND YEAR ENDED JUNE 30, 2005

	Budgeted Amounts								
		Original	******	<u>Final</u> <u>Actual</u>		Actual	Variance		
REVENUES									
Miscellaneous	\$	23,700	\$	23,700	\$	76,007	\$	52,307	
EXPENDITURES									
Personnel services		216,400		227,300		225,621		1,679	
Materials and services		249,000		1,049,000		1,039,373		9,627	
Capital outlay		6,350,100		5,550,100		4,734,521		815,579	
Contingency		200,000	·	189,100				189,100	
Total Expenditures		7,015,500	••••••=====	7,015,500	. <u></u> .	5,999,515	<u></u>	1,015,985	
REVENUES OVER (UNDER)									
EXPENDITURES		(6,991,800)		(6,991,800)		(5,923,508)		1,068,292	
<b>OTHER FINANCING SOURCES (USES)</b>									
Loan proceeds		3,056,700		3,056,700		2,514,912		(541,788)	
Land sale proceeds		-		-		919,778		919,778	
Interfund loan		-		-		(1,126,953)		(1,126,953)	
Total Other Financing Sources (Uses)		3,056,700		3,056,700		2,307,737		(748,963)	
NET CHANGE IN FUND BALANCE		(3,935,100)		(3,935,100)		(3,615,771)		319,329	
FUND BALANCE, Beginning of year		4,718,100		4,718,100		5,328,571		610,471	
FUND BALANCE, End of year	\$	783,000	\$	783,000	\$	1,712,800	\$	929,800	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -

BUDGET AND ACTUAL - URBAN RENEWAL TAX INCREMENT FUND

YEAR ENDED JUNE 30, 2005

	<b>Budgeted</b> Amounts							
		Original Final		Actual		Variance		
REVENUES								
Taxes and assessments Miscellaneous	\$	3,839,000 44,000	\$	3,839,000 44,000	\$	3,727,076 37,845	\$	(111,924) (6,155)
Total Revenues		3,883,000		3,883,000		3,764,921		(118,079)
EXPENDITURES								
Debt service		1,525,200		1,525,200		940,224	<u> </u>	584,976
REVENUES OVER (UNDER)								
EXPENDITURES		2,357,800		2,357,800		2,824,697		466,897
OTHER FINANCING SOURCES (USES)								
Loan repayment		(3,056,700)		(3,056,700)		(2,514,912)		541,788
NET CHANGE IN FUND BALANCE		(698,900)		(698,900)		309,785		1,008,685
FUND BALANCE, Beginning of year	<u></u>	698,900		698,900		686,790	<u></u>	(12,110)
FUND BALANCE, End of year	\$	-	\$	-	<u>\$</u>	996,575	\$	996,575

# OTHER SUPPLEMENTARY INFORMATION

COMBINING BALANCE SHEET - NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2005

					Specia	l Revenue
		evenue Tharing	Enf	cal Law orcement Grant	9	11 Fund
ASSETS						
Cash and investments	\$	17,794	\$	-	\$	-
Accounts receivable		45,109		1,545		102,341
Total Assets		62,903	<u>\$</u>	1,545	\$	102,341
LIABILITIES AND FUND BALANCES						
Liabilities						
Accounts payable	\$	4,356	\$	1,260	\$	31,302
Due to other funds			<u></u>	285	<del></del>	38,159
Total Liabilities		4,356		1,545		69,461
Fund Balances						
Unreserved, reported in:						
Special revenue funds		58,547		-		32,880
Capital projects funds				-	. <u></u>	-
Total Fund Balances	<b></b>	58,547	<b>.</b>		<u> </u>	32,880
Total Liabilities and Fund Balances	\$	62,903	\$	1,545	\$	102,341

				 Capita	al Proj	ects			
Ed	Public lucation vernment		nsporation provement	Keizer ution LID	Imp	Park provement	<u>Totals</u>		
\$	21,683	\$	117,010	\$ 283,623	\$	937,307	\$	1,355,734 170,678	
\$	21,683	<u> </u>	117,010	 283,623		937,307		1,526,412	
\$	1,158	\$	-	\$ 283,623	\$	1,910  1,910	\$	322,451 39,602 362,053	
	20,525		117,010	 -		935,397		228,962 935,397	
<u></u>	20,525		117,010	 -	=	935,397		1,164,359	
<u>\$</u>	21,683	\$	117,010	\$ 283,623	\$	937,307	\$	1,526,412	

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COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -NONMAJOR GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2005

See - .

			Special Revenue
		Local Law	
	Revenue	Enforcement	
	Sharing	Grant	<u>911 Fund</u>
REVENUES			
Licenses and permits	\$-	\$-	\$-
Intergovernmental	187,714	12,965	182,155
Miscellaneous	-	•	23
Total Revenues	187,714	12,965	182,178
EXPENDITURES			
Current operating:			
General government	95,898	-	-
Community development	-	-	-
Parks	-	-	-
Public safety	-	12,898	230,581
Capital outlay	307,518	<b>-</b>	-
Total Expenditures	403,416	12,898	230,581
REVENUES OVER (UNDER)			
EXPENDITURES	(215,702)	67	(48,403)
OTHER FINANCING SOURCES (USES)			
Interfund loan	-	-	-
Transfers in	246,000	4,432	33,400
Transfers out		(659)	
Total Other Financing Sources (Uses)	246,000	3,773	33,400
NET CHANGE IN FUND BALANCES	30,298	3,840	(15,003)
FUND BALANCES, Beginning of year	28,249	(3,840)	47,883
FUND BALANCES, End of year	\$ 58,547	<u> </u>	\$ 32,880

