BE IT ORDAINED BY THE MAYOR AND COUNCIL OF THE CITY OF DOVER, IN COUNCIL MET:

That Chapter 90 - Solid Waste, of the Dover Code, be amended by inserting the text indicated in bold, blue, font and deleting the text indicated in red strikeout as follows:

Chapter 90 - SOLID WASTE

Footnotes:
--- (1) ---
State Law reference – Refuse generally, 16 Del. C. § 1701 et seq.

Sec. 90-1. - Definitions.

The following words, terms and phrases, when used in this chapter, shall have the meanings ascribed to them in this section, except where the context clearly indicates a different meaning:

Alley means any public way, generally of less width than a street, used for public utility purposes and right-of-way, and as an alternate secondary or emergency route for vehicle and pedestrian traffic, generally situated at the rear of or along side a tier of lots.

Apartment means a suite or set of rooms, with necessary appurtenances, in a building occupied or suitable to be occupied as a dwelling unit.

Apartment complex means an assemblage of large multiple dwelling unit buildings located in zones RG-2 and RG-4 as defined by appendix B to this Code pertaining to zoning.

Apartment house means an owner-occupied dwelling unit with apartments, or a building, formerly a residence, converted into apartments.

Automated Collection means the use of fully- or semi-automated mechanized lift collection vehicles with authorized containers.

Building code means the current edition of the city building code, adopted in article III of chapter 22.

Bulk residential household waste means materials too bulky to fit in city issued solid waste containers permitted in Section 90-4.

Bulk residential yard waste means yard waste material too bulky to fit in private yard waste containers permitted in Section 90-4.

Commercial establishment means any structure intended or used for the purpose of conducting a commercial business enterprise.

Container means a receptacle for the deposit of solid waste.

Drive-in service means a service involving city sanitation department employees driving in or on private property to collect commercial accounts.
Duplex means a structure intended for use and occupancy as two-family dwelling units.

Dwelling unit means a dwelling unit as defined by the city's building code (article III of chapter 22).

Food establishment means a cafe, restaurant, or other similar establishment serving food or food products, including quick service drive-ins where food is prepared or served.

Garbage means solid waste consisting of putrescible animal and vegetable waste materials resulting from the handling, preparation, cooking and consumption of food, including waste materials from markets, storage facilities, handling and sale of produce and other food products.

Health inspector means the head of the health department, or anyone authorized to act for him.

Illegally dumped solid waste means any solid waste placed on properties, with or without the consent of the owner or person in control, where such waste constitutes a nuisance detrimental to the public health and welfare.

Industrial solid waste means waste that is generated by businesses from an industrial or manufacturing process.

Institution and institutional mean any church, church building or structure housing any charitable, philanthropic or eleemosynary undertaking, or any school, or any publicly owned or governmental building.

Manager means the person in charge of real estate used for apartment, institutional or commercial purposes.

Manual collection means the service rendered in collecting municipal solid waste from containers, when containers can be handled by persons picking up the containers as distinguished from automated collection.

Municipal solid waste and solid waste mean solid waste resulting from or incidental to municipal, community, trade, business, and recreational activities, including garbage, rubbish (or trash), and all other solid waste, other than industrial solid waste.

Newsprint means a common and inexpensive machine-finished paper made chiefly from wood pulp, including, but not limited to, newspapers, magazines, periodicals, telephone books and catalogues.

Occupant means the person residing in a dwelling unit, specifically the head of such household.

Owner means the record title holder of real property.

Permittee means any person licensed by the state solid waste authority to contract to collect, remove or dispose of solid waste.

Property line means the peripheral boundary of real estate.

Public easement means a right-of-way used or dedicated to be used by any public utility, including, but not limited to, services such as electricity, telephone, gas, solid waste collection, water, sewer and drainage.
Public way means any street, alley, easement or other right-of-way.

Recyclable Material or Recyclables means any material or group of materials that can be collected and sold or used for recycling as designated by the Delaware Solid Waste Authority and/or State of Delaware.

Recycling means the process by which solid wastes are separated for use as raw materials, product or replacement of product.

Residence means a structure intended for use and occupancy as a one-family dwelling unit.

Rubbish and trash mean all waste or refuse of any kind, including garbage, either combustible or noncombustible in nature, having little or no value except as waste or refuse.

Sanitary landfill means a method of disposing of municipal solid waste on land, without creating a nuisance or hazard to public health or safety, by utilizing the principles of engineering to confine the solid waste to the smallest practical area to reduce it to the smallest practical volume, and to cover it with a layer of earth at appropriate intervals.

