

City of Trinidad



Comprehensive Plan

Adopted February 7, 2017



Prosper

Sustain

Revitalize

Cultivate

Create

Coordinate



Dedication

Trinidad is on the verge of a rebirth. No man knows all the strings connecting time and events, but we do know that the strings have been pulled, and that once again Trinidad is waxing important in the course of its story; the sleeper is awaking and shaking off the dust of its slumber.

As a City, Trinidad is endowed with no few attributes to her advantage. She is a place of both natural and architectural satisfaction – not too close to the mountains nor too far, not too old nor too new, neither too large nor too small. She is the Goldilocks of Coloradoan towns, and it would be safe to assert this is what draws and holds her inhabitants.

This Comprehensive Plan, then, is devised to strengthen and beautify her, and prepare her for another debut in the limelight of regional prominence. She is grand already, yes. But she is impatient to be grander still. This document conveys the cumulative sense of direction of the various policies and urban planning which have, and will, contribute to her future.

It will, indeed, labor to shore up and refine her most admirable assets, and by doing so endear her not only to her own inhabitants, but to the many flocks of travelers who visit her gates. Where she lacks, we will build. Where she has, we will innovate. This plan, in effect, works to uncover what is right below the surface, and to realize what her children have long known: that she, Trinidad, is the darling of the new west.

A. MacWaters



Acknowledgements

Special Thanks to the City of Trinidad citizens, business owners, property owners, and interested citizens in the surrounding area who participated in the Comprehensive Plan update process.

This comprehensive plan is based on their contributions.

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Trinidad Community Foundation
Trinidad History Museum
Trinidad Lake State Park
Trinidad & Las Animas County Chamber of Commerce
Trinidad Outdoor Club
Trinidad School District #1
Trinidad State Junior College
Trinidad Urban Renewal Authority
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Chapter 1

Introduction

Purpose of the Comprehensive Plan Update

A comprehensive plan is a blueprint for a community's future. This plan is a tool to help the Trinidad community ensure that it grows and evolves in a manner that is consistent with their vision by providing guidance to property owners, current and future residents, elected and appointed officials, community boards and commissions, developers, and City staff on where and how the community will invest and change over the next 20 years.

Our Community Initiative-Based Comprehensive Plan

The most recent Comprehensive Plan for the City of Trinidad was adopted in 2008. Since then, there have been many changes in the community that grew organically from El Corazon de Trinidad, the city's historic downtown, and subsequently spurred incredible community initiatives, numerous planning efforts, strong partnerships, and statewide investment. Within three years, our community went from little community involvement to having eleven major, distinct community-driven initiatives taking place. Although the amazing momentum within the community was exciting, it soon became clear that the initiatives were beginning to outpace planning. As such, we utilized the comprehensive

planning process to connect and strengthen our community initiatives to ensure our vision becomes a reality by:

- » *Building on current momentum and statewide investment;*
- » *Reassessing and affirming community values and aspirations;*
- » *Prioritizing public investment;*
- » *Realigning community initiatives and goals with City policy;*
- » *Focusing new growth and development along commercial corridors and selected commercial districts;*
- » *Facilitating infill and redevelopment in the city's core; and*
- » *Developing targeted implementation strategies.*



Numerous community members, City department heads, and representatives from community organizations participated during each phase of the planning process.



Building on Previous Planning Efforts

In recent years, the City of Trinidad in coordination with community partner organizations; private foundations; non-profit organizations; and federal, state, and local agencies has pursued a number of valuable planning efforts aimed at revitalizing our downtown, preserving our rich culture and heritage, fostering our creatives, improving our infrastructure, attracting visitors, and protecting our community character and quality of life. The Trinidad Comprehensive Plan builds on these efforts, as many of the goals, policies, and ideas for the future represented in the previous planning efforts are still relevant and are therefore carried forth in this Plan. The Plan update included the review of previous planning efforts.

The Engaging Planning Process

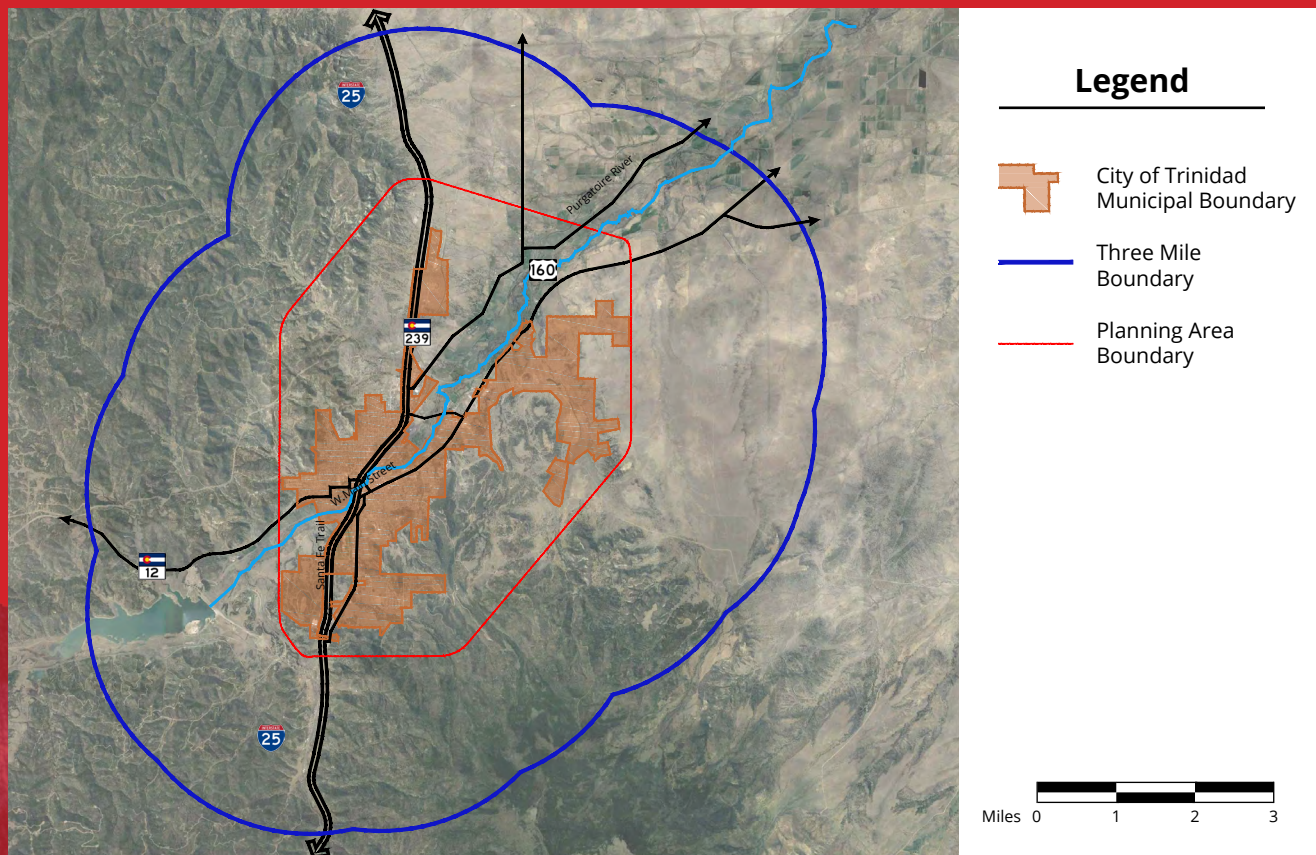
Consistent with the powerful, all-inclusive community initiatives, the community engagement process was built on diverse opportunities for the involvement of each and every citizen, board and commission member, artist, activist, developer, business owner, and elected or appointed official. This enabled all citizens to share their successes and challenges, thereby providing us the opportunity to gauge the level of support for the community initiatives and the ultimate plan direction. Hundreds of community members have contributed to this Plan through numerous events and activities. The thoughtful and ongoing feedback provided both in person and online directly shaped all components of the Plan.

Statutory Authority

Colorado State Law (CRS §31-23-206) requires the City of Trinidad Planning, Zoning and Variance Commission to adopt a “Master Plan” for the physical development of the City. CRS §31-23-206 provides the framework for such a “Master Plan” or comprehensive plan. The City of Trinidad Comprehensive Plan serves as Trinidad’s “Master Plan,” and complies with the above-referenced State statute by providing for planned and orderly development and balancing basic human needs for a changing population with legitimate environmental concerns. It is the policy of the State of Colorado “...to clarify and provide broad authority to local governments to plan for and regulate the use of land within their respective jurisdictions.”

The Comprehensive Plan has legal status in that once adopted, “...no street, square, park or other public way, ground or open space, public building or structure, or publicly or privately owned public utility...” may be built or authorized without review and approval by the Planning Commission (CRS §31-23-209). In keeping with this definition, the Comprehensive Plan for the City of Trinidad will guide development and growth within Trinidad, while also providing direction to other municipalities and governmental entities nearby. The Plan is designed to work with these other agencies by encouraging Intergovernmental Agreements (IGAs) and other area plans that address all the concerns of nearby municipalities and government organizations. This Comprehensive Plan is intended to serve as the ‘Three Mile Plan’ required by CRS §31-12-105.

Three-Mile Plan



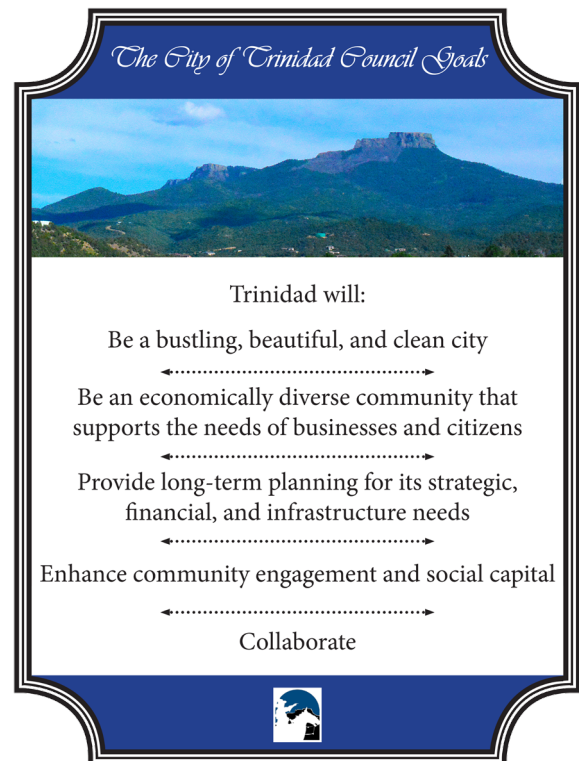
How to Use this Plan

This Comprehensive Plan is a community-driven effort to create a living vision document to be used by the community, City staff, elected and appointed officials, and boards and commissions to move community initiatives forward; target investment; and guide residents, businesses, and property owners regarding future development and redevelopment in the city. For current and future residents and property owners, the Plan can help shape expectations about future use of the property. For City staff and officials, as well as Planning, Zoning and Variance Commission members, it will be used to evaluate development and project proposals to ensure that they align with the community's vision, initiatives, and overall intent of the Comprehensive Plan.

Guiding Principles

Our vision for the future is embodied in six community-based initiatives which have emerged as Guiding Principles intended to reflect the City of Trinidad Council goals and values of our community. These Guiding Principles tie the Trinidad Comprehensive Plan Elements together while emphasizing ongoing action and implementation. Trinidad will mobilize to:

- **PROSPER:** Grow a self-sustaining, vital, and diversified economy;
- **SUSTAIN:** Support well-served, efficient infrastructure and transportation systems;
- **REVITALIZE:** Become a more accessible, healthy, and livable community;
- **CULTIVATE:** Celebrate cultural, historic, and natural resources;
- **CREATE:** Capitalize on Trinidad's broad and exciting creative momentum; and
- **COORDINATE:** Work together to implement clearly-defined goals.



City Council Goals provided the foundation for our Guiding Principles

Plan Elements

The Trinidad Comprehensive Plan consists of both written and graphic components to identify and explain methods for achieving the community's vision for future. The written components are the Community Vision, Guiding Principles, and Plan Direction, which provide the framework for the goals, policies, and strategies set forth in the six Plan Elements:

1. Community Growth & Land Use
2. Economic Development
3. Neighborhood & Housing
4. Transportation & Connectivity
5. Recreation, Tourism, & Cultural Resources
6. Public Infrastructure & Services

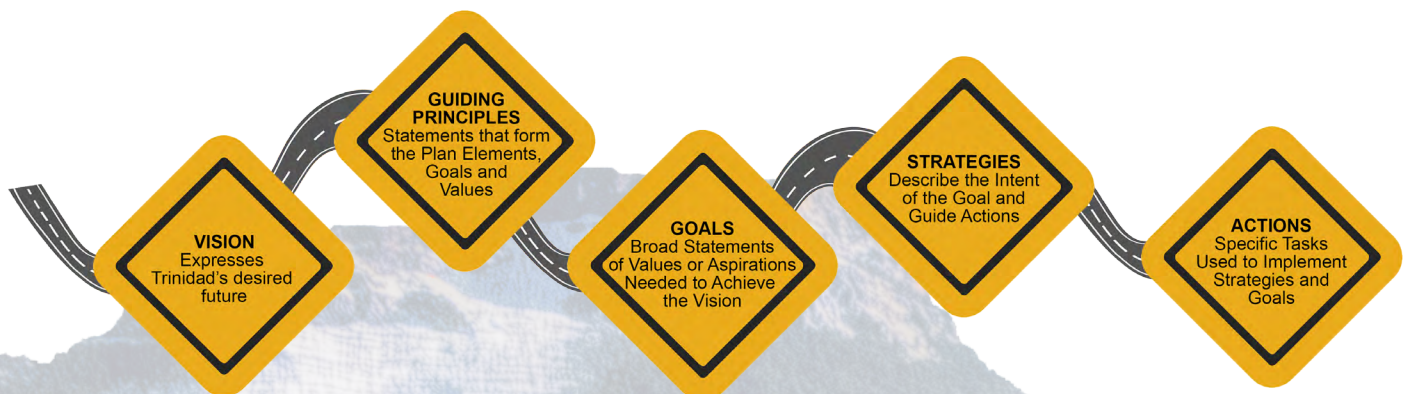
Provided within each Plan Element are goals and strategies which align with the Plan's Guiding Principles (six community initiatives) in order to achieve our community vision.

- » Our **Goals** are broad statements of values or aspirations needed to achieve the vision. Goals help guide the community's decisions about public and private investment and development. Goals are not tied to specific dates, projects, or targets, though they may encompass previous and continued efforts. Goals are enduring, and provide a general direction for more refined objective statements to assist decision-makers.
- » Our **Strategies** describe the intent of the goal, and guide the actions of staff, developers, and policy makers.
- » Our **Action Steps** are specific tasks or processes used to implement an objective and work toward achieving the goal.

The graphic components of the Comprehensive Plan consist of the Plan Direction Map; Future Land Use Plan; Recreation, Tourism & Cultural Resources Plan; and Transportation & Connectivity Plan. All mapping elements are provided in the Plan Maps section at the end of this document.