				Capital I	Project	ts		
Ea	Public lucation vernment	nsporation provement		rizer on LID		Park provement		Totals
\$	83,637	\$ 116,739	\$	-	\$	-	\$	200,376
	- 56	271		- 400,000		- 91,383		382,834 491,733
	83,693	 117,010		400,000		91,383		1,074,943
	60,000	-		-		-		155,898
	-	-		8,500 -		- 6,602		8,500 6,602
	-	-		-		-		243,479
	51,509	 -	1	,518,453		58,087	·	1,935,567
•	111,509	 	1	,526,953		64,689		2,350,046
	(27,816)	117,010	(1	,126,953)		26,694		(1,275,103)
	-	-	1	,126,953		-		1,126,953
	-	-		-		-		283,832 (659)
	<u> </u>	 	1	,126,953		<u> </u>		1,410,126
	(27,816)	117,010		-		26,694		135,023
	48,341	 -			<u></u>	908,703	·	1,029,336
\$	20,525	\$ 117,010	\$		<u>\$</u>	935,397	\$	1,164,359

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - REVENUE SHARING FUND YEAR ENDED JUNE 30, 2005

	<u> </u>							
		Original		Final		Actual	V	ariance
REVENUES								
Intergovernmental	\$	169,100	\$	169,100	\$	187,714	\$	18,614
EXPENDITURES								
Capital outlay		372,400		429,400		403,416		25,984
REVENUES OVER (UNDER)								
EXPENDITURES		(203,300)		(260,300)		(215,702)		44,598
OTHER FINANCING SOURCES (USES)								
Transfers in		189,000		246,000		246,000		-
Total Other Financing Sources (Uses)		189,000		246,000		246,000		
NET CHANGE IN FUND BALANCE		(14,300)		(14,300)		30,298		44,598
FUND BALANCE, Beginning of year		14,300	·····	14,300		28,249		13,949
FUND BALANCE, End of year	\$	-	\$	-	\$	58,547	\$	58,547

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -

BUDGET AND ACTUAL - LOCAL LAW ENFORCEMENT GRANT FUND

		Budgeted	Amol	unts			
	UES         governmental         ellaneous         btal Revenues         btal Revenues         potal services         potal services         potal expenditures         potal Expenditures         UES OVER (UNDER)         VDITURES         VDITURES         Sfers out         potal Other Financing Sources (USES)         sfers out         potal Other Financing Sources (Uses)         potal Other Financing of year         3,600	Final	 Actual	<i>V</i>	ariance		
REVENUES							
Intergovernmental	\$	•	\$	50,000	\$ 12,965	\$	(37,035)
Miscellaneous		1,000		1,000	 -		(1,000)
Total Revenues		51,000		51,000	12,965		(38,035)
EXPENDITURES							
Materials and services				27,300	12,898		14,402
Capital outlay		27,300		27,300	 -		27,300
Total Expenditures	<u></u>	54,600		54,600	 12,898		41,702
REVENUES OVER (UNDER)							
EXPENDITURES		(3,600)		(3,600)	67		3,667
OTHER FINANCING SOURCES (USES)							
Transfers in		-		-	4,432		4,432
Transfers out		<u> </u>		-	 (659)		(659)
Total Other Financing Sources (Uses)		<u> </u>			 3,773		3,773
NET CHANGE IN FUND BALANCE		(3,600)		(3,600)	3,840		7,440
FUND BALANCE, Beginning of year	<u></u>	3,600	<u> </u>	3,600	 (3,840)		(7,440)
FUND BALANCE, End of year	\$	-	\$	-	\$ -	\$	-

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -

BUDGET AND ACTUAL - 911 FUND

		Budgeted	Amoi	unts				
	Original           \$ 142,800           300           143,100           208,900           (65,800           CES (USES)           33,400           LANCE           (32,400           s of year           32,400	Original		Final		Actual	V	ariance
REVENUES								
Intergovernmental Miscellaneous	\$	142,800 300	\$	167,800 300	\$	182,155 23	\$	14,355 (277)
Total Revenues		143,100		168,100		182,178		14,078
EXPENDITURES								
Materials and services	<del></del>	208,900		233,900		230,581	<u></u>	3,319
REVENUES OVER (UNDER) EXPENDITURES		(65,800)		(65,800)		(48,403)		17,397
<b>OTHER FINANCING SOURCES (USES)</b> Transfers in		33,400		33,400		33,400		-
NET CHANGE IN FUND BALANCE		(32,400)		(32,400)		(15,003)		17,397
FUND BALANCE, Beginning of year		32,400		32,400		47,883		15,483
FUND BALANCE, End of year	<u>\$</u>	-	<u>\$</u>	-	_\$	32,880	<u>\$</u>	32,880

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - PUBLIC EDUCATION GOVERNMENT FUND

YEAR ENDED JUNE 30, 2005

		Budgeted	Amou	nts			
	Original			Final	 Actual	V	iriance
REVENUES							
Licenses and permits	\$	78,600	\$	78,600	\$ 83,637	\$	5,037
Miscellaneous		200		200	 56		(144)
Total Revenues		78,800		78,800	83,693		4,893
EXPENDITURES							
Materials and services		60,000		60,000	60,000		-
Capital outlay		63,600		63,600	 51,509		12,091
Total Expenditures		123,600		123,600	 111,509		12,091
NET CHANGE IN FUND BALANCE		(44,800)		(44,800)	(27,816)		16,984
FUND BALANCE, Beginning of year		44,800		44,800	 48,341	·	3,541
FUND BALANCE, End of year	\$	-	\$		\$ 20,525	\$	20,525

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SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - TRANSPORTATION IMPROVEMENT FUND

		Budgetea	l Amoun	ts				
	Orig	inal	Final		 Actual	r	Variance	
REVENUES								
Licenses and permits	\$	-	\$	-	\$ 116,739	\$	116,739	
Miscellaneous		-		-	 271		271	
Total Revenues		-		-	117,010		117,010	
FUND BALANCE, Beginning of year					 -		<u>-</u>	
FUND BALANCE, End of year	\$	-	\$	-	\$ 117,010	\$	117,010	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - KEIZER STATION LID FUND YEAR ENDED JUNE 30, 2005