Street means any public thoroughfare for the passage of vehicle and pedestrian traffic.

Vehicle means any wheeled conveyance.

Yard waste means plant material residues resulting from lawn maintenance and other horticultural gardening and landscaping activities including grass, leaves, prunings, brush, shrubs and garden material provided that trunks and limbs do not exceed three inches in diameter and are cut in lengths not to exceed four feet. Leaves are considered yard waste except during times leaf collection is provided as scheduled by the city manager or his/her designee. Yard waste may not be comingled with trash, garbage or any other non-yard waste material.

(Code 1981, § 8-1; Ord. of 5-24-1982)

Sec. 90-2. - Unlawful deposits.

(a) On outside premises. It shall be unlawful for any person to place, deposit, discard, or otherwise cause to be put yard waste garbage, rubbish, or any other type of waste on any outside premises within the city, whether public or private, in such a manner as to cause unsanitary, unsightly, or unhealthy conditions, except at such places as are, have been, or shall be designated by the city manager, and except in accordance with other provisions of this chapter. For the purposes of this subsection, the term "outside premises" includes, but is not limited to, streets, alleys, sidewalks, ditches, yards, lots, fields, streams, and exterior portions of buildings.

(b) Inspections; citations. The city code enforcement officer shall regularly inspect all outside premises to enforce the provisions of subsection (a) of this section. The city code enforcement officer shall issue citations for violations hereof and may abate such conditions pursuant to the provisions of the Charter and this Code.

(c) Removal. The city reserves the right to remove waste determined by the code enforcement officer to cause unsanitary or unhealthy conditions or cause a public nuisance should the owner, occupant or person notified fail to remove the waste and address the public concern in an expedient fashion. In such cases the owner, occupant or person notified will be billed
for the waste removal.

(d) **Prosecution; presumptions.** In the prosecution of a violation of subsection (a) of this section, the following presumptions shall apply:

1. **Owner, occupant.** If the condition resulting from the violation was found on premises owned and/or occupied by the person to whom notice was given, then it shall be presumed that said owner and/or occupant was responsible for said condition. If the person to whom notice was given fails to notify the city code enforcement officer that he or she is not responsible for said condition within seven days of the sending of the notice, then it shall be presumed that the said person notified was in fact responsible for said conditions not being removed. The presumptions described above are rebuttable by the person charged and must be rebutted by a preponderance of the evidence in order for the person so charged to be exonerated.

2. **Multiple dwelling units.** If the condition resulting from the violation was found on the property whereon multiple dwelling units exist and the party actually committing the violation cannot with reasonable certainty be determined, then it shall be presumed that the owner or manager of the subject premises, upon being given notice, is the party responsible for ensuring that the condition is removed from the premises.

(Code 1981, § 8-2; Ord. of 5-24-1982)

**Sec. 90-3. - Litter, trash, or garbage falling from vehicles.**

It shall be unlawful for any person engaged in commercial or for-hire hauling to operate any truck or other vehicle within the limits of the city to transport litter, trash, or garbage unless said vehicle is covered to prevent its contents from blowing, dropping or falling off or otherwise departing from the vehicle. In addition, any person operating his own truck or other vehicle to transport litter, trash or garbage shall take reasonable steps to prevent its contents from blowing, dropping or falling off or otherwise departing from the vehicle, provided, no vehicle hauling predominately metallic material shall be required to be covered if it is loaded in a manner which will prevent such material from falling or dropping from the vehicle.

(Code 1981, § 8-3; Ord. of 5-24-1982)

**Sec. 90-4. - Containers generally.**

1. **Duty to provide.** Every person occupying a residence or duplex and every owner of an apartment shall provide such premises with city issued solid waste containers for automated collection unless such premises is otherwise designated by the city manager, or his/her designee, to be located in an area designated for manual collection. Solid waste containers placed out for collection shall be done so in such a manner as to not overload the capacity of the containers. Occupants of residences or duplexes and owners of apartments requesting yard waste collection shall provide their own containers for manual collection, not to exceed 35 gallons in size. A maximum of 5 yard waste containers may be placed for collection. Yard waste placed in plastic bags will not be collected.

2. **Construction.** Solid waste containers shall be watertight and constructed of a solid and durable grade of plastic material. Plastic bags may be used as solid waste containers, provided they conform to the requirements of subsection (h) of this section.
(c) **Weight.** In the case of those containers which are manually emptied by the sanitation department employees of the city, the combined weight of the waste and container shall not exceed 75 pounds. Containers exceeding these requirements will not be collected.

(d) **Underground.** Underground containers are prohibited for use in the city.