Plan Direction

At the heart of the Comprehensive Plan, the Plan Direction is a planning framework intended to broadly guide Trinidad's community development activities in a way that will accomplish Trinidad's Vision and adhere to its Guiding Principles. This Plan was based, in large part, on defining two key issues: 1) the established, reinvestment, and growth areas of the city and 2) the relative intensity of future development. In order to establish the city's future character, it is important to know where and how change is desired and where it is not. These areas are identified on the following page as:



Vision Roadmap

Established Areas:

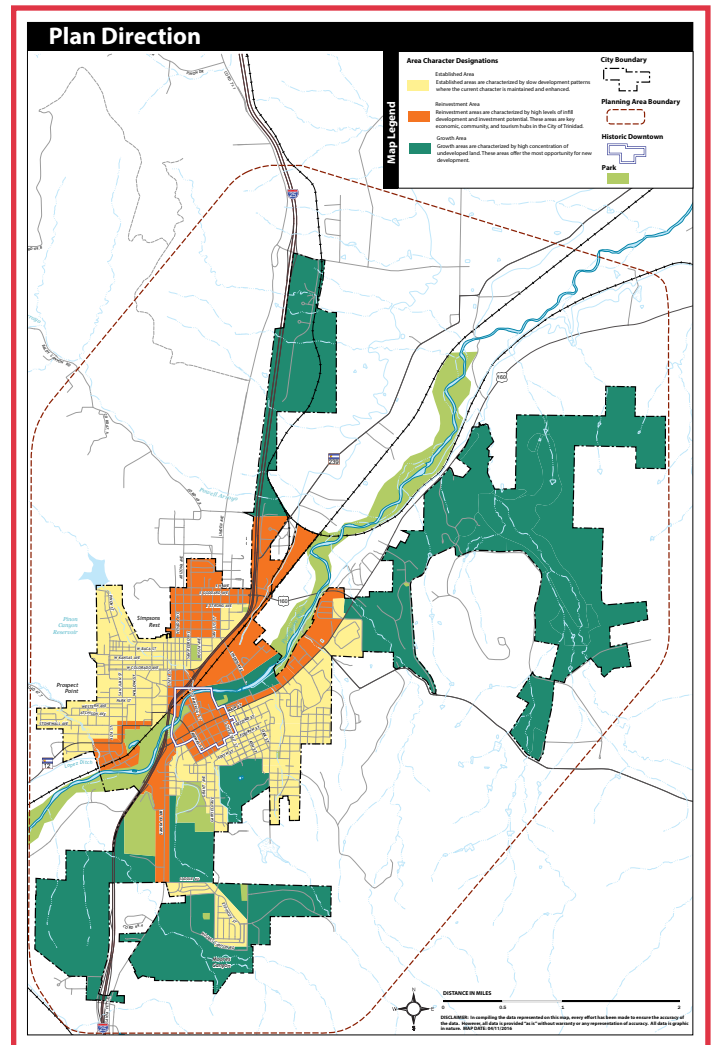
These are areas where the character of land use is stable and few changes are anticipated in the immediately foreseeable future. Actions identified within this Comprehensive Plan look to foster active neighborhood environments, focus on the renovation and on-going maintenance of existing structures and streets, and promote rehabilitation or restoration of structures, particularly of a historic nature in order to maintain the area's established character.

Reinvestment Areas:

In these areas, the forces of change are strong, with the need to reverse the process of decline with new development. Reinvestment areas are characterized by high levels of infill development and investment potential. Actions in these areas should focus on strengthening downtown vitality, target infrastructure improvements to help facilitate redevelopment, and stimulate private and public sector investment with a focus on high quality, mixed-use development. The redevelopment aspects could include such techniques as the clearing and rebuilding of areas, the use or reuse of lands for new or different purposes, or rehabilitation of buildings for different uses.

Growth Areas:

These areas are characterized by high concentration of undeveloped land where the use of land is in the process of major change, primarily from vacant or rural character to more intensive urban, agro-industrial, and tourism mixed-use land uses. These areas offer the most opportunity for new development but would require targeted infrastructure improvements to facilitate growth.



Future Land Use Plan

The Future Land Use Plan embodies the community vision, illustrating the desired mix, character, and location of future land uses by identifying the distribution of residential (low to high density), parks and recreation, open/rural, mixed use, civic/public, commercial, tourist mixed-use, and industrial land uses, as well as opportunity areas. The characteristics of specific elements of the Future Land Use Plan are described in the Future Land Use Chart at the end of this chapter.

Implementation Program

The 2017 Trinidad Comprehensive Plan is more than a plan; it's a toolkit for citizens, businesses, stakeholders, elected and appointed officials, and the numerous community initiatives to ensure implementation of our Vision for the future. The Implementation Program serves as a framework for aligning community initiatives with the goals and supporting strategies of the Comprehensive Plan. The resulting Work Plans are organized around the six guiding principles and are designed to be living documents that are flexible, and revised annually by staff and community boards and commissions. The timing, prioritization, costs, and funding of the initiatives will be determined by City Council as it considers annual capital plans and budget requests presented by City departments.

Conflicts

If there is a conflict between the intention of the Comprehensive Plan and a proposed land use or development, the landowner/developer should collaborate with the City to arrive at an appropriate solution. For example, if the Recreation, Tourism, & Cultural Resources Map shows a trail location that is in conflict with the developer's plans, the developer should work with the city to achieve both objectives in meeting the intent of the Plan.

Amending the Plan

The Trinidad Comprehensive Plan is a citizen-based document intended to help City staff; the Planning, Zoning, and Variance Commission; and City Council to advise and direct decision-making for the City. As the community grows, the Plan must be able to adapt accordingly through amendments to both the written and graphic components of the Plan. The Planning,

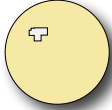
Zoning and Variance Commission; City Council; and City staff should reevaluate and update the Plan in response to changes in the community every three to five years. Amendments may be necessary to address future development trends; to reflect the adoption of a specific policy or plan; in response to a directive from City Council or the Planning, Zoning and Variance Commission; or upon request by City staff. In addition, residents and/or developers may request amendments to the Plan at any time following adoption.

The Planning, Zoning and Variance Commission must review all proposals to amend the Plan. If an amendment is proposed, City Council and the Planning, Zoning and Variance Commission must determine if the changes are in the best interest of the City by holding a public hearing regarding the amendment. An amendment to the Comprehensive Plan must be approved by resolution of the Commission and subsequent approval by City Council. When evaluating proposed Plan amendments outside of the City's regularly scheduled Plan review and amendment processes, the Commission should consider whether:

- » *The amendment expedites implementation or improves/clarifies one or more of the goals, objectives, or actions of the existing Comprehensive Plan;*
- » *The amendment does not have a detrimental impact on existing or planned City facilities, services, or transportation facilities; and*
- » *Ample opportunity for public input concerning the proposed change has been provided.*

Future Land Use Designations

Rural



Land in this designation serves as a transition from the urban development in the City's core to the primarily vacant land within the City's boundary to accommodate primarily large lot single-family residences. This land is characterized by a high concentration of open space, as well as some low density residential uses.

Uses within this designation include open space, small-scale agricultural uses, and rural large residential development. Rural residential lots are encouraged to cluster so as to preserve open space, views, wildlife habitat, etc. This designation also provides opportunity for schools, public utilities, public open space and recreational development, such as trails and parks.

If appropriate infrastructure is obtained, the designated rural areas located near commercial centers have potential to transition to a higher density mix of uses that could accommodate current development needs, encourage reinvestment and promote stabilization.

Zone Districts: O-Open and RE – Residential Estate District

Low Density Residential

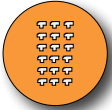


This residential category includes the existing traditional single-family areas that surround the Downtown Core and about the City's southern gateway.

Uses are largely single-family residential development on a variety of lot sizes. Allows for accessory uses, such as accessory dwelling units and home occupations.

Zone District: LDR – Low Density Residential

Medium Density Residential



This designation encompasses the City's few medium-density, single-family and duplex neighborhoods, located in close proximity to the Downtown Core and areas with commercial development and services.

This land use designation encompasses a variety of residential development types, including higher-density single-family development, duplexes, townhomes, and condominiums/apartments, additional density units/mother-in-law units, etc.

Zone Districts: MDR-Medium Density Residential and HDR-High Density Residential

Mixed Use



This land use designation is reserved for the City's historic Downtown Core and surrounding areas, and is intended for historically sensitive redevelopment and contextual, mixed-use new development. This area is designated as the City's center of vibrant, pedestrian-friendly uses exemplary of Trinidad's historic and creative culture, including first-floor retail and engaging commercial uses, artist housing and work space, galleries, and community spaces. The Downtown-Mixed Use designation shares the same boundaries as the Main Street and Creative District and is included in the Urban Renewal boundary.

Uses in this area include retail, hotels, office, civic and cultural facilities, as well as high-density residential. Lands included in this designation are also the target areas for affordable live-work spaces for the City's expansive artistic community. Dwellings and offices are encouraged to locate above ground-floor retail and services. Land in this category corresponds roughly to what is currently within the Historic Preservation-Mixed Use and Historic Preservation-Residential zone district.

Zone Districts: HP-Corazon de Trinidad Historic Preservation District and Historic Preservation Mixed-Use District.

Tourist Mixed Use



This designation provides a setting for a vibrant mix of uses related to tourism and recreation to serve the traveling public for the purpose of promoting health and well-being through physical, psychological, medical, or spiritual activities.

Uses within this designation include hospitality, restaurants, recreational uses and outdoor facilities, retail shops, public and quasi-public uses, rehabilitation facilities, golf courses, equestrian, and congregate care as well as accessory residential uses.

Zone District: Planning, Zoning, and Variance Commission to decide to create a new Zone District during Land Use Code Update process - Tourist Mixed-Use.

Commercial



This land use applies to areas that are located outside the City's Downtown Core, but are identified as potential opportunities for growth in previous planning efforts.

Uses include a broad range of commercial development, such as business, professional and semi-professional offices, retail shops, warehousing, maker-space, and community-oriented services such as daycare, schools, libraries, and meeting halls.

Zone Districts: CC-Community Commercial and NS-Neighborhood Services District

Future Land Use Designations

Civic / Public Facility

This designation is applied to facilities intended to provide key public services, including, but not limited to, libraries, schools, civic buildings, and publicly-owned community gathering spaces, such as the Trinidad Community Center. Uses are found throughout the city.

Zone District: All

Parks and Recreation

This land use designation applies to existing parks, plazas, natural area and open space including areas currently used for outdoor recreation purposes, and areas which serve as natural or scenic assets to the Trinidad community. This designation accommodates a focus on maintaining and enhancing these areas, and also identifies opportunities for future open space, trails, recreation, and preservation.

Zone Districts: O-Open District

Industrial

Provides locations for a variety of workplaces including industrial uses, research and development activities, offices and institutions. Industrial sites are intended to provide a location for a variety of work processes and work places such as manufacturing, warehousing and distribution, and a wide range of commercial and industrial operations.

Zone District: I-Industrial

Opportunity Areas

Purgatoire River Opportunity Area

The Purgatoire River corridor represents the opportunity to connect Trinidad's Historic District with the continuous system of parks, trails, and open space that serves as a catalyst for recreation, education, tourism, and ecological enhancement for the residents and visitors of Trinidad and the area. This opportunity area offers inter-jurisdictional and joint planning opportunities to collaborate with the County and other agencies to coordinate matters of mutual, regional interest.

I-25 Enclave Opportunity Area

This area includes some vacant land and several active commercial properties that represent a growth opportunity through annexation. Due to its proximity to Trinidad's designated southern gateway, this enclave (surrounded by City land), presents an opportunity to welcome visitors to Trinidad and diversify the City's tax base.

Employment Opportunity Area

The Purgatoire River corridor represents the opportunity to connect Trinidad's Historic District with the continuous system of parks, trails, and open space that serves as a catalyst for recreation, education, tourism, and ecological enhancement for the residents and visitors of Trinidad and the area. The opportunity areas offer inter-jurisdictional and joint planning opportunities to collaborate with the County and other agencies to coordinate matters of mutual, regional interest.

Commercial Centers

Regional Commercial Centers

Regional Commercial Centers are intended to serve as the focal points of regional commerce, identity, and activity.

Community Commercial Centers

Community Commercial Centers serve the day-to-day needs of the surrounding neighborhoods and residential areas. These areas have a commercial anchor like a grocery store, with supporting establishments including, but not limited to, variety, drug, and hardware stores; and personal service establishments, such as medical offices, personal service (hair salons, dry cleaners, etc.), and restaurants.

Gateways

City Gateway

City Gateways correspond to major corridor entries into Trinidad, including I-25, US Highway 160, and State Highway 12, where city and regional services are available or may become available. The City Gateways will provide opportunity to better define and promote a consistent community image.

Downtown Gateway

This area includes some vacant land and several active commercial properties that represent a growth opportunity through annexation. Due to its proximity to Trinidad's designated southern gateway, this enclave (surrounded by City land), presents an opportunity to welcome visitors to Trinidad and diversify the City's tax base.



Chapter 2

Community Growth & Land Use

Since the mid-20th century, the City of Trinidad has experienced a dramatic decrease in population, shrinking from a city with a population of over 12,000 in 1930 to a city of 8,465 in 2013, a loss of roughly 30 percent, with trends showing continuing decline (See Figure 1 below). Our community has lost an estimated ten percent of our population within the last five years. Trends such as these spurred the numerous community initiatives to revitalize our city.

Trinidad Population Trends

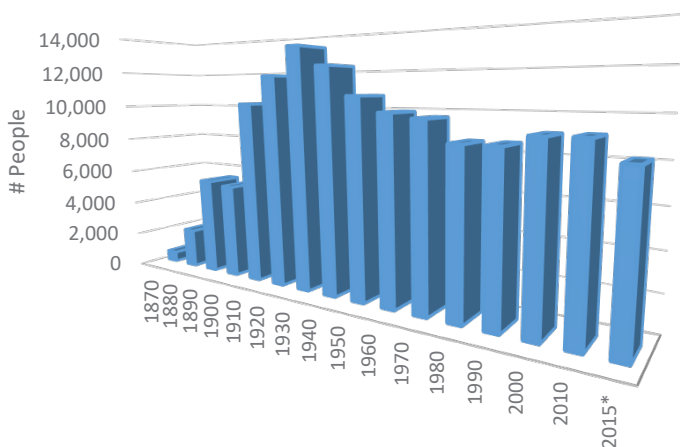


Figure 1. Trinidad Population Trends

Source: U.S. Census Bureau, Population Division, 2015

Land use patterns are one of the most crucial aspects of how a community functions and grows. By examining current land use we can determine which patterns have worked well and which need to change to facilitate sound sustainable growth in the future. The Future Land Use Plan and Plan Direction Map illustrate

the desired land uses and areas to focus growth and investment. Much of the city's core is well-established, but reinvestment at the state and local level along with numerous community initiatives, an emerging arts community, and rich cultural and historic resources downtown have demonstrated that growth is on the horizon. The most stable areas of the city lie in the residential neighborhoods that border the downtown core, where the character of land use is established and few changes are anticipated in the immediately foreseeable future, while opportunities for growth are present at the city's edge due to previous annexations. For efficiency and viability purposes, growth should be directed within the existing city boundary, where attainability of city services is most promising, as much as possible. Many positive aspects of our city provide a strong base for future development to occur. The city blocks and form represent a dense, urban core with increasing block size and decreasing intensities of use transitioning outward to the cities' border. The historic land use pattern is ideal for implementing redevelopment strategies within the city's boundaries. The Future Land Use Plan and Plan Direction Maps are the principal graphic components of the Trinidad Comprehensive Plan, and reflect a focus on promoting growth from the city's core while emphasizing infill redevelopment in Established Areas, identifying the historic downtown as a revitalization priority in Reinvestment Areas, and encouraging financially feasible new development in Growth Areas. Direction for growth should be guided by the

unique character and existing assets that Trinidad has to offer. Starting from the city's core, the historic downtown contains rich community resources, defined urban development patterns, and opportunities for growth based on reinvestment potential. The city should focus on retaining and attracting businesses and homeowners to the core by encouraging a high density mix of uses that will invite socioeconomic diversity; providing incentives for redevelopment and rehabilitation of residential homes and businesses to enhance the history and character while reducing vacancies; supporting local community initiatives to embrace change; and incorporating innovative design strategies that will provide flexibility and interest. Expansion and revitalization of existing commercial uses that extend beyond the core is also significant in serving the day-to-day needs of Trinidad residents. The low-density, residential uses that surround the downtown are more stable and established, but offer opportunities for enhancement through infill development and neighborhood beautification.