	1	Budgeted.	Amount	5		
	Orig	inal	Fi	inal	 Actual	 Variance
REVENUES						
Miscellaneous	\$	-	\$	-	\$ 400,000	\$ 400,000
EXPENDITURES						
Capital outlay	<u></u>	-	17,	,220,000	 1,526,953	 15,693,047
REVENUES OVER (UNDER) EXPENDITURES		-	(17	,220,000)	(1,126,953)	16,093,047
OTHER FINANCING SOURCES (USES) Interfund loan		-	17,	,220,000	 1,126,953	 (16,093,047)
NET CHANGE IN FUND BALANCE		-		-	-	-
FUND BALANCE, Beginning of year		-			 <u> </u>	 -
FUND BALANCE, End of year	\$	-	\$	-	\$ 	\$ 

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - PARK IMPROVEMENT FUND

		Budgeted	Amo	unts				
		Original		Final	Actual		Variance	
REVENUES								
Miscellaneous	\$	60,000	\$	60,000	\$	91,383	\$	31,383
EXPENDITURES								
Capital outlay		324,900		324,900		64,689		260,211
Contingency		100,000		100,000		-		100,000
Total Expenditures		424,900		424,900		64,689		360,211
NET CHANGE IN FUND BALANCE		(364,900)		(364,900)		26,694		391,594
FUND BALANCE, Beginning of year	. <u> </u>	857,600		857,600		908,703		51,103
FUND BALANCE, End of year	<u> </u>	492,700	\$	492,700	\$	935,397	\$	442,697

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - SEWER FUND

		Budgeted	Amo	unts	Budget	GAAP
· · · · · · · · · · · · · · · · · · ·	0	riginal		Final	 Basis	 Basis
REVENUES						
Taxes and assessments	\$	6,000	\$	6,000	\$ 6,107	\$ 140
Licenses and permits		1,000		1,000	4,274	4,274
Charges for services		4,308,900		4,308,900	3,896,248	3,901,289
Miscellaneous		1,900		1,900	 6,207	 6,207
Total Revenues		4,317,800		4,317,800	3,912,836	3,911,910
EXPENDITURES						
Personnel services		164,200		166,100	158,869	159,616
Materials and services		4,137,000		4,137,000	3,707,882	3,714,461
Capital outlay/depreciation		<b>9,90</b> 0		9,900	7,361	137,860
Debt service		10,600		10,600	10,513	513
Contingency		13,400		11,500	 -	 -
Total Expenditures		4,335,100		4,335,100	 3,884,625	 <b>4,0</b> 12,450
NET CHANGE IN FUND BALANCE		(17,300)		(17,300)	28,211	(100,540)
FUND BALANCE, Beginning of year		50,900		50,900	 96,521	 2,358,930
FUND BALANCE, End of year	\$	33,600	\$	33,600	\$ 124,732	\$ 2,258,390

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - WATER FUND

		Budgeted	Amo	unts	Budget			GAAP
		Original		Final		Basis		Basis
REVENUES								
Licenses and permits	\$	4,500	\$	4,500	\$	45,623	\$	45,623
Charges for services		2,097,200		2,097,200		1,985,527		1,938,765
Miscellaneous		12,700		12,700		43,246		43,246
Total Revenues		2,114,400		2,114,400		2,074,396		2,027,634
EXPENDITURES						•		
Personnel services		836,100		860,400		844,702		859,213
Materials and services		837,500		837,500		<b>792,37</b> 7		838,891
Capital outlay/depreciation		135,900		135,900		89,593		294,165
Debt service		135,700		135,700		-		-
Contingency	<u></u>	160,000		135,700		-		-
Total Expenditures		2,105,200		2,105,200		1,726,672		1,992,269
REVENUES OVER (UNDER)								
EXPENSES		9,200		9,200		347,724		35,365
OTHER FINANCING SOURCES (USES)								
Transfers out		(525,000)		(525,000)		-		-
NET CHANGE IN FUND BALANCE		(515,800)		(515,800)		347,724		35,365
FUND BALANCE, Beginning of year		844,800		844,800		886,890	<del></del>	4,153,256
FUND BALANCE, End of year	\$	329,000	\$	329,000	\$	1,234,614	\$	4,188,621

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - SEWER RESERVE FUND

		Budgeted Amounts			Budget		GAAP	
	(	Driginal	Final			Basis		<b>Basis</b>
REVENUES								
Licenses and permits	\$	540,000	\$	540,000	\$	182,161	\$	184,296
Charges for services		-		-		58,897		58,897
Intergovernmental		70,000		70,000		-		-
Miscellaneous		4,700		4,700		1,786		1,786
Total Revenues		614,700		614,700		242,844		244,979
EXPENDITURES								
Materials and services		70,000		70,000		61,708		62,491
Capital outlay/depreciation		375,000		375,000		783		-
Contingency		70,000		70,000		-		-
Total Expenditures		515,000		515,000		62,491		62,491
NET CHANGE IN FUND BALANCE		99,700		99,700		180,353		182,488
FUND BALANCE, Beginning of year		487,700		487,700		498,764		528,604
FUND BALANCE, End of year	\$	587,400	\$	587,400	\$	679,117	\$	711,092

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - LIGHTING DISTRICTS FUND

	<b>Budge</b> ted	Amo	unts	Budget			GAAP
	 Original		Final		Basis	<u> </u>	Basis
REVENUES							
Charges for services	\$ 422,800	\$	422,800	\$	458,478	\$	467,401
EXPENDITURES							
Personnel services	42,200		44,100		43,827		43,827
Materials and services	333,700		350,700		354,086		355,855
Capital outlay/depreciation	1,900		1,900		1,769		-
Contingency	 18,900		-				-
Total Expenditures	 396,700		396,700		399,682		399,682
NET CHANGE IN FUND BALANCE	26,100		26,100		58,796		67,719
FUND BALANCE, Beginning of year	 69,900		69,900		70,855		87,858
FUND BALANCE, End of year	\$ 96,000	\$	96,000	\$	129,651	\$	155,577

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - WATER FACILITY FUND YEAR ENDED JUNE 30, 2005