(e) **Handles; cover.** All containers for manual collection, except plastic bags, shall be provided with suitable lifting handles on the outside and a close-fitting or other approved cover equipped with a handle, and shall not exceed 35 gallons.

(f) **Condition.** Containers shall not contain any inside structures, such as bands or reinforcing angles, or anything within the container to prevent the free discharge of the contents. Containers that have deteriorated or that have become damaged to the extent that the covers therefor will not fit securely or that they have jagged or sharp edges capable of causing injury to sanitation department employees or other persons whose duty it is to handle such containers shall be condemned by the city. City issued solid waste containers will be replaced by the city as required. Private yard waste containers must be replaced by the owner or user. If such containers are not replaced after notice to the owner or user, such containers will be removed along with the contents thereof.

(g) **Lid.** The lid shall be close-fitting and shall remain in place, covering the container or receptacle at all times when there is any material in the container.

(h) **Plastic bags.** Plastic bags shall be constructed of a material and in a manner sufficiently adequate in strength and weight to keep the contents from rupturing such bags. All plastic bags shall be secured at the top to prevent spillage. Plastic bags shall be used to place trash in solid waste containers and in designated manual collection areas. A maximum of 5 plastic bags may be placed for manual collection. Yard waste may not be placed out for collection in plastic bags.

(Code 1981, § 8-4; Ord. of 5-24-1982)

**Sec. 90-5. - Removal of bulky materials, refuse, and leaves.**

(a) **Bulky materials.** Bulk residential household waste and bulk residential yard waste shall be collected on a schedule set forth by the city manager or his/her designee. Piles placed out for collection shall not exceed 4 feet wide by 4 feet tall by 8 feet long. Piles shall be placed at or just behind the face of the curbline. Piles shall not be placed directly under power lines or against buildings or fences which would prohibit and/or impede collection. Materials set out for collection that are not in accordance with the designated schedule or size parameters will not be collected without being first assessed, by the city manager or his/her designee, a charge appropriate to the cost of providing the service.

(b) **Refuse.**

(1) **Depositing prohibited.** It shall be unlawful and a nuisance for any person to throw, deposit or wash, or permit to be thrown, deposited or washed, any advertising matter, paper, rubbish, refuse, garbage, grass clippings, yard waste etc., or other offensive matter, upon any street or other public place or in or upon any private property, except as otherwise provided in subsection (b)(2) of this section.

(2) **Exception.** The placing of leaves in the city streets is prohibited, except during leaf
collection scheduled by the city manager.

(3) Duty to remove. It shall be the duty of any person violating the provisions of this subsection (b) to immediately remove the unlawfully deposited rubbish, garbage, refuse, or other offensive matter upon notification by the city manager or his/her designee.

(Code 1981, § 8-5; Ord. of 5-24-1982)

Sec. 90-6. - Noncollectible items.

(a) Generally. The scope of the service rendered by the city's sanitation department in the collection and removal of solid waste materials is intended, in general, to serve the needs of dwelling units and their directly related activities, operating businesses, and commercial establishments, except as exempted from the provisions of this chapter. It is considered to be beyond the scope of such service to collect or remove solid waste materials generated by clearing, construction, demolition and other such solid waste materials resulting from an activity beyond the scope described above.

(b) Enumerated. The following solid wastes shall not be collected and removed by the sanitation department as a regular service:

(1) Construction wastes, etc. Rock, scrap building materials or other trash resulting from construction, remodeling or destruction by fire, the elements, acts of God or other causes resulting from a general cleanup of vacant or improved property or trees, yard waste and/or debris cleared from the property in preparation for construction or occupancy, and such materials shall be properly removed at the expense of the owner or developer.

(2) Industrial wastes. Industrial wastes resulting from manufacturing or processing operations, including waste from food and vegetable produce houses, poultry dressing establishments, meat processing and meat packing plants, and such wastes must be properly disposed of by the owner or occupant of the building, business or premises where such wastes originate in the manner prescribed by state law and any other applicable ordinance. The city manager shall determine what wastes fall within this industrial classification.

(Code 1981, § 8-6; Ord. of 5-24-1982)

Sec. 90-7. - Collection schedule.

Except as provided in section 90-10, the city manager shall, in his/her discretion, divide the city into districts and shall schedule the collection of solid waste in those districts on the day or days and at the time or times that shall be most efficient and convenient. Adequate notice of the collection schedules shall be given to the residents of the city.

(Code 1981, § 8-7; Ord. of 5-24-1982)

Sec. 90-8. - Collection from residences, duplexes, and apartment houses.