Opportunity Areas are identified on the Future Land Use Plan and specifically identify opportunities along the Purgatoire River, I-25 Enclave near the southern boundary, and employment opportunities to the north. The Purgatoire River should be embraced to encourage active lifestyles, provide connections, and unite the community with nature. It also offers inter-jurisdictional and joint planning opportunities to collaborate with the County and other agencies in coordinating matters of mutual, regional interest. The I-25 Enclave and

Employment Opportunity Areas, located near primary city gateways, can serve to strengthen the image of the city, diversify the City's tax base, and encourage investment.

The Growth Area identified on the Plan Direction Map identifies locations that have transitioned over time, are mostly vacant, and have the least availability of city services and infrastructure because they are primarily located in the outskirts of the city. The Growth Area is characterized by a high concentration of undeveloped land where the use of the land is in the process of major change, primarily from vacant rural land to more intensive, industrial and tourism mixed-use land uses; these areas north and east of the city have potential to bring in new jobs that could spur growth and boost the economic strength of the community. Rural Growth Areas south of the city are challenging due to lack of infrastructure, and contain land most suitable for very low-density residential, cluster developments that offer a variety of housing types so as to capitalize on the city's infrastructure and reduce negative impacts on the sensitive environment and open spaces that inherently beautify the community (e.g., Fisher's Peak). By using Established, Reinvestment, and Growth Area categories to direct development, the city can more easily combat the trends of a declining population and achieve stability. The city has an abundance of undeveloped land area that should be the primary focus for growth, rather than expanding beyond the city's boundary.

Our Goals

Prosper

Sustain

Revitalize

Cultivate

Create

Coordinate

Goal CGLU-1

Promote growth from the city's core that supports downtown as the historic, cultural, creative, and civic heart of Trinidad.

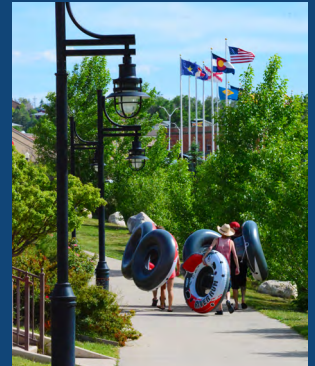
Our Strategies

A Offer a mix of uses and destinations that encourage residents and visitors to live, work, play, and learn in our city's core.

B Encourage infill and foster opportunities for redevelopment of underutilized land and buildings downtown.



A diverse mix of land uses including residential neighborhoods, quality jobs, recreational opportunities, and commercial goods and services will build and sustain a broad and resilient tax base.



Goal CGLU-2

Attain a balanced and appropriate distribution of land uses.

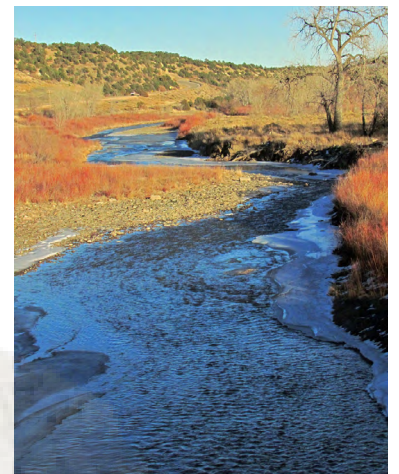
Our Strategies

A Promote compact development patterns by encouraging infill and new development within Growth Areas as identified on the Plan Direction Map.

B Facilitate development and redevelopment that is consistent with our community vision.

C Encourage development where it can be adequately served by City infrastructure in a cost effective, efficient manner.

D Promote development opportunities, while preserving the serene natural environment of the river.



Purgatoire River corridor represents the opportunity to connect Trinidad's historic downtown and serves as a catalyst for recreation, education, tourism, and ecological enhancement for residents and visitors of Trinidad



Chapter 3

Economic Development

Since the City's founding, Trinidad's economy has been tightly bound to the "boom and bust" cycle of the mining and oil and gas industries, which has resulted in a reduction in investment in the built environment and a declining population. There are numerous instances of dilapidated or vacant non-residential buildings in downtown and along commercial corridors near our community's central core. These blighted conditions have created public health and safety issues that have hindered infill development, redevelopment, and commercial corridor revitalization. Thus, the Trinidad Urban Renewal Authority (TURA) was reinvigorated in 2015 to assist with revitalization and restoration of economic vitality to improve the safety of the area. The Trinidad Area Conditions Survey was prepared for the TURA and the City, which resulted in the culmination of an ordinance requiring vacant property registration and promotion of anti-dilapidation throughout the city. Our City is making great strides towards revitalization and achieving a sound quality of life throughout. Business and industry related to heritage and recreation tourism, creatives, as well as Colorado's legalization of marijuana are beginning to generate revenue that is expected to become a significant and sustainable future source of economic growth and stability. It is important to note that while we have welcomed the marijuana industry city-wide, we have set forth measures to limit the industry within our historic downtown. Community initiatives that have arisen out of citizen groups have cultivated

economic opportunities for the City of Trinidad to proactively identify and maintain a strong, diverse economic base. In recent years, our City staff and various organizations have worked to secure a number of state and federal grant funding opportunities in order to leverage local funds to achieve necessary capital improvements and creation of new programs that promise to foster new economic development opportunities and position Trinidad as a fantastic place to live, work, play, and stay.

The City has created a new Economic Development Department to implement economic development programs such as:

- Business Rental Assistance Program
- Rural Jump-Start Program
- Façade Development
- Access for All Grant
- Loan Interest Subsidy Program
- Pre-Seed Program
- Capital Injection Program
- Business Accelerator Program

Reinvestment Area Opportunities - Community Initiatives and the Economy

Most economic development efforts in recent history have grown out of community interest in the historic downtown located in the Reinvestment Area as identified on the Plan Direction Map. It is undeniable that our historic downtown is the heart of our community, boasting 19th century architecture; brick-

lined streets; rich arts, culture, and heritage; educational opportunities; and natural beauty. It is these assets and our community's passion for downtown that spurred the numerous community-based initiatives focused on "growing our own" economic development strategies. Our community members worked together to secure acceptance into the Colorado Main Street Program, Certified Local Government Program and became a Certified Colorado Creative District – all of which has resulted in new jobs, businesses, public and private investment, key catalyst site identification, rehabilitated historic structures, capital improvements, signature events, and a thriving artist community.

S I D E N O T E

Creatives

Colorado has the 5th highest concentration of artists and creative professionals in the country. The creative industries are an important piece of Trinidad's economy, and many Colorado towns and cities are engaging artists, creative entrepreneurs, and local cultural organizations to help revitalize their community and strengthen their local economy. The result: new jobs, animated public spaces, rejuvenated structures and streetscapes, and opportunities to bring diverse people together to celebrate, inspire and be inspired.

Source: Colorado Creative Industries

Growth Area Opportunities – Land Use Economics

Land use regulations and guiding documents, such as this Comprehensive Plan, are intended to provide a tool for our community and decision-makers to develop the infrastructure and land uses that support economic functions in coordination with an economic development

plan and corresponding strategies. The primary goal of zoning and land use is to provide balance to ensure that future growth and development occurs appropriately in locations that can accommodate it without diminishing quality of life, and to bolster community character to ensure sustainable development that holistically benefits the community far into the future.

Existing entitled developments for large land areas in the Growth Area located on the city's edge, such as Cougar Canyon Planned Unit Development and the Trinidad Industrial Park, have presented significant challenges that this Plan aims to turn into opportunities for growth, investment, and stability. Cougar Canyon, originally planned to be a golf course lifestyle development, presents an opportunity to establish a vibrant mix of uses related to tourism and recreation that will serve the traveling public for the purpose of promoting health and well being through physical, psychological, medical, or spiritual activities. With additional development of property access and infrastructure, the Trinidad Industrial Park presents an opportunity to promote the rapidly expanding local agro-industrial economy and attract primary jobs.

As our City considers future development and growth, it will be important to utilize existing community initiatives and new economic development planning tools to make Trinidad a destination by ensuring that land use supports the appropriate economic diversity and opportunities that the market can sustain, as articulated in the Economic Development Goals and Strategies.

Related Documents and Plans: Colorado Survey of Artists' and Creatives' Space Needs and Preferences, Blight Study, 2011 Wayfinding Signage Plan, 2006 Parks and Recreation Master Plan, 2012 Community Assessment, Trinidad Parking Study

Our Goals

Prosper

Sustain

Revitalize

Cultivate

Create

Coordinate

Goal ED-1

Strengthen and diversify Trinidad's economy.

Our Strategies

A

Provide opportunities for new businesses and industries while retaining and expanding existing businesses and retailers.

B

Foster innovation and entrepreneurship among Trinidad residents.



"Trinidad State Junior College students are a resource to support the future of Trinidad."



DID YOU KNOW?

Trinidad State Junior College is renowned as one of the top three gunsmithing schools in the US.

Our Goals

Prosper

Sustain

Revitalize

Cultivate

Create

Coordinate

Goal ED-2

Encourage new development and redevelopment in the Growth and Reinvestment Areas and make strategic public investment to maximize private investment.

Our Strategies

A

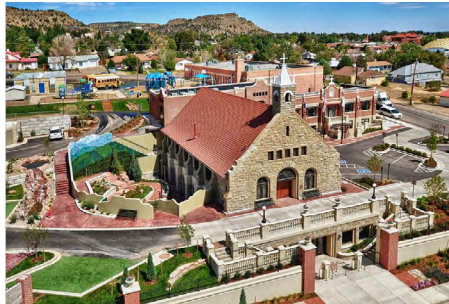
Focus economic development efforts (both new development and redevelopment) in strategic locations as depicted on the Plan Direction Map.

B

Institute a streamlined and cohesive development review process.



Cougar Canyon encompasses 1,483 acres and is bounded by terraced buttes and numerous arroyos, offering an ideal scenic setting to attract visitors and promote health and well-being.



Adaptive reuse and rehabilitation of historic buildings provides linkages to our history and culture.



Our Goals

Prosper Sustain Revitalize Cultivate Create Coordinate

Goal ED-3

Focus investment and redevelopment efforts in El Corazon de Trinidad.

Our Strategies

A Harness the momentum from community initiatives to foster a climate conducive to growth, investment, stability, and opportunity.

B Promote policies and financial incentives that assist downtown revitalization efforts and ultimate build out of key catalyst sites.

The City of Trinidad will continue to revitalize downtown through preservation-based economic development and community revitalization efforts. In 2016, over \$35 million dollars was invested in public and private projects including building rehabilitations, parks, and infrastructure projects.



La Puerta



Elm Street Station



Church Site



Franch Trolley Site



Hugh's Lumber

These five catalyst sites represent redevelopment opportunities to facilitate growth and revitalization.



Chapter 4

Neighborhoods & Housing

Strong, diverse neighborhoods are the heart of a thriving community. Trinidad's established and historic neighborhoods are sources of community pride and identity as they boast mature tree canopies, brick streets, and distinctive architectural character. The Central Downtown Neighborhood has eleven structures that are listed on the National Register of Historic Places. There are fifteen neighborhoods that have been defined historically through time. Many of the neighborhoods have alleys through the blocks, allowing for garages to be away from the streets. In addition, many streets are narrow by modern standards, adding to historic character.

The various neighborhoods throughout the city are delineated clearly by the street system of Trinidad, as well as major identifiable features of the area (e.g., conservation areas, city gateways/entries, El Corazon de Trinidad, and Trinidad State Junior College). These neighborhoods exist in all Character Areas (Established, Reinvestment, and Growth) shown on the Plan Direction Map, but each takes on a different form and relationship to the built and natural environment. Many of the older, low density residential neighborhoods are stable and fully established; measures should be taken to ensure the character in these areas is not only retained, but enhanced, and environmentally-sensitive resources are protected. Future residential opportunities are most ideal in portions of the established city where needed infrastructure is already in place. Housing in the core should be dense and

incorporated into multi-use structures to lend itself to diversity and creative living conditions.

Our City is committing to diversifying housing choices to attract new household types to meet the needs of our citizens and support the movement toward a more progressive, conscious, sustainable community. Ongoing housing programs and efforts include:

- Anti-Dilapidation Ordinance Implementation
- Artist Live/Work Spaces
- Homesteading

As Trinidad's population has diminished over the last several decades, high vacancy rates have resulted in a variety of aesthetic issues, even in more established residential neighborhoods. Throughout the Community Engagement phase of the Comprehensive Plan Update, citizens cited the city's overall appearance, such as home and yard maintenance, lack of curb and gutter, disconnected sidewalks, and vacant homes as major issues. Additionally, economic and demographic changes have created new demands for housing products that are not readily available in Trinidad. Citizens have called for creativity in determining possible housing options as the City's demographics change, particularly considering Trinidad's recent growth as an arts-based community. The space needs and preferences survey made available to artists and creatives and other interested individuals located in Trinidad and the surrounding region uncovered a strong need for and interest in affordable live/work, private studio/creative workspace, commercial/

retail, shared specialized arts studios and other creative support spaces in downtown Trinidad. New housing in the core downtown will be driven by market demand and community initiatives, while any new residential development in the Growth Areas as identified on the Character Areas Map should be designed for cluster development to preserve and protect natural resources, open space, wildlife habitat, and visual resources while incorporating neighborhood services that are within walking distance from housing.

Related Documents and Plans: 2008 Comprehensive Plan and 2012 Trinidad Community Assessment, Colorado Survey of Artists' and Creatives' Space Needs and Preferences

Our Goals

Prosper

Sustain

Revitalize

Cultivate

Create

Coordinate

Live/work spaces, creative workspaces and multi-use buildings advance diversity, and creative living conditions.

Goal NH-1

Diversify housing choices to attract new household types and meet the needs of all citizens.

Our Strategies

A

Promote and facilitate non-traditional housing types and options.

B

Neighborhoods should include stable housing types, densities, and prices to accommodate a variety of lifestyles and income levels.



Tiny homes typically range from 100 to 400 sq. ft. in size and represent a non-traditional household type that can be integrated to expand housing choices.



Our Goals

Prosper Sustain Revitalize Cultivate Create Coordinate

Goal NH-2

Increase investment and stability in neighborhoods to improve neighborhood vitality, safety, and appearance.

Our Strategies

A

Support the preservation and improvement of the city's existing homes and neighborhoods.

B

Maintain and enhance the quality and character of Trinidad's historic neighborhoods.

Anti-dilapidation efforts prevent and remedy the deterioration and neglect of buildings to preserve valuable community resources and strengthen neighborhoods.