	Budgeted	Amo	ounts	Budget			GAAP
	 Original		Final		Basis		Basis
REVENUES							
Licenses and permits	\$ 109,200	\$	109,200	\$	135,292	\$	135,292
Miscellaneous	 8,600		8,600		15,345		15,345
Total Revenues	117,800		117,800		150,637		150,637
EXPENDITURES							
Materials and services	-		-		213		537
Capital outlay/depreciation	3,692,600		3,692,600		92,052		48,420
Contingency	 392,900		392,900		-	. <u> </u>	-
Total Expenditures	 4,085,500		4,085,500		92,265	<del></del>	48,957
REVENUES OVER (UNDER)							
EXPENSES	(3,967,700)		(3,967,700)		58,372		101,680
OTHER FINANCING SOURCES (USES)							
Bond proceeds	3,447,500		3,447,500		-		-
Transfers in	 525,000		525,000		•	<u> </u>	-
Total Other Financing Sources (Uses)	 3,972,500		3,972,500				
NET CHANGE IN FUND BALANCE	4,800		4,800		58,372		101,680
FUND BALANCE, Beginning of year	 554,100		554,100		521,885		1,928,778
FUND BALANCE, End of year	\$ 558,900	\$	558,900	\$	580,257	\$	2,030,458

### CITY OF KEIZER, OREGON PROPERTY TAX TRANSACTIONS YEAR ENDED JUNE 30, 2005

**Sa** • ..

Uncollected Uncollected Balances 2004-05 Added To Discounts & Balances Turnovers June 30, 2005 Adjustments July 1, 2004 Levy Rolls Tax Year \$ \$ 268,603 \$ 6,669,324 \$ 7,160,072 \$ 9,654 231,799 \$ 2004-2005 41,892 130,944 95,108 613 2003-2004 267,331 28,871 52,610 602 28,742 2002-2003 109,621 7,128 24,138 22,077 518 2001-2002 52,825 5,890 18,419 (1,924) 2000-2001 22,385 -3,109 9,914 (7,397) 5,626 1999-2000 \_ 1,496 (292) 2,739 3,943 1998-1999 -(4,904) 2,727 6,719 4,542 Prior Years -454,924 \$ 361,058 \$ 6,821,750 \$ 466,273 7,160,072 \$ 11,387 \$ \$ Total

CITY OF KEIZER, OREGON SCHEDULE OF BOND TRANSACTIONS YEAR ENDED JUNE 30, 2005

	Interest Rates	Date of Issue	Fiscal Year of Maturity
BOND PRINCIPAL TRANSACTIONS			
General Obligation Bonds			
1984 GO Sewer Bonds	5.00%	1984	2004-05
2001 URA, Series A	5.00%	2001	2012-13
2001 URA, Series B	4.75-5.25%	2001	2006-07

	Interest		-	nmatured Interest utstanding
		Date of	July 1,	
	Rates	Issue		2004
<b>BOND INTEREST TRANSACTIONS</b>				
General Obligation Bonds				
1984 GO Sewer Bonds	5.00%	1984	\$	513
2001 URA, Series A	5.00%	2001		638,750
2001 URA, Series B	4.75-5.25%	2001		105,563
			\$	744,826

Outstanding July 1, 2004		Bonås Issued			Bonds Paid		Outstanding June 30, 2005		
•	10.000	\$			\$	10,000	\$	_	
\$	10,000 2,820,000	Ð		-	Φ	315,000	Ψ	2,505,000	
	1,375,000			-	<u></u>	435,000		940,000	
\$	4,205,000	\$		-	\$	760,000	\$	3,445,000	

New Issues		Cor	Interest upons Paid/ Refunded	Unmatured Interest June 30, 2005		
\$	-	\$	513	\$	-	
÷	-	-	133,125		505,625	
	-	<u>-</u>	56,838		48,725	
\$	-	\$	190,476	\$	554,350	

# CITY OF KEIZER, OREGON SCHEDULE OF FUTURE DEBT REQUIREMENTS BY ISSUE YEAR ENDED JUNE 30, 2005

Fiscal Year Ending	2001 Urban Renewal, Series A						2001 Urban Renewal, Series B					
June 30,	 Principal		Interest		Total	_1	Principal		Interest		Total	
2006 2007	\$ 320,000 350,000	\$	117,250 100,500	\$	437,250 450,500	\$	460,000 480,000	\$	36,125 12,600	\$	496,125 492,600	
2008 2009	270,000 285,000		85,000 71,125		355,000 356,125		-		-		-	
2010	300,000		56,500		356,500		-		-		-	
2011 2012	310,000 325,000		41,250 25,375		351,250 350,375		-		-		-	
2012	 345,000		8,625		353,625		-		-		-	
	\$ 2,505,000	\$	505,625	\$	3,010,625	\$	940,000	\$	48,725	\$	988,725	

			Totals			
j	Principal		ncipal Interest			
\$	780,000 830,000	\$	153,375 113,100	\$	933,375 943,100	
	270,000 285,000		85,000 71,125		355,000 356,125	
	300,000		56,500		356,500	
	310,000		41,250		351,250	
	325,000		25,375		350,375	
	345,000	<u> </u>	8,625		353,625	
\$	3,445,000	\$	554,350	<u>\$</u>	3,999,350	

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## STATISTICAL SECTION

CITY OF KEIZER, OREGON COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2005

SCHEDULE OF GENERAL FUND REVENUES BY SOURCE AND EXPENDITURES BY FUNCTION LAST TEN FISCAL YEARS

	2005	2004	2003	2002
<b>REVENUE BY SOURCE</b>				
Taxes and assessments	\$ 2,647,007	\$ 2,584,700	\$ 2,465,104	\$ 2,373,599
Licenses, permits and fees	2,070,679	2,108,832	1,865,090	1,737,887
Fines and forfeitures	473,327	372,964	443,464	411,379
Use of money and property	148,639	157,605	131,458	167,302
Intergovernmental	637,409	639,839	629,815	604,084
Charges for services and transfers	-	-	12,168	-
Other	<u> </u>	*		
Total Revenue	<u>\$ 5,977,061</u>	\$ 5,863,940	\$ 5,547,099	\$ 5,294,251
EXPENDITURES BY FUNCTION				
General government	\$ 685,280	<b>\$ 582,9</b> 77	\$ 528,800	\$ 746,238
Public safety	4,757,767	4,271,288	4,228,294	4,168,501
Community development	544,569	486,909	408,770	147,458
Transfers	283,173	78,574	82,920	
Total Expenditures	\$ 6,270,789	<u>\$ 5,419,748</u>	<u>\$ 5,248,784</u>	\$ 5,062,197