(a) City or contractor. All collection of solid waste materials from residences, duplexes or
apartment houses shall be by city sanitation department crews or contractors hired or contracted by the city, and such service shall not be performed through any other person.

(b) **Placing container generally.** It shall be unlawful for any person to place any solid waste container within any alley or any public utility easement or public way, except on designated collections days at or just behind the face of the curbline, or rear lot line if serviced by an alley. Clear space of 3 feet shall be provided around each container.

(c) **Fences.** In the event a fence is constructed with an inset space for the placement of solid waste containers outside the fence, but inside the lot line, containers placed therein shall be protected from overturn or spillage by a rack.

(d) **Container at or behind curbline.** Where a residence, duplex or apartment house is not served by an alley, public utility easement or other public way in the rear or alongside thereof, all containers shall be placed at or just behind the face of the curbline of the street abutting such property, but shall not be placed where the containers will interfere with vehicular or pedestrian traffic.

(e) **When containers placed.** Where solid waste is collected from the front or side street, containers shall be placed no earlier than 7:00 p.m. the evening before collection day and shall be removed to a point at the side or rear of the structure not later than 8:00 p.m. of the day of collection. The city manager can modify the hours when special conditions exist.

(f) **Placement approved by city manager.** Solid waste containers shall be placed at locations and under such conditions approved by the city manager for collection service by the sanitation department.


**Sec. 90-9. - Collection of rubbish, trash or yard waste from residences, duplexes, and apartment houses.**

(a) **Where placed generally.** Rubbish, trash or yard waste normally shall be collected from residences, duplexes and apartment houses from the alley, when it is paved, and from the street, when the alley is not paved or when no alley exists or it is not serviceable.

(b) **Property line.** Where rubbish, trash or yard waste is collected from the alley, public utility easement or public way and not from the street, all rubbish, trash or yard waste shall be placed at the property line, but shall not be placed inside the alley, easement or public way in such a manner as to obstruct or interfere with vehicular or pedestrian traffic.

(c) **Collection from street.** Where rubbish, trash or yard waste is not collected from the alley, public utility easement or other public way, but is collected from the street, it shall be placed at or just behind the face of the curbline of the street abutting the premises, but shall not be placed in the street or on the sidewalk in such a manner as to obstruct or interfere with vehicular or pedestrian traffic.

(d) **Excessive yard waste.** Where the quantity of yard waste set out for collection is excessive, the city manager shall determine the amount of yard waste to be collected at any one time, the day of its collection and any other matters pertaining to yard waste collection in order not to disrupt normal service to other premises.
(e) **Small, loose items.** Rubbish or trash consisting of small, loose items shall be placed in an approved container.

(f) **Boxes, cartons.** All boxes and cartons must be broken down and bundled, and no bundle shall exceed 50 pounds in weight for recycling collection by the city. Bundles must be placed along the curbline and may not be placed next to solid waste or recycling containers.

(g) **Charge for collection.** The city manager shall set a charge appropriate to the cost of providing the service where the quantity or type of trash, rubbish or yard waste is determined to be excessive or not within the definition of the terms "garbage" and "rubbish" as set forth in section 90-1.

(Code 1981, § 8-9; Ord. of 5-24-1982; Ord. of 10-9-1995)

Sec. 90-10. - Collection from apartment complexes, institutions and commercial establishments.

The manual collection and removal of solid waste materials from apartment complexes, institutions and commercial establishments shall be performed by city sanitation department crews only where the containers conform to the requirements of containers for residential, duplex or apartment house collection service. Apartment complexes, institutions and commercial establishment will be provided a maximum of 2, 90 gallon solid waste containers and 2, 90 gallon recycling containers. Where larger or additional waste containers are required, the owner or occupant of the premises must dispose of solid waste materials through his own efforts and at his own expense, or may contract with persons who are permitted to collect and remove solid waste materials. The placement of containers for collection from apartment houses, institutions, and commercial establishments in the city shall be as approved by the city manager or his/her designee.

(Code 1981, § 8-10; Ord. of 5-24-1982)

Sec. 90-11. - Collection from downtown areas.

(a) **Containers; time of placement, removal.** The collection of solid waste materials from the downtown area as described in subsection (d) of this section shall be governed by all the provisions of this chapter pertaining to apartments, institutions, and commercial establishments, except as follows. For locations receiving automated collection, no solid waste materials or containers of any kind shall be placed for collection on the public streets, sidewalks, alleys or easements of the city prior to 6:00 a.m. on the day of collection. For locations receiving manual collection, no solid waste materials or containers of any kind shall be placed for collection on public streets, sidewalks, alleys or easements prior to 5:00 p.m. on the day of collection.