Clean-up events and community beautification efforts can bring the community together while improving neighborhood vitality, safety, and appearance.



Historic neighborhoods contribute to the charm and uniqueness of Trinidad and represent the heart of a thriving community.



Chapter 5

Transportation & Connectivity

Linking people and places - true connectivity - is critical to support community and economic vitality by positively affecting the economy and overall quality of life. Located at the foot of Raton Pass in the Purgatoire River Valley, Trinidad served as an important stopover on the Santa Fe Trail between St. Joseph, Missouri and Santa Fe, New Mexico. Today, Trinidad represents the southernmost stop in Colorado on I-25, which provides linkages to our historic downtown and surrounding regional destinations. Unique to Trinidad, brick streets are a defining architectural feature of the Corazon de Trinidad Historic District. Commercial Street is the city's most prominent brick street and serves as a primary gateway into our downtown.

The automobile is the primary means of transportation for Trinidad residents wherein regional and local mobility are accomplished primarily through a network of roadways; however, other forms of transportation are vital to our community including air, rail, and alternative forms of transportation such as transit, bicycle, and pedestrian services. The transportation networks include sections of the Interstate Highway System, the Burlington Northern Santa Fe (BNSF) railroad system, Colorado State Highway System, Colorado Front Range Trail Corridor and the Perry Stokes Airport, and Amtrak. The South Central Council of Governments (SCCOG) serves as the lead agency for local public transit service in Trinidad. Access and monitoring of each network and service and providing infrastructure for increased public transit and accommodations for bicycle and pedestrian services will be critical

to Trinidad's future as our community grows, transforms, and mobility needs change.

*Wide walkways
and safe crossings
improve mobility
for all residents,
including seniors
and children.*



Through the community engagement process, a desire to provide for additional transportation options emerged. This chapter of the Trinidad Comprehensive Plan identifies steps to strengthen the City's transportation network for all users, with a focus on improvements that support walkability, a vibrant street life and are multi-modal in nature. As such, multi-modal access to neighborhoods, retail services, employment, transit, and area amenities is essential to providing a high quality of life and economic vitality. Our goals and strategies are focused on the importance of a connected multi-modal transportation system to ensure that future development is cohesive and all modes of transportation and abilities are considered. Transportation and connectivity features are graphically depicted on the Transportation & Connectivity Map and illustrate a connected system of major roadways, major access points and intersections, pedestrian connections, and the overall transportation network. Characteristics of the street network are envisioned to be great places for people; are defined by buildings and entrances, not the roadway; enhance the places they serve and form community character; and shape civic design.

Related Documents and Plans: 2011 Wayfinding Signage Plan, 2008 Comprehensive Plan, Trinidad Parking Study, Trinidad Brick Street Study, Trinidad Trails and Greenway Master Plan

Our Goals

Prosper

Sustain

Revitalize

Cultivate

Create

Coordinate

Goal TC-1

Develop, strengthen, and support regional transportation systems that promote economic vitality.

Our Strategies

A

Use the existing road, air, rail, and bus transportation networks to help facilitate economic development opportunities.

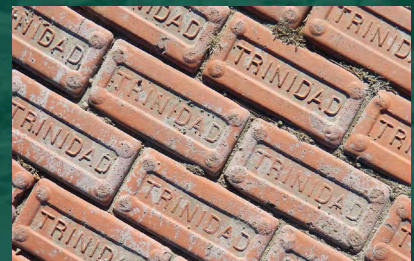
B

Support regional and intercity transportation initiatives.



Transportation options connect people with places to support economic vitality and contribute to the overall quality of life in Trinidad.

Trinidad's historic bricks streets contribute to the distinctive community character of the city. Active restoration efforts are ongoing to ensure this unique asset is retained.



Our Goals

Prosper

Sustain

Revitalize

Cultivate

Create

Coordinate

Goal TC-2

Develop an efficient multi-modal transportation system that supports community livability.

Our Strategies

A

Expand options for non-automotive travel.

B

Maintain, enhance and improve neighborhood, arterial and regional roadways to strengthen networks and incorporate alternative modes of transportation.

C

Accentuate robust connections, trail corridors, and Trinidad's nexus of Scenic Byways.

Access to a range of transportation options helps reduce automobile traffic congestion and maintains our air quality.



Goal TC-3

Target infrastructure improvements that support walkability, vibrant street life, and mobility for all users and therefore strengthen downtown's market niche.

Our Strategies

A

Enhance streetscapes and promote activity within the public realm to increase the sense of place downtown and invite pedestrian users.

B

Incorporate infrastructure to support universal mobility and accessibility.





Chapter 6

Recreation, Tourism & Cultural Resources

The character of a city is created by the qualities of the built and natural environment where people live, work, shop, and play. In our city, historic character, cultural resources, and recreational opportunities are essential components that provide an excellent quality of life for residents, draw visitors, and attract a variety of creative industries to locate here. Our rich cultural history dates back to the mid 1800's, when Spanish and Mexican traders began developing the area because of its proximity to the Santa Fe Trail. Our city has many beloved local characters that made major contributions to the art, architecture, and historic preservation of treasures from the early days.

Celebrating Corazon de Trinidad

The heart of our community beats in the Corazon de Trinidad Historic District, a National Register Historic District, since 1973. The District has retained its architectural and historical significance and historic physical integrity throughout the proceeding decades. The District shares the same boundaries as the Corazon de Trinidad Historic Main Street program, and the Corazon de Trinidad Creative District, which received creative certification by the Colorado Creative Industries in 2013.

We have a thriving arts community with a vibrant Creative District that is centered on growing the

entrepreneurial endeavors of individuals and businesses, while using adaptive measures for the historic properties in which many reside. Downtown signature events like Artocade, Trinidadaddio Blues Fest, and 4th of July celebrations bring people to our community from around the state. Community input received through the Arts Market Study, revealed and described a deep and varied need for and interest in affordable live/work, private studio/creative workspace, commercial/retail, specialized shared arts studios and other creative support spaces for artists and other interested individuals.

There are a number of community initiatives and organizations that have emerged from downtown Trinidad including the Trinidad Area Arts Center, Trinidad Arts and Culture Advisory Commission, Main Street, and the Creative District, some of which have overlapping missions, pool of volunteers and funding. Goals and strategies found in this chapter aim to set forth recommendations to consolidate the number of committees and initiatives to help focus community efforts and reduce overlap and duplication of efforts.

Creating the "Link"

The creation, planning, and maintenance of trails has a cultural and environmental significance that is important to our community, as providing

an opportunity to experience and cultivate the appreciation for our prairies, mesas, rivers, and peaks, among new audiences is a City aspiration. We have a variety of parks, trails, and recreational opportunities for residents and visitors to enjoy in the area including the Purgatoire River Trail System, Trinidad State Park, Monument Lake, the Scenic Highway of Legends, Comanche National Grasslands, Santa Fe Trail, Spanish Peaks Wilderness, and important landmarks (natural and man-made), as well as the various parks within the city. Linking these recreational opportunities and the variety of cultural resources provide the core attraction for tourists. We will work with our partners to bring awareness through wayfinding, outreach/education, and targeted signature events. Our focus is to harness the numerous community initiatives and create partnerships to help us celebrate our rich history by connecting people to our historic and creative downtown, recreational and scenic resources, and cultural and historical places as depicted on the Recreation, Tourism & Cultural Resources map.

Destination Trinidad

The extensive and varied recreational, cultural, historical, and scenic resources in our city and surrounding area represent a substantial foundation for a robust tourism economy. Recognizing the natural link between historic, cultural, scenic, and recreational resources and

the tourism advocated by community initiatives, an approach for a tourism economy within Trinidad has been developed to focus on the wise use of these abundant resources within a tourism context. Our goal is to work with our partners, landowners, numerous community organizations, and volunteers to market and promote the recreational amenities, colorful history, and cultural resources to showcase Trinidad as a travel destination, increase revenue generated by the tourism industry, and contribute to the economic impact of connecting community initiatives. Goals and strategies for preserving, cultivating, and interpreting Trinidad's cultural and natural heritage is addressed in this chapter. We will promote all aspects of Trinidad's unique heritage; flourishing arts community; and amazing recreational, cultural, and scenic resources in order to attract visitors to the state. In achieving our goals and aspirations, we will contribute to the quality of life of Trinidad citizens both directly, by providing recreational and educational opportunities, and indirectly, by contributing to the economic health of the City through income generated by the tourism industry.

Related Documents and Plans: Colorado Survey of Artists' and Creatives' Space Needs and Preferences, 2006 Parks and Recreation Master Plan, Greenway Master Plan, 2011 Wayfinding Signage Plan, 2008 Comprehensive Plan

Our Goals

Prosper

Sustain

Revitalize

Cultivate

Create

Coordinate

Goal RTCR-1

Utilize our rich history, culture, and recreational resources to provide memorable experiences and attract visitors and potential residents to our area.

Our Strategies

A

Enhance and support cultural heritage tourism efforts, outstanding scenic beauty, outdoor recreation opportunities and artistic resources.

B

Develop and maintain inviting and engaging community gathering spaces.

C

Program, celebrate, and expand our community's signature events.

D

Protect the views of significant physical landmarks from land uses and other activities that could detract from Trinidad's scenic qualities.



Trinidad is known for staging special events as an effective way to promote their community's story; unique blend of history, culture, and people; and vision for their future. Festivals, parades, theatres, concerts, farmers markets, and children's events are some of the popular attractions that have united the locals, drawn tourists, and created a sense of place in the heart of the city.



Our Goals

Prosper

Sustain

Revitalize

Cultivate

Create

Coordinate

Goal RTCR-2

Build a multi-purpose comprehensive trail network that preserves, enhances, and connects all recreational and cultural resources.

Our Strategies

A

New development shall provide connections and corridors that can accommodate trails and access to recreation and historical resources.

B

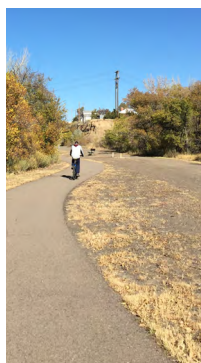
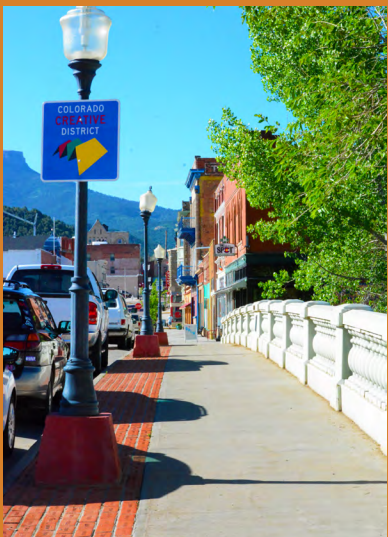
Protect and enhance the Purgatoire River Corridor.

C

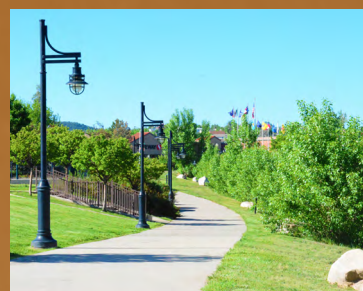
Tie existing parks into greenway/gateway improvement projects.

D

Ensure that new development is pedestrian and bicycle-friendly and includes an internal trails system that connects to the surrounding neighborhoods, and adjacent resources.



Trail network connections provide opportunities to embrace the natural environment, while linking recreational and cultural resources.



Our Goals

Prosper Sustain Revitalize Cultivate Create Coordinate

Goal RTCR-3

Unite community initiatives, volunteer boards, and commissions and develop recommendations on organizational structure, funding and decision-making for community-wide recreation, tourism, and cultural development.

Our Strategies

A

Work with partners, landowners, community organizations, and volunteers to market and promote the recreational amenities, colorful history, and cultural resources.

B

Ensure long term sustainability of community initiatives.



The Trinidad Welcome Center serves as a crucial resource for information and resource-sharing where marketing, promoting, and educating the community and visitors is commonplace.

The Trinidad Tourism Board is instrumental in providing resources to promote, market and strengthen tourism.



ArtoCade 2015 - Best Small Town Festival Governor's Award Winning Event



Corazon de Trinidad Main Street Board of Directors outlining their 2017 Work Plan.



Chapter 7

Public Infrastructure & Services

The availability of water, wastewater, emergency management services, and other services affect the safety and quality of life for residents and the economic stability of our City. Utility infrastructure consists of drainage, water, wastewater, natural gas, electricity, and solid waste. All utility infrastructure is owned and maintained by the City. However, several private entities provide products and services associated with the utility systems, such as electricity for the distribution systems, and refuse collection for the landfill. Community growth requires the installation of new public infrastructure as well as maintenance and upkeep of existing facilities. Special attention is needed in established areas of the city where curb and gutter as well as provisions for handicap accessibility are lacking. Long-term planning for our city's growth must take into account both improvements to existing infrastructure and the provision of infrastructure necessary to accommodate growth. The most efficient way to grow is from the city's core, where existing infrastructure is available and the ability to leverage public investment is strong.

It is important for our community to maintain existing infrastructure and ensure future development or redevelopment pays their equitable cost of extending services and

protecting the natural environment that makes Trinidad so special. The natural topography, geological subsidence areas, designated floodplains, wildfire hazard areas, water supply and view sheds need protection and plans for mitigation of hazards and damage prevention, should be required if development occurs. Infrastructure and services can also act as a safety measure in the event of a hazard, providing access and water to sites in emergency situations.

The Public Infrastructure & Services element addresses these issues, as well as another critical public service that has become increasingly visible in communities throughout Colorado in recent years: emergency and disaster mitigation response. The proliferation of extreme weather conditions, including drought and fire, makes consideration of such events important in the overall planning process. The following presents goals, objectives, and strategies related to maintaining existing infrastructure, accommodating future growth and redevelopment, and building capacity within our community to respond to a natural or man-made disaster or emergency.

Our Goals

Prosper

Sustain

Revitalize

Cultivate

Create

Coordinate

Goal PI&S-1

Plan for infrastructure needs to ensure that quality infrastructure and public services are provided to serve existing and future development.

Our Strategies

A Maintain and enhance public infrastructure throughout the city.

B Accommodate future growth and redevelopment without burdening the existing infrastructure system.



Even our trash trucks are artistic



Community growth is dependent upon stable infrastructure that stems from existing water, sewer, and road infrastructure systems.

Our Goals

Prosper

Sustain

Revitalize

Cultivate

Create

Coordinate

Goal PI&S-2

Build community resilience by ensuring Trinidad is prepared for and can adequately respond to natural or man-made disasters.

Our Strategies

A

Continue to foster and support partnerships to facilitate communication and sharing of information and resources.

B

Discourage development in environmentally sensitive, constrained or hazardous areas, unless appropriate mitigation has occurred.

C

Protect surface and groundwater resources to maintain the integrity of the municipal water supply.



Community support of emergency and disaster mitigation response helps protect our treasured community and its resources.

Connecting Community Initiatives



The Implementation Program is our tool that we will use to connect our community initiatives and maintain our tremendous momentum to ensure our vision becomes a reality.

Chapter 8

Implementation Program

Implementation is the key step that connects a community's vision with its day-to-day activities. While our Comprehensive Plan establishes an overall vision for future growth and development, the Implementation Program provides detailed action steps that the City and its partners will need to undertake to achieve the Plan's vision. The program contains:

- A **Framework for Implementation** that includes strategies and recommended action steps to support the implementation of each goal, as well as the responsible party and action timing. Because the intent is to continue the community momentum of the numerous community initiatives, an Implementation Workbook that outlines a flexible and fluid Annual Work Plan necessary to implement the short-term action steps is provided within the Appendix.
- Identification of **Responsible Parties** that should take the lead on implementation as well as champions.