Source: City of Keizer Finance Department

2001	2000	1999	1998	<u>1997</u>	1996
\$ 2,237,590	\$ 2,115,374	\$ 1,955,063	\$ 1,882,834	\$ 1,790,446	\$ 1,561,992
1,262,154	1,030,904	1,133,936	827,040	861,882	777,911
391,003	413,823	370,680	334,256	442,524	379,034
249,551	119,294	21,014	35,734	25,718	23,055
631,933	747,747	397,416	349,270	349,622	286,662
15,000	5,215	62,260	134,071	66,500	66,500
		133,003	120,818	50,693	45,849
<u>\$ 4,787,231</u>	<u>\$ 4,432,357</u>	<u>\$ 4,073,372</u>	<u>\$ 3,684,023</u>	<u>\$ 3,587,385</u>	\$ 3,141,003
\$ 566,498	\$ 703,661	\$ 634,558	\$ 512,634	\$ 551,596	\$ 477,861
3,833,733	3,733,722	3,211,113	2,681,306	2,548,993	2,393,539
119,067	147,564	386,544	257,531	159,062	217,763
		5,687	<u> </u>	16,300	30,000
<u>\$ 4,519,298</u>	\$ 4,584,947	\$ 4,237,902	<u>\$ 3,451,471</u>	<b>\$ 3,275,95</b> 1	\$ 3,119,163

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# CITY OF KEIZER, OREGON PROPERTY TAX LEVIES AND COLLECTIONS

LAST TEN FISCAL YEARS

	2005	2004	2003	2002
TOTAL TAX LEVY	<u>\$ 7,160,072</u>	\$ 6,227,395	\$ 5,925,125	<u>\$ 5,616,372</u>
Current tax collections Delinquent tax collections	6,669,324 152,427	5,819,509 228,691	5,503,327 234,963	5,210,713 203,737
Total Tax Collections	<u>\$ 6,821,751</u>	\$ 6,048,200	<u>\$ 5,738,290</u>	<u>\$ 5,414,450</u>
OUTSTANDING TAXES	<u>\$ 454,924</u>	<u>\$ 466,273</u>	\$ 463,664	<u>\$ 468,393</u>
Percent of current taxes collected	93.1%	93.5%	92.8%	92.8%
Ratio of total tax collections to tax levy	95.3%	97.1%	96.8%	96.4%
Ratio of outstanding taxes to total taxes imposed	6.4%	7.5%	7.8%	8.3%

Source: City of Keizer Finance Department Marion County Tax Assessor

2001	2000	1999	1998	<u> </u>	1996
\$ 5,205,126	\$ 4,925,532	<u>\$ 5,466,706</u>	\$ 3,912,709	\$ 3,001,709	\$ 2,656,565
4,829,632 165,018	4,579,931 <u>180,842</u>	5,058,918 <u>120,104</u>	3,665,367 <u>113,415</u>	2,815,486 	2,488,571 <u>92,221</u>
<u>\$ 4,994,650</u>	<u>\$ 4,760,773</u>	<u>\$ 5,179,022</u>	\$ 3,778,782	<u>\$ 2,917,721</u>	<u>\$ 2,580,792</u>
<u>\$ 433,365</u>	<u>\$ 352,385</u>	<u>\$ 317,244</u>	<u>\$ 231,191</u>	<u>\$ 186,676</u>	<u>\$ 169,000</u>
92.8%	93.0%	92.5%	93.7%	93.8%	93.7%
96.0%	96.7%	94.7%	96.6%	97.2%	97.1%
8.3%	7.2%	5.8%	5.9%	6.2%	6.4%

# CITY OF KEIZER, OREGON ASSESSED AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY

LAST TEN FISCAL YEARS (Dollars in Thousands)

	 Total Assessed Value		Real Market Value	Ratio of total assessed value to real market value
2004-05	\$ 1,575,977	\$	2,031,390	77.6%
2003-04	1,501,486		1,891,624	79.4%
2002-03	1,437,311		1,814,135	79.2%
2001-02	1,373,503		1,722,643	79.7%
2000-01	1,298,322		1,618,359	80.2%
1999-00	1,214,180		NA	NA
1998-99	1,123,576		NA	NA
1997-98	1,063,316		NA	NA
1996-97	1,150,879		1,150,879	100.0
1995-96	1,060,977		1,060,977	100.0

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Source: Marion County Assessor's Office

NA = information not available

PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS

LAST TEN FISCAL YEARS (Per Thousand)

	 2004-05	 2003-04	2002-03		2001-02	
City	\$ 2.08	\$ 2.08	\$	2.08	\$	2.08
County	3.02	3.02		3.02		3.02
Keizer Fire District	1.88	1.87		1.54		1.55
Marion County Fire District	2.35	2.37		2.42		2.44
Marion County Soil & Water	0.05	0.05		0.05		0.05
School District	7.11	6.89		6.88		6.98
Willamette Regional ESD	0.30	0.30		0.28		0.28
Community College	0.96	0.77		0.76		0.76
Regional Library	0.08	0.08		0.08		0.08
Transit District	0.76	0.76		0.76		0.76
	 <b>_</b>	 				
Total	\$ 18.59	\$ 18.19	<u> </u>	17.87	\$	18.00

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Source: Marion County Summary of Tax Roll

	2000-01	1	999-00	 1998-99	 1997-98	 1996-97	 1995-96
\$	2.08	\$	2.08	\$ 2.08	\$ 2.08	\$ 1.78	\$ 1.65
	3.02		3.02	3.02	3.01	2.89	3.00
	1.55		1.55	1.55	1.59	1.39	1.32
	2.46		2.50	1.90	1.90	1.81	1.89
	-		-	-	-	-	-
	6.87		7.08	5.86	5.86	9.60	10.91
	0.28		0.28	0.28	0.28	0.52	0.49
	0.76		0.80	0.82	0.83	1.31	1.24
	0.08		0.08	0.08	0.08	0.08	0.08
	0.76		0.76	0.76	0.76	0.74	0.51
<u>\$</u>	17.86	\$	18.15	\$ 16.35	\$ 16.39	\$ 20.12	\$ 21.09

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**CITY OF KEIZER, OREGON** PROPERTY TAX LEVIES\* - DIRECT AND OVERLAPPING GOVERNMENTS

LAST TEN FISCAL YEARS

	 2004-05	2003-04		2002-03		2001-02	
City	\$ 2,772,455	\$	2,646,807	\$	2,541,447	\$	2,437,208
County	44,035,018		41,647,267		40,455,791		38,608,292
Keizer Fire District	2,305,554	ŗ	2,193,930		1,690,445		1,637,032
Marion County Fire District	4,783,557		4,616,327		4,532,782		4,453,329
Marion County Soil & Water	696,742		665,299		641,824		611,175
School District	68,439,161		63,790,181		61,566,361		58,579,304
Willamette Regional ESD	4,236,318		4,052,723		3,680,889		3,470,311
Community College	13,932,751		10,633,822		10,154,994		9,590,672
Regional Library	1,184,447		1,131,642		1,092,890		1,038,110
Transit District	6,719,463		6,447,017		6,216,093		5,887,184

Source: Marion County Summary of Tax Roll

\* Gross tax levies, excluding urban renewal agencies.

 2000-01	<u></u>	1999-00	 1998-99	 1997-98	 <b>1996-9</b> 7	 1995-96
\$ 2,312,503	\$	2,170,807	\$ 2,014,439	\$ 1,927,978	\$ 1,840,198	\$ 1,619,838
36,814,095		34,512,158	<b>32,692,8</b> 07	30,590,636	33,901,146	31,982,214
1,588,822		1,496,909	1 <b>,4</b> 43,735	1,422,099	1,394,524	1,267,929
4,277,098		4,087,501	2,981,728	2,839,082	3,158,871	2,992,803
-		-	-	-	-	-
55,105,931		53,866,138	42,592,727	39,811,357	84,018,350	87,811,010
3,312,383		3,139,843	2,998,128	2,790,752	7,453,847	5,601,116
9,070,404		9,123,546	8,866,379	8,408,529	22,126,120	18,986,906
991,303		926,709	885,229	830,901	1,332,585	1,257,156
5,622,012		5,366,373	5,087,158	4,768,916	5,900,000	3,752,435

RATIO OF BONDED DIRECT DEBT TO ASSESSED VALUE AND BONDED DEBT PER CAPITA

LAST TEN FISCAL YEARS

	2004-05	2003-04	2002-03	2001-02	2000-01
Population	34,380	34,010	33,100	32,950	32,203
Real market value (in dollars)*	2,031,390	1,891,624	1,814,135	1,722,643	1,618,359
Gross bonded debt (in dollars)	3,445,000	4,205,000	4,955,000	5,660,000	6,395,000
Bonded direct debt Per capita (in dollars)	100	124	150	172	199
Ratio of bonded direct debt to true cash value	0.17%	0.22%	0.27%	0.33%	0.40%

Source: Marion County Oregon; City of Keizer Finance Department Population: www.census.gov; Portland State University

\* Dollars expressed in thousands

1999-00	1998-99	1997-98	1996-97	1995-96
31,220	30,260	29,235	27,692	26,320
1,214,180	1,123,576	1,063,316	1,150,879	1,060,977
6,970,000	7,310,000	7,790,000	8,215,000	4,200,000
223	242	266	297	160
0.57%	0.65%	0.73%	0.71%	0.40%

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CITY OF KEIZER, OREGON COMPUTATION OF LEGAL DEBT MARGIN - GENERAL OBLIGATION BONDED DEBT JUNE 30, 2005

Real Market Value	<u>\$</u>	2,031,390,000
Debt limit at three (3) percent of real market value	<u>\$</u>	60,941,700
Amount of bonded debt applicable to limit: Total bonded debt outstanding	<u>\$</u>	3,445,000
Legal debt margin*	\$	57,496,700

The legal debt margin has been calculated in accordance with the provisions of ORS 287.004. \*

# **CITY OF KEIZER, OREGON** COMPUTATION OF DIRECT AND OVERLAPPING DEBT

JUNE 30, 2005

Governmental unit	Real market Value (In Thousands)	Gross Property-tax backed debt	Percent overlapping	Net direct debt
City of Keizer and Urban Renewal Agency	\$ 2,031,390	\$ 3,445,000	100.0000%	\$ 3,445,000
Keizer Fire District	1,855,582	1,925,000	98.2830%	1,891,948
Marion County Fire District	3,159,281	3,630,000	8.0255%	291,326
Salem-Keizer School District 24J	15,850,137	200,215,000	13.1865%	26,401,351
Chemeketa Community College	24,906,909	26,480,000	6.8902%	1,824,525
Total direct and overlapping debt		\$ 235,695,000		\$ 33,854,149

Source: Oregon State Treasury - overlapping debt schedule

RATIO OF ANNUAL DEBT SERVICE EXPENDITURES FOR GENERAL BONDED DEBT\* TO TOTAL GENERAL GOVERNMENT EXPENDITURES

LAST TEN FISCAL YEARS

	2005	2004	2003	2002
Princpal	\$ 750,000	\$ 750,000	\$ 725,000	<b>\$</b> 735,000
Interest **	189,963	225,588	256,600	417,968
Total Tax Collections	<u>\$939,963</u>	<u>\$    975,588</u>	<u>\$ 981,600</u>	<u>\$ 1,152,968</u>
Total general government expenditures ***	<u>\$ 17,124,175</u>	<b>\$</b> 9,798,348	<u>\$ 8,645,984</u>	<u>\$ 9,031,340</u>
Ratio of debt service to general government expenditures ***	5.50%	10.00%	11.30%	12.80%

Source: City of Keizer Finance Department The City of Keizer did not have bonded debt outstanding prior to July 1993

\* General obligation bonds reported in the enterprise funds and special assessment debt with government commitment have been excluded. Therefore, only the Urban Renewal District debt is applicable.