Lead: For each of the items listed in the Implementation Matrix, a lead department or organization is identified to initiate the action step. Where particularly close coordination or shared resources are needed, more than one department or organization is listed as the lead with the intent that they work as equal partners.

Champions: A supporting list of other departments, community organizations, public entities, and groups to involve in the process of implementation. City boards, commissions, community organizations and the community at large will also be consulted as appropriate based on the nature and scope of individual strategies and recommended action steps.

- Identification of **Implementation Timing** that should be reviewed and updated on an annual basis or as needed to ensure the Program remains current and reflects our progress over time.

Short-term actions – following Plan adoption, over the next one to two years.

Mid-term actions – following Plan adoption, over the next three to five years.

Long-term actions – following Plan adoption, more than five years.

Ongoing actions – following Plan adoption, ongoing over the life of the Plan.

CGLU-1

Promote growth from the city's core that supports downtown as the historic, cultural, creative, and civic heart of Trinidad.

PRIORITY

STRATEGY

ACTION STEP

RESPONSIBLE PARTY

Short-term

Mid-term

Long-term

Short-term

Short-term

Mid-term

Offer a mix of uses and destinations that encourage residents and visitors to live, work, play, and learn in our city's core.

A

Promote downtown's niche within Southern Colorado as a place that is creative, active, and economically viable to draw local and regional patrons.

Lead: Community Development and Economic Development

Champions: TURA, PZVC, City Council, Corazon de Trinidad Creative District, Corazon de Trinidad Main Street, Tourism Board, Welcome Center, Chamber of Commerce, Business Owners

B

Diversify and strengthen the housing stock with a balanced mix of unit types and price points such as live-work spaces, micro-units, tiny homes, transitional housing, and artist lofts.

Lead: Community Development and Economic Development

Champions: TURA, PZVC, City Council, DOLA, Development Community, Public/Private Partners (i.e., Space to Create, non-profit organizations, etc.), all City Departments

C

Pursue public/private partnerships to redevelop key catalytic sites to develop, attract, and retain a mix of desired and viable uses downtown.

Lead: Economic Development and Community Development

Champions: TURA, Stakeholders, Business Owners, Corazon de Trinidad Creative District, Corazon de Trinidad Main Street, Chamber of Commerce, All City Departments

D

Protect and promote the historic character of Corazon de Trinidad Main Street, Commercial Street, and other well-established areas in Trinidad.

Lead: Historic Preservation, Corazon de Trinidad Main Street Commission

Champions: Economic Development, PZVC, City Council, Southern Colorado Repertory Theatre, building owners, Development Community, Property Owners, Community Development

E

Showcase what is special about El Corazon de Trinidad through public art, educational and cultural offerings, community services, and special events downtown to draw residents and visitors alike.

Lead: Corazon de Trinidad Creative District, Corazon de Trinidad Main Street

Champions: Library, CO Parks & Wildlife, Arts Council, Arts & Culture Advisory Commission, Community Foundation, Tourism Board, School District

F

Create and enhance all gateway presences at the major city entries that relate to and invite visitors to downtown.

Lead: Community Development

Champions: Public Works, Tourism Board, Corazon de Trinidad Creative District, Corazon de Trinidad Main Street

CGLU-1

Promote growth from the city's core that supports downtown as the historic, cultural, creative, and civic heart of Trinidad.

PRIORITY

STRATEGY

Encourage
infill and foster
opportunities
for
redevelopment
of underutilized
land and
buildings
downtown.

ACTION STEP

RESPONSIBLE PARTY

A

Ensure new development in downtown is compatible with the existing historic structures and protects and enhances the integrity of El Corazon de Trinidad Historic District.

Lead: Historic Preservation, Corazon de Trinidad Main Street Commission

Champions: PZVC, City Council, Southern Colorado Repertory Theatre, Building Owners, Development Community, Property Owners, All City Departments

Short-term

B

Emphasize the renovation of existing structures, ongoing property maintenance, and strengthening of downtown vitality in order to maintain stability.

Lead: Community Development, Building, and Code Enforcement

Champions: Economic Development, Property Owners, Business Owners, PZVC, City Council, Corazon de Trinidad Main Street, Historic Preservation Commission

Short-term

C

Create an efficient system to register, monitor and track vacant properties and dilapidated buildings to prevent and remedy the deterioration and neglect of buildings pursuant to Article 5 Anti-Dilapidation Code.

Lead: Community Development

Champions: Building, Property Owners, Stakeholders

Short-term

D

Promote rehabilitation or restoration of existing structures in order to maintain the area's established character.

Lead: Community Development, Building, and Code Enforcement

Champions: Economic Development, Property Owners, Business Owners, PZVC, City Council, Corazon de Trinidad Main Street, Historic Preservation Commission

Short-term

E

Use public resources proactively, partnering with private resources to redevelop key catalytic sites as a critical aspect of achieving downtown revitalization.

Lead: Economic Development

Champions: TURA, Stakeholders, Business Owners, Corazon de Trinidad Main Street, Chamber of Commerce, All City Departments

Long-term

F

Continually monitor and institute data collection procedures for all historic buildings.

Lead: Community Development

Champions: Property Owners, Building, Historic Preservation Commission, Corazon de Trinidad Main Street

Short-term

CGLU-2

Attain a balanced and appropriate distribution of land uses.

PRIORITY

STRATEGY

ACTION STEP

RESPONSIBLE PARTY

Ongoing

A

Discourage development that is not within the Growth Areas as identified on the Plan Direction Map unless the City finds that there is a significant public benefit from the development.

Lead: Community Development

Champions: All City Departments, PZVC, City Council

B

Require the extension of water, sewer, drainage or street facilities as well as costs associated with operation and maintenance of utilities within the Growth Areas to be borne by the new development or the development shall be deferred until the required improvements are in place, pursuant to a Long Range Infrastructure Plan or another acceptable plan to fund and provide required improvements.

Lead: Public Works

Champions: All City Departments, PZVC, City Council

Ongoing

C

Encourage the areas that are designated rural on the Future Land Use Plan to provide a variety of integrated housing types and lot sizes while conserving large amounts of open space, geologic features, native vegetation, and sensitive lands and protect iconic view sheds.

Lead: Community Development

Champions: All City Departments, PZVC, City Council

Ongoing

D

Adopt Annexation procedures and review criteria to encourage:

- Annexations that are contiguous to the city boundaries.
- Developments that benefit the community economically and are consistent with the Comprehensive Plan and Future Land Use Plan.
- Efficient provision of public facilities and services.

Lead: Community Development

Champions: All City Departments, PZVC, City Council

Short-term

E

Foster intergovernmental cooperation with the County and state agencies on issues relating to compact urban development as well as regional, recreation, education, and ecological enhancement opportunities offered in the Purgatoire River Opportunity Area.

Lead: Community Development

Champions: Las Animas County, State Agencies, COG, All City Departments, PZVC, City Council

Long-term

Promote compact development patterns by encouraging infill and new development within Growth Areas as identified on the Plan Direction Map.

CGLU-2

STRATEGY

Facilitate development and redevelopment that is consistent with our community vision.

Attain a balanced and appropriate distribution of land uses.

PRIORITY

ACTION STEP

RESPONSIBLE PARTY

A

Adopt an Official Zoning Map.

Lead: Community Development

Champions: All City Departments, PZVC, City Council

Short-term

B

Update the Planning and Zoning Regulations and other policy/regulatory documents for consistency with the Future Land Use Map and Plan Direction Map, as well as the goals and strategies of this Comprehensive Plan.

Lead: Community Development

Champions: All City Departments PZVC, City Council

Short-term

C

Support capacity building in existing programming and community initiatives.

Lead: Community Development

Champions: All City Departments PZVC, City Council

Short-term

D

Prioritize and actively pursue redevelopment of key catalytic sites identified in El Corazon de Trinidad.

Lead: Economic Development and Community Development

Champions: TURA, Stakeholders, Business Owners, Corazon de Trinidad Creative District, Corazon de Trinidad Main Street, Chamber of Commerce, All City Departments

Short-term

A

Require development to pay its "fair share" or proportionate share of extending public facilities and services. Establish a standard for the level of service that should be provided for all public facilities and services (water, sewer, storm water, parks, streets, trails, police, and fire protection) prior to consideration of annexation of new properties.

Lead: Community Development

Champions: All City Departments, PZVC, City Council, Special Districts

Ongoing

B

Develop fair and equitable cost sharing or reimbursement policies between property owners for situations in which the installation of public facilities directly benefit an adjacent property.

Lead: Community Development

Champions: All City Departments, PZVC, City Council, Special Districts

Ongoing

C

Develop, implement, and annually review a program that will identify the City's future public improvement priorities.

Lead: Public Works

Champions: City Council, All City Departments

Short-term

D

Regularly review public dedication standards/requirements and impact fees to ensure that they include adequate land for all public facilities including parks, trails, open space, schools, and fire stations.

Lead: Public Works

Champions: City Council, All City Departments, Schools and Special Districts

Short-term

E

Work with Las Animas County to secure funding to support the development of a Geographic Information System (GIS) to build and maintain a geospatial database of parcels, land improvements, infrastructure, addressing, assets, sensitive lands, zoning, to directly support Community Development, analysis, administration, and emergency response.

Lead: Community Development

Champions: Las Animas County, State Agencies, COG, All City Departments, PZVC, City Council

Long-term

CGLU-2

Attain a balanced and appropriate distribution of land uses.

PRIORITY

STRATEGY

ACTION STEP

RESPONSIBLE PARTY

Short-term

Short-term

Long-term

Mid-term

Long-term

Promote development opportunities, while preserving the serene natural environment of the river.

A

Protect and enhance the Purgatoire River Corridor and its floodplain, open lands, historic values, and sensitive riparian environment.

Lead: Community Development

Champions: River Stakeholders, Las Animas County, State Agencies, COG, PZVC, City Council, Historic Preservation Commission, Corazon de Trinidad Main Street, All City Departments

B

Capitalize on the opportunity to link El Corazon de Trinidad visibly and physically to nearby amenities such as the Purgatoire River Opportunity Area.

Lead: Community Development

Champions: Las Animas County, Public Agencies (State and Federal), COG, All City Departments, PZVC, City Council, Historic Preservation Commission, Corazon de Trinidad Main Street, Property Owners, River Stakeholders, Citizens

C

Collaborate with citizens, landowners, river stakeholders, public agencies (State and Federal governments), the school district, Las Animas County, and other parties to educate the public about the value of the river corridor, its history, and the role it plays in our community. This could include educational programs in the schools, interpretive signage, and support for public environmental education programs.

Lead: Community Development

Champions: River Stakeholders, Public Agencies, School District, TSJC, CO Parks & Wildlife, Tourism Board, Colorado Welcome Center, Trinidad Community Foundation

D

Explore additional recreational and educational opportunities along the river corridor.

Lead: Community Development

Champions: Las Animas County, CO Parks & Wildlife, Public Works, School District, TSJC, Trout Unlimited, Tree Board, Tourism Board, River Stakeholders, Citizens

E

Collaborate with partners to fund and support riverwalk improvements and maintenance, stream restoration, connectivity with Corazon de Trinidad, tree thinning and other ecological enhancement to promote recreation, education, and tourism efforts.

Lead: Public Works

Champions: Las Animas County, Community Development, CO Parks & Wildlife, Public Works, School District, TSJC, Trout Unlimited, Tree Board, Tourism Board, River Stakeholders, Citizens, Landowners

ED-1

*Strengthen and diversify Trinidad's economy.***PRIORITY****STRATEGY****ACTION STEP****RESPONSIBLE PARTY**

Short-term

Short-term

Mid-term

Ongoing

Short-term/Ongoing

Long-term

Provide opportunities for new businesses and industries while retaining and expanding existing businesses and retailers.

|| A ||

Coordinate with Las Animas County to develop a comprehensive economic development strategic plan that will define the region's current and future economic needs as well as target industries to attract to the area.

Lead: Economic Development**Champions:** Community Development, Corazon de Trinidad Creative District, Corazon de Trinidad Main Street

|| B ||

Identify target business types and develop incentive programs to attract them.

Lead: Economic Development**Champions:** Community Development, Corazon de Trinidad Creative District, Corazon de Trinidad Main Street

|| C ||

Create methods of tracking local economic data and determine how that data can be used to shape policies.

Lead: Economic Development**Champions:** Community Development, Business Owners/Merchant groups

|| D ||

Create incentive programs, incubator programs, and other methods of support for business and property owners.

Lead: Economic Development**Champions:** TURA, Corazon de Trinidad Main Street

|| E ||

Collaborate on economic development efforts with the Las Animas County Economic Development Department, City Economic Development Center, Small Business Development Center, Trinidad Urban Renewal Authority, Tourism Board, Corazon de Trinidad Main Street Board, Chamber, Business Owners/Merchants groups

Lead: Economic Development**Champions:** Small Business Development Center, Las Animas County, Economic Development, TURA, Tourism Board, Corazon de Trinidad Main Street Board, Chamber, Business Owners/Merchants groups

|| F ||

Create a business retention program.

Lead: Economic Development**Champions:** Business Owners/Merchants Group

ED-1

Strengthen and diversify Trinidad's economy.

PRIORITY

STRATEGY

Foster innovation and entrepreneurship among Trinidad residents.

ACTION STEP

RESPONSIBLE PARTY

Mid-term/
Ongoing

A

Coordinate with Trinidad State Junior College and business owners to conduct regular (monthly or quarterly) seminars on entrepreneurship, business best practices, and business development.

Lead: Corazon de Trinidad Historic Main Street

Champions: Trinidad State Junior College, Business Owners/Merchants Group, Corazon de Creative District, Economic Development

B

Work with local residents and businesses to develop tools and programs to promote locally-owned businesses and shopping locally to ensure that capital and value is locally circulated to prevent leakage from the economy.

Lead: Corazon de Trinidad Historic Main Street

Champions: Economic Development, Business Owners/Merchants Group

Short-term/
Ongoing

C

Partner with Trinidad State Junior College and/or Trinidad High School to develop internship programs to help support new business, attract target industries, and foster entrepreneurship.

Lead: Economic Development

Champions: Trinidad State Junior College, School District, Business Owners/Merchants Group

Long-term

ED-2

Encourage new development and redevelopment in the Growth and Reinvestment Areas and make strategic public investment to maximize private investment.

PRIORITY

STRATEGY

Focus economic development efforts (both new development and redevelopment) in strategic locations as depicted on the Plan Direction Map

ACTION STEP

RESPONSIBLE PARTY

Short-term/
Ongoing

A

Ensure that new development/redevelopment submittals are evaluated from a fiscal impact perspective, quantifying City operating revenues and expenditures, as well as capital impacts.

Lead: Community Development

Champions: Economic Development

B

Actively acquire and assemble properties and position them for sale/lease to private sector investors/development.

Lead: Economic Development

Champions: Community Development, City Council, TURA, All City Departments

Long-term

C

Work with the Trinidad Urban Renewal Authority to incentivize commercial redevelopment at appropriate locations in areas of Growth and Reinvestment.

Lead: Economic Development

Champions: City Council, TURA, All City Departments

Short-term/
Ongoing

D

Adopt a comprehensive incentives policy.