\*\* Excludes bond issuance and other costs

\*\*\* Includes Urban Renewal Agency expenditures only

2001	2000	1999	1998	1997	1996
\$ 575,000	\$ 500,000	\$ 480,000	\$ 425,000	\$ 150,000	\$ 145,000
401,233	433,015	499,698	528,690	217,010	222,910
<u>\$ 976,233</u>	<u>\$ 933,015</u>	<u>\$    979,698</u>	<b>\$</b> 953,690	<u>\$ 367,010</u>	<u>\$ 367,910</u>
<u>\$ 5,367,919</u>	<b>\$</b> 6,048,570	<u>\$ 4,963,629</u>	<u>\$ 3,037,671</u>	<u>\$ 4,679,319</u>	<u>\$ 2,301,147</u>
18.20%	15.40%	19.70%	31.40%	7.84%	15.99%

#### REVENUE BOND COVERAGE - WATER AND SEWER FUNDS

LAST TEN FISCAL YEARS

	2005	2004	2003	2002
Operating revenues	\$ 3,911,735	\$ 3,893,367	\$ 3,422,431	\$ 3,234,352
Operating expenses	4,012,695	3,954,735	3,531,079	3,334,156
Net Revenue Available for Debt Service	<u>\$ (100,960</u> )	<u>\$ (61,368</u> )	<u>\$ (108,648</u> )	<u>\$ (99,804</u> )
Principal Interest	\$ 10,000 513	<b>\$</b> 10,000 1,538	\$ 10,000 2,562	\$ 5,000 3,330
Total General Government Expenditures	<u>\$ 10,513</u>	<u>\$ 11,538</u>	<u>\$ 12,562</u>	<u>\$ 8,330</u>
Coverage	NA	NA	NA	NA

Source: City of Keizer Finance Department

Note: Year 2002 and subsequent operating revenues and expenses are the Utility Fund only.

2001	2000	1999	1998	1997	1996
\$ 4,900,481	\$ 5,501,774	\$ 4,978,950	\$ 4,685,578	\$ 4,474,550	\$ 4,101,871
4,267,552	5,318,323	4,923,509	4,078,938	3,739,812	3,390,357
<u>\$ 632,929</u>	<u>\$ 183,451</u>	<u>\$ 55,441</u>	<u>\$ 606,640</u>	<u>\$ 734,738</u>	<u>\$ 711,514</u>
\$ 365,000 25,439	\$ 345,000 50,540	\$ 325,000 <u>64,565</u>	\$ 310,000 <u>82,955</u>	\$ 350,000 104,078	\$ 360,000 109,475
\$ 390,439	<u>\$ 395,540</u>	<u>\$ 389,565</u>	<u>\$ 392,955</u>	<u>\$ 454,078</u>	<u>\$ 469,475</u>
1.62	0.46	0.14	1.54	1.62	1.52

DEMOGRAPHICS STATISTICS LAST TEN FISCAL YEARS

Year	Population	Area (square mile)	Average Density (persons/ square mile)	Median Household Effective Buying Income	Average Annual Unemployment
1995	25,275	7.36	3,434	19,276	5.4%
1996	26,320	7.36	3,576	20,293	4.7%
1997	27,692	7.36	3,763	21,192	5.4%
1998	28,757	7.36	3,907	21,695	5.6%
1 <b>999</b>	29,235	7.36	3,972	22,609	5.8%
2000	30,260	7.36	4,111	23,695	5.8%
2001	32,203	7.36	4,375	24,450	5.4%
2002	32,950	7.36	4,477	24,732	6.3%
2003	33,100	7.36	4,497	24,682	7.1%
2004	34,010	7.36	4,621	24,978	7.7%
2005	34,380	7.36	4,671	N/A	7.4%

Source: City of Keizer Community Development Department State of Oregon Employment Department Oregon Department of Administrative Services

\* Based on calendar year.

N/A - Information not available

#### PROPERTY VALUES, CONSTRUCTION AND BANK DEPOSITS

LAST TEN FISCAL YEARS

		2005	2004	2003	2002	2001
Number of building permits:	_					
Single family dwellings		72	162	151	100	267
Multi-family units		22	28	96	3	52
Valuation*	\$	16,378 \$	33,181 \$	36,505 \$	13,094 \$	33,146
Bank deposits*	\$	112,854 \$	158,773 \$	151,312 \$	101,635 \$	119,105

Source: City of Keizer Community Development Department State of Oregon Department of Consumer & Business Services.

\* Expressed in thousands

NA - information not available

 2000	 1999	 1998	 <b>199</b> 7	 1996	
237	305 230	269 110	299 34	318 94	
\$ 34,811	\$ 48,281	\$ 37,932	\$ 44,213	\$ 47,353	
\$ 129,048	\$ 106,839	\$ 138,879	\$ 124,612	\$ 114,915	

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PRINCIPAL TAXPAYERS JUNE 30, 2005

Percent of total Assessed assessed value Industry valuation Private enterprise 0.60% \$ 12,175,110 Senior Management Co LTD Real estate 0.35% Keizer Road Appartments LLC Real estate 7,161,430 0.31% 6,281,130 Keizer Schoolhouse LLC Real estate 5,025,900 0.25% Real estate Hidden Creek Apartments LLC 0.21% 4,331,102 Century Apartments LLC Grocery Store Real estate 2,918,000 0.14% Northwest National LLC **Public Utilities** 12,480,100 0.61% Northwest Natural Gas Co Natural gas 10,995,000 0.54% Electricity Portland General Electric Co 7,228,600 0.36% Telephone **Qwest Corporation** Government City of Keizer Government 4,413,410 0.22% 1,958,380,218 96.41% All other taxpayers Total 2,031,390,000 100.00% \$

Source: Marion County Assessor

# **CITY OF KEIZER, OREGON** SALEM/KEIZER AREA MAJOR EMPLOYERS JUNE 30, 2005

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Name	Industry	Number of Employees
Manufacturers:		
T-Mobile	Wireless Service	1,100
Norpac Foods, Incorporated	Food processor	1,100
Truitt Brothers, Inc.	Food processor	919
Food Services of America	Food processor	450
Phillips/Sisson Industries, Inc.	Traffic control devises	403
Non-Manufacturers:		
Salem Hospital*	Healthcare	3,500
State Accident Insurance Fund	Insurance	711
Kaiser Permanente	Health maintenance (HMO)	550
Wachovia	Financial	510
May Trucking Company	Transportation	406
Winco	Grocery	364
Statesman Journal	Newspaper	348
Oregon State Hospital	Healthcare	1,200
Education:		
Salem-Keizer School District*	Primary and secondary public schools	4,000
Chemeketa Community College	State college of higher education	1,684
Willamette University	Private university	700
Government:		
State of Oregon	State	18,800
U.S. Federal Agencies	Federal	1,500
City of Salem	Municipal	1,213
Marion County	County	1,180
City of Keizer	Municipal	82

#### Source: SEDCOR

Includes full and part-time positions \*

**CITY OF KEIZER, OREGON** MISCELLANEOUS STATISTICAL DATA JUNE 30, 2005

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Miles of streets and alleys:	
Streets	120
Alleys	2
Number of street, pedestrian, and other bridges	3
Number of traffic signals	15
Water System:	
Number of reservoirs	1
Storage capacity (in millions of gallons)	1.5
Annual consumption (in millions of cubic feet - calendar year 2003)	185
Miles of water line	130
Number of pump stations	14
Sewer System:	
Miles of storm drains	55
Miles of sewer lines	121
Number of lift stations	1
Number of schools in Keizer:	
Elementary	10
Middle	2
High School	1

#### **Grades 1 - 12:**

Number of teachers, administrators	
and support personnel	771
Number of students	7518

Parks and Recreation:	Number	Acres	
Number of Parks and Acreage:			
Neighborhood parks	15	65.5	
Community parks	2	27.0	
Landscape areas	1	0.5	
Historical areas	1	0.5	

#### Source: City of Keizer Public Works Department Salem/Keizer Public Schools Web Site



## AUDITOR'S COMMENTS AND DISCLOSURES

CITY OF KEIZER, OREGON COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2005 **COMPLIANCE SECTION** 

#### STATE OF OREGON COMPLIANCE SECTION

Oregon Administrative Rules 162-10-000 through 162-16-000 of the *Minimum Standards for Audits of Oregon Municipal Corporations*, prescribed by the Secretary of State in cooperation with the Oregon State Board of Accountancy, enumerate the financial statements, schedules, comments, and disclosures required in annual financial reports. Required comments and disclosures related to our audit of such financial statements and schedules are set forth on the following pages.

#### Significant Accounting Policies

The significant accounting policies followed in preparing the City's financial statements are summarized in the notes to the financial statements.

#### Organization and Fund Structure

The organization and fund structure of the City is documented in the notes to the financial statements.

#### Internal Accounting Control

We have audited the basic financial statements of the City of Keizer as of and for the year ended June 30, 2005, and have issued our report thereon dated November 2, 2005. As part of our audit, we made a study and evaluation of accounting systems and controls as required by auditing standards generally accepted in the United States of America. The purpose of our study and evaluation was to determine the nature, timing and extent of the auditing procedures necessary for expressing an opinion on the City's financial statements. Our study and evaluation was more limited than would be necessary to express an opinion on the system of internal accounting control of the City taken as a whole. However, our study and evaluation disclosed no condition that we believe to be a material weakness.

#### Adequacy of Collateral Securing Depository Balances

ORS 295 provides that each depository, throughout the period of its possession of public fund deposits, shall maintain on deposit with its custodians, at its own expense, securities having a value not less than 25% of the certificates of participation issued by the pool manager for funds in excess of those insured by the Federal Deposit Insurance Corporation. Our review of the adequacy of collateral securing depository balances indicated the collateral was sufficient during the year ended June 30, 2005.

#### Indebtedness

The general obligation bonded debt of the City is in compliance with the limitation imposed by law. We noted no defaults in principal, interest, sinking fund, or redemption provisions with respect to any of the City's liabilities, and no breach of the bond agreements, at June 30, 2005.

#### Budget Compliance

The City has complied with Local Budget Law (ORS 294) in the preparation and adoption of its budget and tax levy for fiscal years ending June 30, 2005 and 2006.

#### Insurance and Fidelity Bonds

We have reviewed the City's insurance and fidelity bond coverage at June 30, 2005. We ascertained that such policies appeared to be in force and in compliance with legal requirements relating to insurance and fidelity bond coverage. We are not competent by training to comment on the adequacy of the insurance policies.

#### **STATE OF OREGON COMPLIANCE SECTION** (Continued)

#### Highway Funds

The City complied with the legal requirements, Article IX, Section 3a of the Oregon Constitution pertaining to the use of revenue from taxes on motor vehicle fuel, and the statutory requirements of ORS 294, 368 and 373 as they pertain to the use of road funds.

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#### **Programs Funded from Outside Sources**

We have reviewed the City's compliance with appropriate laws, rules, and regulations pertaining to programs funded wholly or partially by other governmental agencies. The City is in compliance with the guidelines in all material respects.

#### Investments

Our review of deposit and investment balances indicated that the City was in compliance with ORS 294, as it pertains to investment of public funds, during the year ended June 30, 2005.

#### Public Contracting and Purchasing

Our review of the City's public contracting, purchasing procedures and construction of public improvement requirements (ORS 279) indicated that the City was in compliance.

#### Financial Reporting Requirements

We have reviewed financial reports and other data relating to programs funded wholly or partially by other governmental agencies. This data, filed with other governmental agencies, is in agreement with and supported by the accounting records.

#### Schedule of Accountability of Independently Elected Officials

There are no elected City officials who collect or receive funds on behalf of the City.

This report is intended for the information of the City Council and management of the City of Keizer. This restriction is not intended to limit the distribution of this report, which is a matter of public record.

GROVE, MUELLER & SWANK, P.C. CERTIFIED PUBLIC ACCOUNTANTS Bv:

Charles A. Swank, A Shareholder

November 2, 2005