Lead: Economic Development

Champions: City Council, All City Departments

Long-term

E

Research and develop strategies to support and attract businesses related to heritage, tourism, recreation, wellness, and the marijuana industry.

Lead: Economic Development

Champions: Community Development, Corazon de Trinidad Historic Main Street, Tourism Board, Space to Create, Corazon de Creative District, Stakeholders, TURA, Historic Preservation Commission

Short-term

ED-2

Encourage new development and redevelopment in the Growth and Reinvestment Areas and make strategic public investment to maximize private investment.

PRIORITY

STRATEGY

ACTION STEP

RESPONSIBLE PARTY

Short-term

Short-term

Short-term

Short-term

Short-term

Ongoing

Institute a streamlined and cohesive development review process.

A

Update the Official Zoning Map.

Lead: Community Development

Champions: All City Departments, PZVC, City Council

B

Update current development review processes to aid in the timely and cost-efficient delivery of products to the market.

Lead: Community Development

Champions: All City Departments, PZVC, City Council

C

Revise the Industrial Zone District regulations to expand permitted uses and design standards for industrial land uses.

Lead: Community Development

Champions: All City Departments, PZVC, City Council

D

Create a new tourism mixed-use zone district and associated development standards to support the redevelopment of Cougar Canyon as a tourist destination that promotes health and well-being through physical, psychological, medical, or spiritual activities.

Lead: Community Development

Champions: All City Departments, PZVC, City Council

E

Adopt Rural Subdivision regulations that encourage clustered residential developments that preserve and protect natural resources, wildlife habitats, view sheds, and rural/open lands.

Lead: Community Development

Champions: All City Departments, PZVC, City Council

F

Implement user-friendly public information guides to assist the development community and residents through the development review process.

Lead: Community Development

Champions: All City Departments

ED-3

Focus investment and redevelopment efforts in El Corazon de Trinidad.

STRATEGY

ACTION STEP

RESPONSIBLE PARTY

PRIORITY

Harness the momentum from community initiatives to foster a climate conducive to growth, investment, stability, and opportunity.

A

Continue to support, celebrate and fund community initiatives and improve coordination of resources.

Lead: City Council and Administration

Champions: Economic Development, Community Development, Corazon de Trinidad Historic Main Street, Tourism Board, Corazon de Trinidad Creative District, TURA, Historic Preservation Commission, Community at Large

Short-term/Ongoing

B

Support efforts to enable growth of initiatives (e.g., become a designated Corazon de Trinidad Main Street Community, unite Arts and Culture Board with Creative District, implement a façade improvement program).

Lead: City Council and Administration

Champions: Economic Development, Community Development, Corazon de Trinidad Historic Main Street, Tourism Board, Corazon de Trinidad Creative District, TURA, Historic Preservation Board, Community at large

Short-term/Ongoing

C

Explore funding options for sustainable downtown management (e.g., a Business Improvement District for Corazon de Trinidad Main Street Program and Creative District).

Lead: Economic Development

Champions: Community Development, Corazon de Trinidad Historic Main Street, Corazon de Trinidad Creative District, Business/Property Owners, Merchant Group, Community at Large

Mid-term

D

Improve coordination of resources and communication between various boards and commissions to ensure effective promotion of important developments, events, and information within El Corazon de Trinidad Historic District.

Lead: Community Development

Champions: All City departments, Corazon de Trinidad Historic Main Street, Tourism Board, Space to Create, Corazon de Trinidad Creative District, TURA, Historic Preservation Commission, Business/Property Owners, Merchant Group, Community at Large

Short-term/Ongoing

E

Work with schools, colleges, and local organizations to host projects, program, or events in downtown spaces. For example, showcase student work (art, music, projects, etc.) at downtown business locations or vacant storefronts.

Lead: Corazon de Trinidad Historic Main Street and Corazon de Trinidad Creative District

Champions: Trinidad State Junior College, School District, Business/Property Owners, Merchant Group

Short-term/Ongoing

ED-3

STRATEGY

Promote policies and financial incentives that assist downtown revitalization efforts and ultimate build out of key catalyst sites.

Focus investment and redevelopment efforts in El Corazon de Trinidad.

PRIORITY

ACTION STEP

RESPONSIBLE PARTY

A

Prioritize development of key catalyst sites using specific review criteria and community input.

Lead: Community Development and Economic Development

Champions: All City Departments, City Council, Business/Property Owners, Community at Large

Short-term

B

Establish public/private partnerships in an effort to initiate revitalization projects and develop key catalyst sites downtown.

Lead: Economic Development

Champions: Corazon de Trinidad Historic Main Street, Corazon de Trinidad Creative District, City Council, TURA, Business/Property Owners, Development Community

Short-term

C

Utilize various financing tools and incentives such as tax increment financing in urban renewal area, grants, historic tax credits, and neighborhood revitalization tax rebates to aid revitalization projects. Continue to pursue all forms of state and federal funding to enhance revitalization efforts.

Lead: Economic Development

Champions: All Commissions, City Departments, and All Community Organizations

Short-term/Ongoing

D

Identify and assist property owners to preserve and rehabilitate historical buildings that contribute to the quality and character of El Corazon de Trinidad.

Lead: Economic Development

Champions: Corazon de Trinidad Historic Main Street, Historic Preservation Commission, TURA, Business/Property Owners

Short-term/Ongoing

E

Use business recruitment and partnerships with local creative and arts initiatives to occupy and activate space.

Lead: Economic Development

Champions: Corazon de Trinidad Historic Main Street and Corazon de Trinidad Creative District, Historic Preservation Commission, City Council, TURA, Business/Property Owners

Short-term/Ongoing

NH-1

STRATEGY

Promote and facilitate non-traditional housing types and options.

Diversify housing choices to attract new household types and meet the needs of all citizens.

PRIORITY

ACTION STEP

RESPONSIBLE PARTY

A

Integrate income-compatible and diverse housing types to support the emerging cultural-arts community, workers of Trinidad, and a more mature demographic.

Lead: Community Development

Champions: Economic Development, TURA, PZVC, City Council, Corazon de Trinidad Main Street, Corazon de Trinidad Creative District

Ongoing

B

Work with the Trinidad Urban Renewal Authority to incentivize mixed-use development at appropriate densities in the Reinvestment Areas.

Lead: Economic Development and TURA

Champions: Development Community, Business/Property Owners, Community Development

Ongoing

C

Develop and maintain an inventory of existing vacant/infill parcels and make available to print on the City's website for potential developers or investors.

Lead: Economic Development

Champions: TURA

Mid-term

D

Update the land use regulations as necessary to encourage multi-functional spaces and housing options such as accessory dwelling units, co-housing, tiny homes, artist lofts, and live/work opportunities.

Lead: Community Development

Champions: PZVC, City Council, All City Departments, Corazon de Trinidad Main Street, Corazon de Trinidad Creative District

Short-term

NH-1

Diversify housing choices to attract new household types and meet the needs of all citizens.

PRIORITY

STRATEGY

ACTION STEP

RESPONSIBLE PARTY

Ongoing

Ongoing

Mid-term

Short-term

Long-term

Ongoing

Neighborhoods should include stable housing types, as well as densities and prices to accommodate a variety of lifestyles and income levels.

A

Ensure residential development proposals provide a stable mix of housing models, styles, and lot sizes within a neighborhood and within a block to ensure that housing types are integrated and to enable people to remain in a neighborhood as their needs change.

Lead: Community Development

Champions: All City Departments, PZVC, City Council, Development Community

B

Ensure low density residential development proposals cluster dwelling units to preserve and protect natural resources, wildlife corridors, open spaces, and visual resources.

Lead: Community Development

Champions: PZVC, City Council, Development Community, CO Parks & Wildlife

C

Explore opportunities for housing in redevelopment projects, especially in the Reinvestment Areas.

Lead: Community Development and Economic Development TURA

Champions: TURA, Corazon de Trinidad Main Street, Corazon de Trinidad Creative District

D

Update land use regulations and policies to support residential infill development, ADA accessibility, and additions to existing homes to ensure the City is encouraging housing that is attractive, attainable and accessible to everyone.

Lead: Community Development

Champions: All City Departments, PZVC, City Council

E

Become a resource for housing information by working with local realtors, the Housing Authority, and the business community to collect, maintain, and distribute data on housing attainability such as cost, demand, and supply of homes.

Lead: Community Development

Champions: Housing Authority, Business Community, Local Realtors

F

Support the work of the Chamber of Commerce, School District, Trinidad State Junior College, realtors and businesses to provide information on the advantages of living in Trinidad to current and prospective residents.

Lead: Community Development and Economic Development

Champions: PZVC, City Council, Chamber of Commerce, School District, Trinidad State Junior College, Business Community

NH-2

Increase investment and stability in neighborhoods to improve neighborhood vitality, safety, and appearance.

PRIORITY

STRATEGY

ACTION STEP

RESPONSIBLE PARTY

Ongoing

Ongoing

Long-term

Mid-term

Short-term

Short-term

Ongoing

Short-term

Support the preservation and improvement of the city's existing homes and neighborhoods.

A

Coordinate with residents to identify unique attributes and improvement needs of specific neighborhoods. Consider offering incentives or matching funds for residents to make repairs or improvements to their homes, yards, or sidewalks.

Lead: Community Development

Champions: Public Works, Economic Development, Property Owners

B

Upgrade and maintain sidewalks, right-of-way landscaping, and other infrastructure to encourage maintenance of housing, retain housing values and preserve stable and viable housing while promoting walkability.

Lead: Community Development

Champions: Public Works, Economic Development, Property Owners

C

Establish an adopt-a-block program wherein residents participate in making and maintaining improvements in the public realm, as well as on private properties.

Lead: Community Development

Champions: Public Works, Economic Development, Property Owners

D

Work with the Corazon de Trinidad Main Street Board to develop an inventory of existing vacant/infill parcels and make available to print on the City's website for potential developers or investors.

Lead: Corazon de Trinidad Main Street

Champions: Community Development, Economic Development, TURA, Corazon de Trinidad Creative District

E

Partner with community organizations like the Trinidad Community Foundation to facilitate clean-up events and increase the frequency of free landfill days.

Lead: Trinidad Community Foundation

Champions: Community Development, Building Official and Public Works

F

Work with the Corazon de Trinidad Main Street Board to host events/programs to incentivize beautification efforts in the Corazon de Trinidad Historic District.

Lead: Community Development

Champions: Corazon de Trinidad Main Street, Creative District and Historic Preservation Commission

G

Develop a proactive Code Enforcement Plan to support effective, efficient, and sensitive code enforcement efforts.

Lead: Code Enforcement

Champion: Police Department, Community Development

H

Create an efficient system to register, monitor and track vacant properties and dilapidated buildings to prevent and remedy the deterioration and neglect of buildings pursuant to Article 5 Anti-Dilapidation Code.

Lead: Community Development and Building Official

Champions: TURA, Corazon de Trinidad Main Street, Property Owners

NH-2

STRATEGY

Maintain and enhance the quality and character of Trinidad's historic neighborhoods.

Increase investment and stability in neighborhoods to improve neighborhood vitality, safety, and appearance.

PRIORITY

ACTION STEP

RESPONSIBLE PARTY

A

Encourage adaptive reuse and rehabilitation of existing structures, particularly of a historic nature, in order to maintain neighborhood character in the Reinvestment Areas of the City.

Lead: Historic Preservation Commission

Champions: Community Development, PZVC, City Council, Corazon de Trinidad Main Street, Corazon de Trinidad Creative District

Ongoing

B

Encourage new development to reflect similar development patterns, lot sizes, and setbacks that are in place within the Established and Reinvestment Areas of the city.

Lead: Community Development

Champions: PZVC, City Council, Historic Preservation Commission, Property Owners

Ongoing

C

Update land use regulations and City policies to encourage the rehabilitation of existing housing units and adaptive use of other building types to expand housing choices by providing residents with options that possess deeper cultural meaning and unique design qualities.

Lead: Community Development

Champions: Economic Development, PZVC, City Council, Corazon de Trinidad Main Street, Historic Preservation Commission, Property Owners

Short-term

D

Work with the Historic Preservation Commission and interested citizens to encourage historic preservation through State, Federal, and local funding initiatives.

Lead: Community Development

Champions: Historic Preservation Commission, Property Owners, Funding Partners, and Citizens

Long-term

TC-1

STRATEGIES

Use the existing road, air, rail, and bus transportation networks to help facilitate economic development opportunities.

A

Work with our regional partners like Colorado Department of Transportation to improve mobility and safety of the Colorado Freight System through Las Animas County.

Lead: Public Works

Champions: Community Development, Economic Development and TURA, Las Animas County

Ongoing

B

Develop strategies to utilize Federal, State and local dollars to create, maintain, and enhance access to primary commercial centers.

Lead: Public Works

Champions: Community Development, CO Parks & Wildlife, Economic Development, TURA, Corazon de Trinidad Main Street

Mid-term

C

Focus economic development efforts on identifying regional and intercity transportation initiatives to provide support on the State, regional and local levels.

Lead: Economic Development

Champions: Public Works, Community Development and TURA

Ongoing

D

Maintain the pavement index to facilitate maintenance and rehabilitation of all paved roadways to the desired level of serviceability.

Lead: Public Works

Champions: Community Development

Ongoing

E

Collaborate with local and regional partners to revisit the idea of a multi-modal transportation center in El Corazon de Trinidad.

Lead: Public Works

Champions: South Central Council of Governments (COG), Amtrack, Las Animas County, TURA, Tourism Board, Economic Development, CDOT, Burlington Northern Rail Road, La Puerta Property Owner(s)

Ongoing

PRIORITY

TC-2

Develop an efficient multi-modal transportation system that supports community livability.

PRIORITY

STRATEGIES

ACTION STEP

RESPONSIBLE PARTY

Ongoing

Short-term

Ongoing

Short-term

Ongoing

Long-term

Expand options for non-automotive travel.

Maintain, enhance, and improve neighborhood, arterial, and regional roadways to strengthen networks and incorporate alternative modes of transportation.

Accentuate robust connections, trail corridors, and Trinidad's nexus of Scenic Byways.

A

Develop a system of internally and externally interconnected streets, trails, pedestrian, and bicycle paths in accordance with the Transportation & Connectivity Map.

Lead: Public Works

Champions: Trail Program and/or Friends of the Purgatoire River Trail group, CO Parks & Wildlife, Regional Partners such as CDOT and Las Animas County

B

Continue to annually prepare, adopt, and update a Long Range Infrastructure Plan that prioritizes the improvement of basic utility infrastructure and prioritizes major street needs.

Lead: Public Works

Champions: City Council, All City Departments

C

Update the land use regulations to require new commercial developments to provide bicycle racks.

Lead: Community Development

Champions: PZVC, City Council and Public Works

D

Establish a designated truck route to reduce truck traffic on residential and brick streets.

Lead: Public Works

Champion: Community Development

E

Update the land use regulations and other policy/regulatory documents for consistency with the Transportation & Connectivity Map as well as our goals and strategies in this Comprehensive Plan.

Lead: Community Development

Champion: Public Works

F

Work with our partners to build a comprehensive bicycle and pedestrian trail system linking parks, wildlife, arroyos, transportation corridors, and City-owned land, using Colorado Conservation Trust matching funds.

Lead: Community Development, Public Works

Champions: Regional Partners such as Colorado Conservation, CDOT and Las Animas County, CO Parks & Wildlife

G

Conduct a walkability audit and bicycle count study.

Lead: Community Development

Champion: Public Works

H

Prepare a mobility plan (ADA compliant) for safe and convenient movement in/out of neighborhoods to surrounding areas, area amenities, and daily services.

Lead: Public Works

Champion: Community Development

I

Install detached sidewalks in residential neighborhoods, where appropriate, and update repair/replacement policies that are enforceable and fair to property owners.

Lead: Public Works

Champions: Community Development, Economic Development

J

Partner with CDOT and School Districts to implement safe routes to schools.

Lead: Community Development

Champions: CDOT, School District, Public Works

TC-2

Develop an efficient multi-modal transportation system that supports community livability.

PRIORITY

STRATEGIES

ACTION STEP

RESPONSIBLE PARTY

Ongoing

Mid-term

(Continued)

III K III

III L III

Promote alternative modes of transportation such as ride share (car/vanpooling), demand responsive transport (i.e., Taxis/Uber/Lyft), auto sharing, cycling, and walking.

Lead: Public Works

Champion: Economic Development, Business Community, Las Animas County, Tourism Board

Promote installation of bike lanes on primary corridors.

Lead: Public Works

Champion: Community Development

TC-3

Target infrastructure improvements that support walkability, vibrant street life and mobility for all users and therefore strengthen downtown's market niche.

PRIORITY

STRATEGIES

ACTION STEP

RESPONSIBLE PARTY

Ongoing

Long-term

Ongoing

Short-term

Enhance streetscapes and promote activity within the public realm to increase the sense of place downtown and invite pedestrian users.

Incorporate infrastructure to support universal mobility and accessibility.

III A III

III B III

III C III

III D III

III E III

F

Continue to repair and maintain the brick streets, consistent with the priorities identified in the Trinidad Brick Street Study.

Lead: Public Works

Champion: Community Development

Continue to improve pedestrian safety with crosswalk ramps that meet ADA requirements.

Lead: Public Works

Champion: Community Development

Develop a complete location-based infrastructure database in ArcGIS to monitor and/or improve transportation related infrastructure including historic brick lined streets, paved streets, and street lights.

Lead: Public Works

Champion: Community Development

Annually prioritize small-scale infrastructure needs in the Established and Growth Districts.

Lead: Public Works

Champions: Community Development, Economic Development, TURA

Evaluate opportunities to provide striped dedicated bicycle lanes throughout town.

Lead: Public Works

Champion: Community Development

Create a plan to implement federal ADA compliance at all intersections, including curb cuts and sidewalks.

Lead: Public Works

Champion: Community Development

RTCR-1

Utilize our rich history, culture, and recreational resources to provide memorable experiences and attract visitors and potential residents to our area.

PRIORITY

STRATEGIES

Enhance and support cultural heritage tourism efforts, outstanding scenic beauty, outdoor recreation opportunities and artistic resources.

Develop and maintain inviting and engaging community gathering spaces.

Program, celebrate, and expand our community's signature events.

Protect the views of significant physical landmarks from land uses and other activities that could detract from Trinidad's scenic qualities.

ACTION STEP

RESPONSIBLE PARTY

|| A ||

Empower the Trinidad Arts and Culture Advisory Commission to implement a comprehensive art program.

Lead: City Council and Administration
Champions: Community Development, Arts & Culture Commission, Public Works, Tourism Board

Short-term

|| B ||

Explore innovative public and private funding opportunities for public art installations, walking tours, informational signage that is reflective of our heritage and culture.

Lead: Arts & Culture Commission
Champions: El Corazon de Trinidad Historic Main Street, El Corazon de Creative District, Historic Preservation Commission, Tourism Board

Short-term/
Ongoing

|| C ||

Establish a "way-finding" sign program that enables use of the trail system without a map and integrates environmental education interpretive signage.

Lead: Community Development
Champions: CO Parks & Wildlife, Trails and Rec. Public Works, Tourism Board, Trail Stakeholders, Trout Unlimited

Mid-term

|| D ||

Evaluate existing events and identify event goals and objectives to align with our community identity.

Lead: All Community Organizations

Short

|| E ||

Partner with art galleries, Southern Colorado Repertory Theatre, Trinidad State Junior College and the private sector in hosting and supporting events that showcase the artist community.

Lead: Arts & Culture Commission and El Corazon Creative District
Champions: El Corazon de Trinidad Historic Main Street, Tourism Board, Southern Colorado Repertory Theatre, Trinidad State Junior College, Business/Property owners, Merchants group

Mid-term

|| F ||

Actively explore available marketing and advertising funding for community signature events.

Lead: All Community Organizations
Champion: Tourism Board

Short/
Ongoing

|| G ||

Create a volunteer program to retain, recruit and celebrate volunteers for participation in community events and initiatives.

Lead: All Community Organizations

Short-term

|| H ||

Work with landowners to purchase or negotiate easements that will ensure public access to trails, linear parks, wildlife and open spaces.

Lead: Community Development
Champions: City Council, PZVC, All City Departments, CO Parks & Wildlife, Landowners and Trail Stakeholders

Long-term

|| I ||

Improve trail access to Fisher's Peak and Simpson's Rest through dedication of easements.

Lead: Community Development
Champions: City Council, PZVC, All City Departments, CO Parks & Wildlife, Landowners and Trail Stakeholders

Long-term

|| J ||

Establish an overlay district and promote conservation easements for the riparian corridor along the Purgatoire River and the vegetated movement corridors that connect the river to the undeveloped highlands.

Lead: Community Development
Champions: City Council, PZVC, All City Departments, CO Parks & Wildlife, Landowners and Trail Stakeholders, Friends of Purgatoire River

Long-term

|| K ||

Update the Community Development and Zoning regulations to establish a View Shed Protection Overlay District.

Lead: Community Development
Champions: All City Departments, PZVC, City Council

Long-term

|| L ||

Update the Community Development and Zoning regulations to include standards for outdoor lighting that minimize light pollution and protect the visual clarity of the night sky.

Lead: Community Development
Champions: All City Departments, PZVC, City Council

Short-term

|| M ||

Update the Community Development and Zoning regulations to prohibit new construction along hilltops and ridgelines, protecting the scenic quality of Trinidad's skyline.

Lead: Community Development
Champions: All City Departments, PZVC, City Council

Short-term

RTCR-2

Build a multi-purpose comprehensive trail network that preserves, enhances, and connects all recreational and cultural resources.

PRIORITY

STRATEGIES

ACTION STEP

RESPONSIBLE PARTY

Long-term

Short-term/Ongoing

Long-term

New development shall provide connections and corridors that can accommodate trails and access to recreation and historical resources.

Protect and enhance the Purgatoire River Corridor.

Tie existing parks into greenway/gateway improvement projects.

Ensure that new development is pedestrian and bicycle-friendly and includes an internal trails system that connects to the surrounding neighborhoods, and adjacent resources.

|| A ||

Evaluate and potentially update dedication requirements for parks, wildlife and open space and reservation of land for public uses.

Lead: Community Development

Champions: City Council, PZVC, All City Departments, CO Parks & Wildlife, Landowners

|| B ||

Work with state and local land trusts and conservation organizations to permanently protect Fisher's Peak from development.

Lead: Community Development

Champions: City Council, PZVC, All City Departments, CO Parks & Wildlife, Landowners, State and Land Trusts

|| C ||

Work with landowners to improve the 100-acre open space parcel near Fisher's Peak for passive recreational use.

Lead: Community Development

Champions: City Council, PZVC, All City Departments, CO Parks & Wildlife, Landowners, Trail Stakeholders

|| D ||

Require the design of streets and sidewalks to provide safe non-motorized connections for both daily commuting and recreational activities.

Lead: Community Development

Champions: City Council, PZVC, All City Departments

|| E ||

Continue to support the Trail Program and/or Friends of the Purgatoire River Trail group with efforts to maintain and improve the local trail system.

Lead: Community Development

Champions: Lead: Community Development. Champions: City Council, PZVC, All City Departments, Trail Program and/or Friends of the Purgatoire River Trail Group, CO Parks & Wildlife, Landowners, Trail Stakeholders

|| F ||

Pursue intergovernmental cooperation with Las Animas County to further development/enhancement of trail connections, protection of natural resource habitat and ecological integrity within the Purgatoire River Opportunity area.

Lead: Community Development

Champions: Las Animas County, City Council, PZVC, All City Departments, Trail Program and/or Friends of the Purgatoire River Trail Group, El Corazon de Trinidad Historic Main Street, CO Parks & Wildlife, Landowners, Trail Stakeholders

|| G ||

Integrate trail Planning (signage, education, promotion, etc.) with efforts to promote our historic downtown and local businesses.

Lead: Community Development

Champions: City Council, PZVC, All City Departments, Trail Program and/or Friends of the Purgatoire River Trail group, CO Parks & Wildlife, El Corazon de Trinidad Historic Main Street, Historic Preservation Board, Tourism Board, School District

H

When establishing new rights-of-way, create greenways that link to parks.

Lead: Community Development

Champions: City Council, PZVC, All City Departments

RTCR-2

STRATEGIES

(Continued)

Build a multi-purpose comprehensive trail network that preserves, enhances, and connects all recreational and cultural resources.

ACTION STEP

RESPONSIBLE PARTY

Implement the Old Sopris Trail Master Plan.

Lead: Community Development

Champions: City Council, PZVC, All City Departments, CO Parks & Wildlife, Landowners & Trail Stakeholders

Work with private landowners to dedicate trail easements to complete the trail network as depicted on the Recreation, Tourism & Cultural Resources Plan.

Lead: Community Development

Champions: City Council, PZVC, All City Departments, CO Parks & Wildlife, Landowners & Trail Stakeholders

PRIORITY

Ongoing

PRIORITY

Short-term

Short-term/
Ongoing

Ongoing

Short-term/
Ongoing

Short-term

Short-term

Mid-term

RTCR-3

STRATEGIES

Work with partners, landowners, community organizations, and volunteers to market and promote our recreational amenities, colorful history, and cultural resources.

Ensure long term sustainability of community initiatives.

ACTION STEP

RESPONSIBLE PARTY

Develop a unified framework for building organizational capacity that integrates Community Development, monitoring and evaluation of all community initiatives.

Lead: Community Development

Champions: City Council, All City Departments, All Community Organizations

Develop and implement annual work plans for all community initiatives.

Lead: All Community Organizations

Champions: All City Departments

Analyze funding needs of community initiatives and develop an adequate budget and funding mechanisms to accommodate needs.

Lead: All City Departments

Champions: City Council, All Community Organizations

Designate/assign board and commission liaisons to attend quarterly meetings of other boards and commissions to ensure the flow of communication and reduce overlap and duplication of efforts.

Lead: Community Development

Champions: PZVC, All Community Organizations

Determine one strategic outlet (e.g., City or Tourism Board website) for all information relating to mission, organizational structure, and available funding for all community initiatives.

Lead: City Staff or Tourism Board

Champions: Tourism Board, Trinidad Chamber of Commerce

Develop data tracking procedures to evaluate the economic impact of recreation, tourism, and cultural events.

Lead: Economic Development

Champions: Tourism Board, All Community Organizations

Develop a Gateway Sign Plan that enhances guide signage for navigation, boundary identification, traveler services, the Corazon de Trinidad National Historic District, Trinidad State Park, and other traffic generators.

Lead: Public Works

Champions: CDOT, South Central Council of Governments (COG), Las Animas County, TURA, Tourism Board, Economic Development, El Corazon de Trinidad Historic Main Street, El Corazon de Trinidad Creative, Community Development

PI&S-1

Plan for infrastructure needs to ensure that quality infrastructure and public services are provided to serve existing and future development.

PRIORITY

STRATEGY

ACTION STEP

RESPONSIBLE PARTY

Maintain and enhance public infrastructure throughout the city.

A

Continue to implement and annually review the Long Range Infrastructure Plan that prioritizes the improvement of basic utility infrastructure.

Lead: Public Works

Champions: City Council

B

Annually monitor the Long Range Infrastructure Plan for general and enterprise fund programs, including vehicle and major equipment inventory, building development and maintenance investment, street, public property inventory, investment schedules, and utility funds.

Lead: Economic Development and Public Works

Champions: Community Development, Building, CO Parks & Wildlife, PZVC, City Council, TURA

C

Develop and maintain a complete location-based utility and infrastructure database in ArcGIS (e.g., water, sewer, electric, natural gas, storm drainage improvements, fire hydrants).

Lead: Public Works

Champion: Community Development

D

Leverage private investment to secure grant funding for needed upgrades to infrastructure facilities and equipment.

Lead: Public Works

Champions: Community Development, CO Parks & Wildlife

E

Coordinate private development projects with the City's Long Range Infrastructure Plan to save costs. Anticipate development possibilities of adjacent land during Community Development stages to condense projects and provide efficient development.

Lead: Public Works

Champions: Community Development, PZVC, City Council

F

Continue to conduct utility rates studies necessary to ensure financial stability and adequate provision of service over time.

Lead: Public Works

G

Consider implementation of impact fees to fund the expense of utilities.

Lead: Public Works

Champions: Community Development, Economic Development

H

Ensure ongoing employee training and education to keep pace with upgrades and new infrastructure system maintenance technologies.

Lead: Public Works

Champion: Community Development

I

Plan for and construct an Emergency Operation Center. The Center will house a database of resources.

Lead: Public Works

Champions: Community Development, Las Animas County, Emergency Responders

Ongoing

Long-term

Short-term

Ongoing

Long-term

Ongoing

Mid-term

PI&S-1

Plan for infrastructure needs to ensure that quality infrastructure and public services are provided to serve existing and future development.

PRIORITY

STRATEGY

ACTION STEP

RESPONSIBLE PARTY

Ongoing

Ongoing

Short-term

Short-term

Ongoing

Long-term

Accommodate future growth and redevelopment without burdening the existing infrastructure system.

A

Ensure that new development pays its proportional fair share of the costs of new infrastructure and services required to serve the new development.

Lead: Community Development

Champions: City Departments, PZVC, City Council

B

Require agreements prior to connecting to City's water and/or sanitary sewer systems. Annexation agreements may include, but are not limited to, provisions concerning augmentation of water rights, extension and over-sizing of mains, and reimbursement policies.

Lead: Community Development

Champions: City Departments, PZVC, City Council

C

Update land use regulations to require new development and redevelopment to be served by a public water, sanitary sewer system, natural gas, and electric services at the sole cost of the land developer.

Lead: Community Development

Champions: City Departments, PZVC, City Council

D

Pursue cost sharing between property owners and the City in which the installation of public infrastructure directly benefits another property.

Lead: Community Development

Champions: Economic Development, Public Works, TURA, Corazon de Trinidad Main Street, Property Owners

E

Use fiscal impact analysis to assess the cost of infrastructure, operations and maintenance attributable to new development in Growth Areas and outside the city's boundaries as part of the review of proposed major changes either to an approved development or the submittal of a new development proposal.

Lead: Public Works

Champions: Community Development, Public Works, Economic Development, PZVC, City Council

F

Develop financial analysis criteria and conduct an analysis as necessary to assess financial implications of development proposals that are within the Community Development Area Boundaries.

Lead: Economic Development

Champions: Community Development and Public Works

PI&S-2

Build community resilience by ensuring Trinidad is prepared for and can adequately respond to natural or man-made disasters.

PRIORITY

STRATEGY

ACTION STEP

RESPONSIBLE PARTY

Continue to foster and support partnerships to facilitate communication and sharing of information and resources.

A

Partner with schools, Trinidad State Junior College, local businesses, community members, community organizations, and religious institutions to coordinate emergency response planning and education.

Lead: Community Development

Champions: School District, Trinidad State Junior College, Business Community, Citizens, Community Organizations and Religious Institutions, Building Official, Public Works, Emergency Responders

Ongoing

B

Develop or establish neighborhood emergency and community hubs:

- Identify neighborhood leaders.
- Create neighborhood inventory maps of existing resources (generators, evacuation routes, etc.).
- Create neighborhood communication networks.

Lead: Community Development

Champions: Citizens and Community Leaders

Long-term

C

Continue to coordinate all efforts and education outreach with the Las Animas County and Las Animas-Huerfano Counties District Health Department.

Lead: Community Development

Champions: Las Animas County and Las Animas-Huerfano Counties District Health Department

Ongoing

D

Partner with Las Animas County E-911 Emergency Communications Authority to build and maintain a geospatial database to ensure emergency dispatchers are able to provide proper service coverage and quicker response time.

Lead: Community Development

Champions: Public Works, Las Animas County E-911 Emergency Communications Authority

Long-term

E

Partner with other governmental agencies to share emergency management resources.

Lead: Public Works

Champions: Community Development, Building and Governmental Agencies

Long-term

PI&S-2

STRATEGY

Discourage development in environmentally sensitive, constrained or hazardous areas, unless appropriate mitigation has occurred.

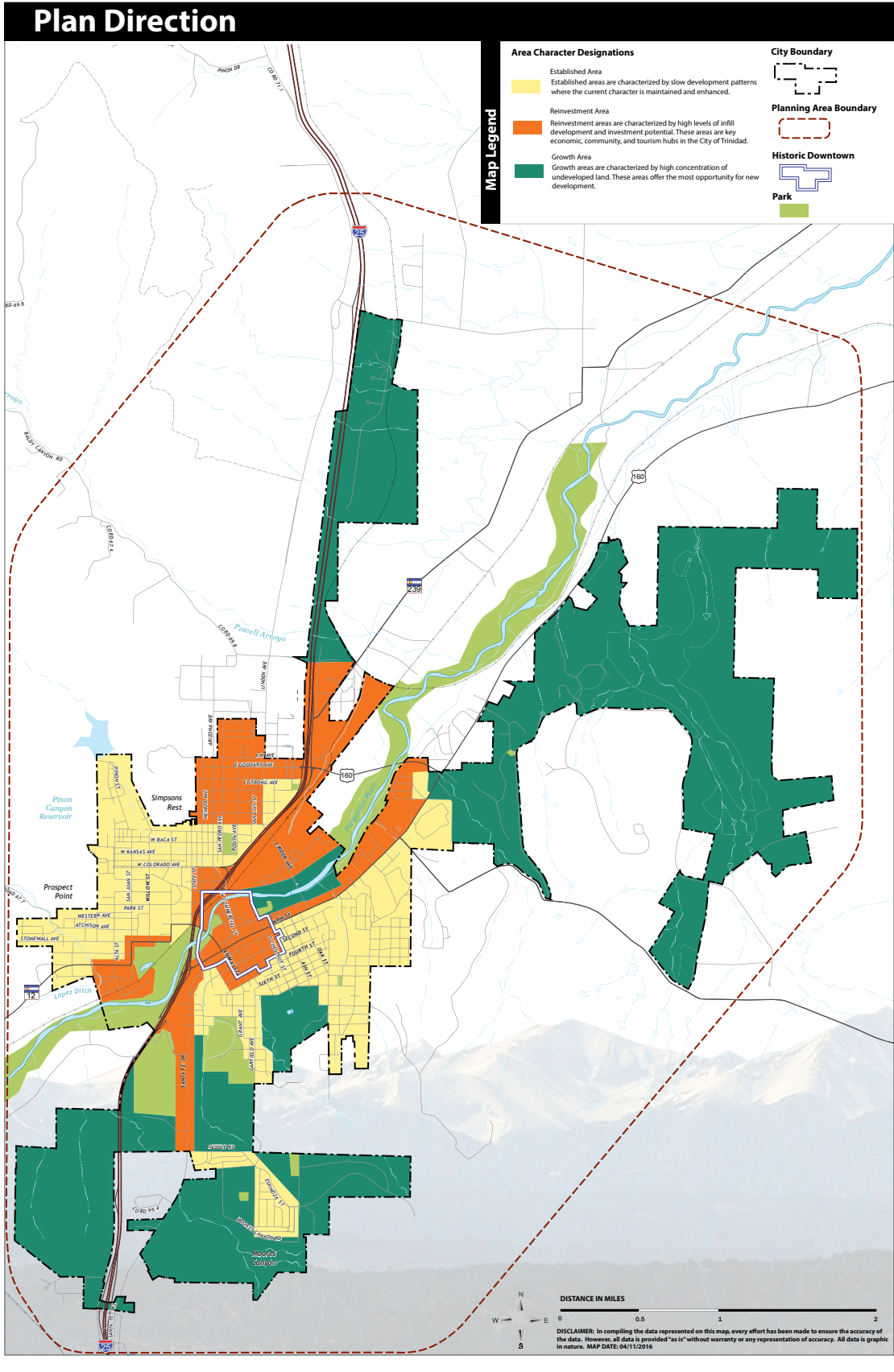
Build community resilience by ensuring Trinidad is prepared for and can adequately respond to natural or man-made disasters.

PRIORITY

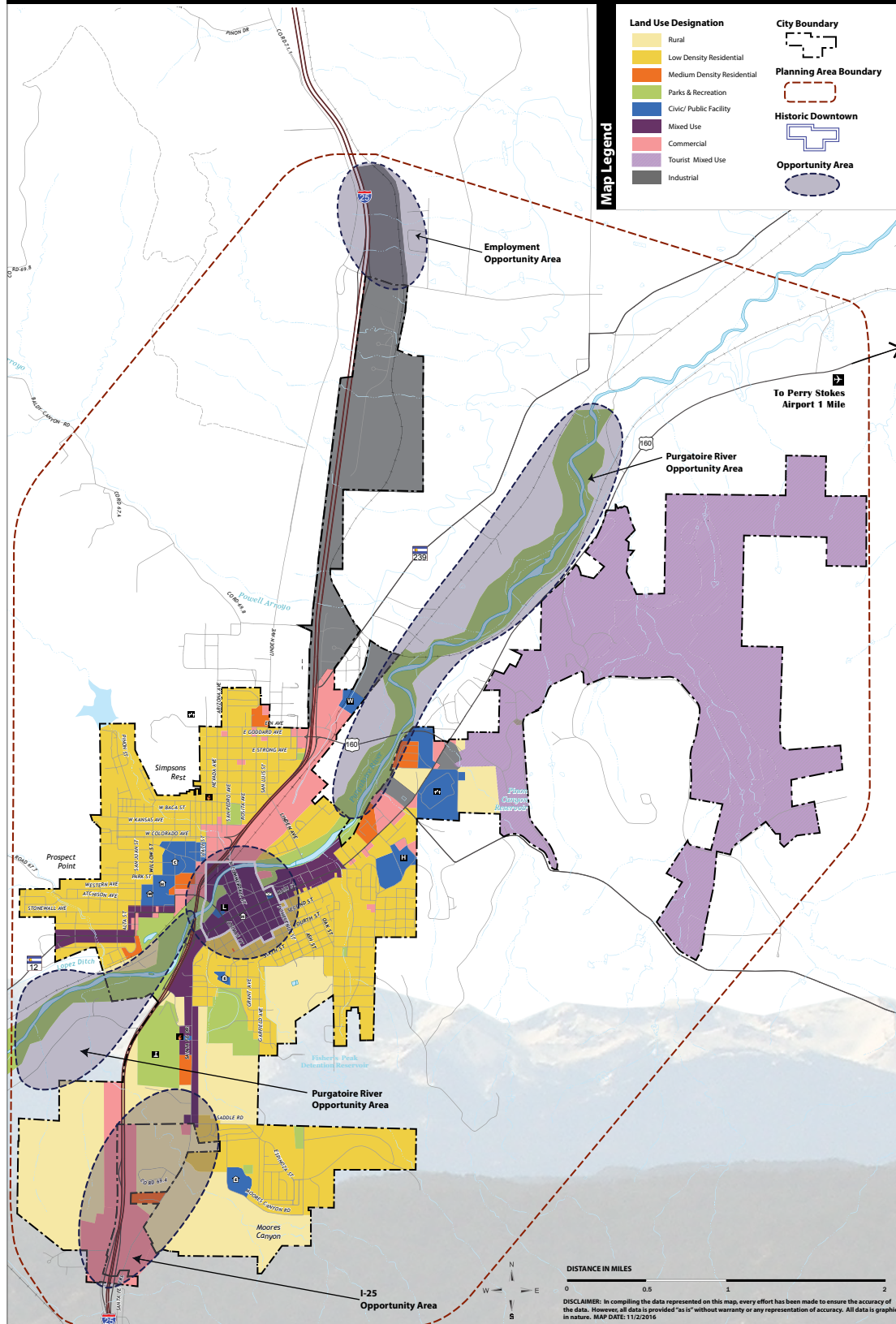
ACTION STEP	RESPONSIBLE PARTY	Mid-term
A	<p>Identify and map sensitive and hazardous areas to provide guidance in land development.</p> <p>Lead: Community Development</p> <p>Champions: Public Works</p>	
B	<p>Ensure appropriate access to sites is provided to accommodate fire protection, emergency evacuations and other emergency services.</p> <p>Lead: Community Development</p> <p>Champions: Lead: Public Works. Champions: Community Development, Fire District, Emergency Responders</p>	Short-term
C	<p>Identify and map wildfire hazard areas, particularly the undeveloped, vegetated areas within and immediately adjacent to city limits.</p> <p>Lead: Community Development</p> <p>Champions: Public Works, Fire District, Emergency Responders</p>	
D	<p>Update the land use regulations to require a minimum of two access points in all new subdivisions consisting of more than 30 dwelling units for fire protection and other emergency services.</p> <p>Lead: Community Development</p> <p>Champions: Public Works, PZVC, City Council</p>	Short-term
E	<p>Update land use regulations to prohibit construction on slopes in excess of 15 percent and to require developers of property on slopes in excess of 8 percent to submit plans to minimize excessive cut-and-fill activity and the use of retaining walls prior to any construction.</p> <p>Lead: Community Development</p> <p>Champions: Public Works, PZVC, City Council</p>	
F	<p>Update land use regulations to require a Hazard Mitigation Plan for any development in geologic subsidence areas, designated floodplains, and wildfire hazard areas.</p> <p>Lead: Community Development</p> <p>Champions: Public Works, PZVC, City Council</p>	

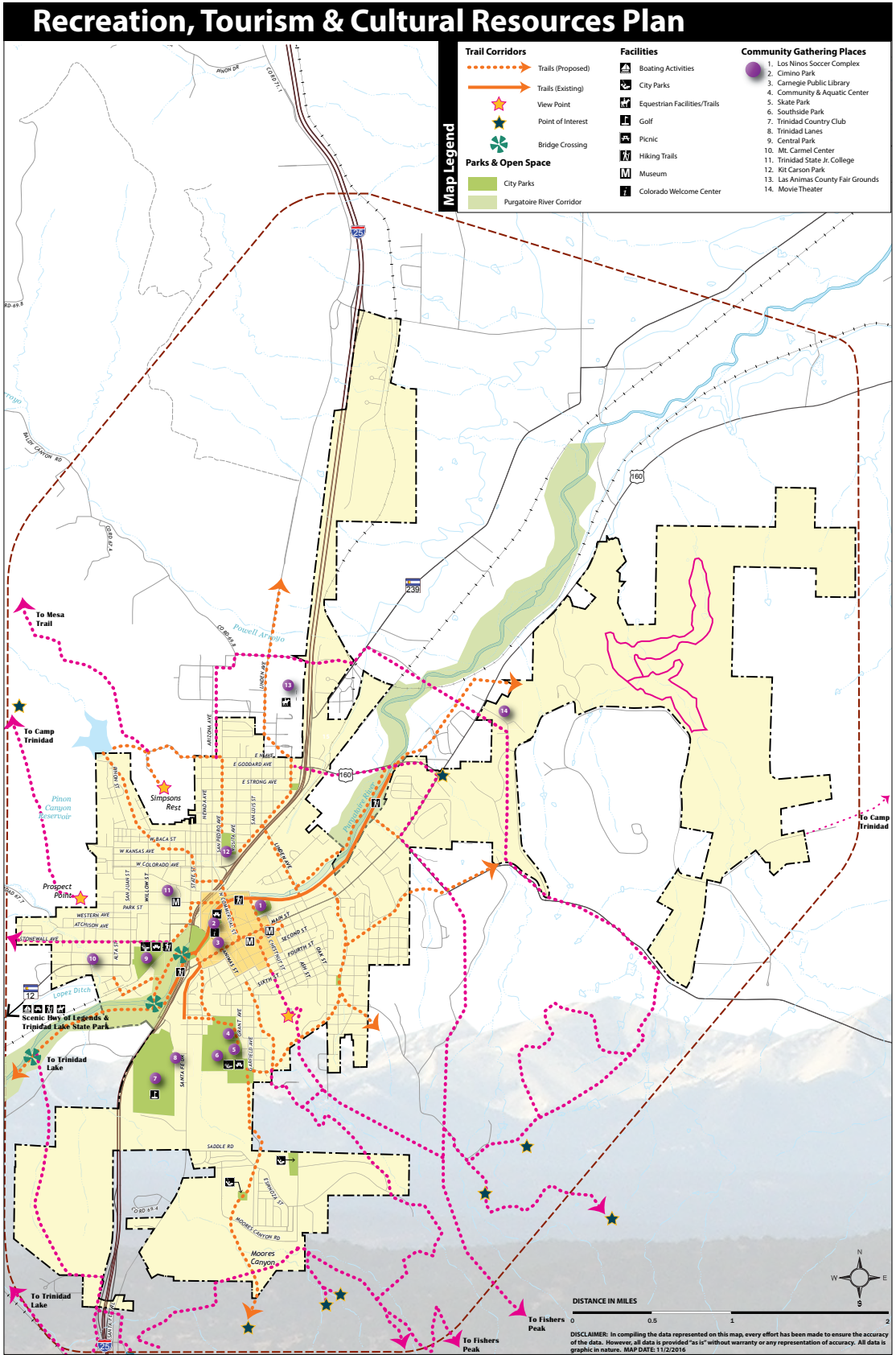
Protect surface and groundwater resources to maintain the integrity of the municipal water supply.

A	<p>Establish a City of Trinidad Water Supply Protection District.</p> <p>Lead: Public Works</p> <p>Champions: Community Development</p>	Mid-term
B	<p>Create a Watershed Protection Overlay District, with guidelines that discourage activities upstream of the water filtration plant that threaten water quality.</p> <p>Lead: Community Development</p> <p>Champions: CO Parks & Wildlife, Public Works, PZVC, City Council</p>	Long-term
C	<p>Update land use regulations to limit site coverage with impervious surfaces by requiring a higher percentage of on-site landscaping and the “green” design of parking areas that absorb, filter and percolate storm water runoff.</p> <p>Lead: Community Development</p> <p>Champions: Public Works, PZVC, City Council</p>	Short-term



Future Land Use Plan







City of Trinidad Comprehensive Plan