(b) **Application of chapter.** Where collection service is furnished by the city to these premises, all provisions of this chapter which are applicable to residences and duplexes shall apply.

(c) **Placement in public way.** At any of the establishments in the downtown area where there is insufficient space between any structure and the alley property line, the easement property line, or street property line to permit the placing of waste containers as required by the provisions of this chapter relating to residences and duplexes, the containers may be placed in such public way at the very boundary thereof so as to permit the passage of pedestrian and vehicular traffic, or at a time other than as set out in subsection (a) of this
section, subject to the approval of the city manager.

(d) **Boundaries.** The downtown business area shall include that area bounded by the Loockerman Street Bridge on the east, and the Delmarva Central (nka Norfolk Southern) Railroad on the west, North Street on the south and Reed Street on the north.

(Code 1981, § 8-11; Ord. of 5-24-1982)

**Sec. 90-12. - Automated collection.**

(a) **Application of chapter.** This section shall apply only to automated collection provided by the city sanitation department. All other sections of this chapter shall remain in force and effect, unless inconsistent with the provisions of this section.

(b) **Containers required.** The city shall provide 90 gallon containers for this type of refuse collection. Use of any other type container than provided by the city is prohibited. Items piled against the container, as well as the container, will not be picked up, nor will containers not provided by the city.

(c) **Container ownership.** Solid waste containers for automated collection shall be provided free of charge and shall be owned by the city at all times.

(d) **Lost, stolen or damaged containers.** Customers shall be required to care for each container as if it were their own and to protect it against damage or loss. All lost containers must be replaced at the expense of the property owner, or customer at the expense of the same. Stolen containers shall be replaced by the city, without charge, if such theft is reported to the police department and verified by the police department as being a stolen container, provided that the city manager, at his/her discretion, may refuse to replace stolen containers where it appears that the customer did not protect the same or where the customer has turned in more than one recent complaint of theft of the container. Damaged containers shall be replaced by the city unless the damage is due to negligence, abuse or failure to care for the container by the customer and the decision of the city manager in this regard shall be binding. Containers damaged by the negligence, abuse or failure of care of the customer shall be replaced at the expense of the customer. The customer is responsible for keeping the container clean at all times and the city may decline pickup for failure to have the container clean. The city will not replace containers relating to cleanliness or odor concerns.

(e) **Permitted refuse in solid waste containers.** The following refuse may be placed in the container:

1. Normal household trash.
2. Normal garbage.

(f) **Prohibited refuse in solid waste containers.** The following refuse may not be placed in the containers:

1. Large limbs, grass, leaves, small hedge and brush trimmings and yard waste of any kind.
(2) Hot ashes.

(3) Flammable items.

(4) Chemicals.

(5) Corrosive solvents.

(6) Paint.

(7) Construction, demolition or remodeling debris.

(8) Concrete, dirt or plaster.

(9) Appliances or furniture which will not allow the container lid to close.

(10) Any items of any nature whatsoever that do not allow the container lid to close.

(g) **Permitted material in recycling containers.** The following material may be placed in the container:

1. Newsprint, paper board boxes, corrugated cardboard, telephone books, junk mail, office paper.

2. Rigid plastic, and plastic bottles and containers.

3. Aluminum and metal cans.

4. Glass bottles and jars.

5. Materials as directed by the State of Delaware.

(h) **Prohibited material in recycling containers.** The following materials may not be placed in the containers:

1. Large limbs, grass, leaves, small hedge and brush trimmings and yard waste of any kind.

2. Normal household trash, garbage and food waste.

3. Styrofoam, ceramics, window glass, mirrors, clothing, textiles and electronics.

4. Hot ashes.

5. Flammable items.

6. Chemicals and chemical containers.

7. Corrosive solvents and containers.

8. Paint and containers.
(9) Construction, demolition or remodeling debris.

(10) Concrete, dirt or plaster.

(11) Any items of any nature whatsoever that do not allow the container lid to close.

(i) Container placement for pickup on streets. After 7:00 p.m. of the evening before the day of collection or before 7:00 a.m. on the day of collection, the container must be placed at or just behind the face of the curbline or edge of the street in front of the house. It must be placed so that clear space of 3 feet shall be provided around each container so it will be clear of all parked vehicles, trees or other obstructions. The handle and wheels must be pointed away from the street (toward the curbline). After the container has been emptied, it must be moved back to its storage place not later than 8:00 p.m. on the day of collection.

(j) Container placement for pickup in alleys. Containers authorized for alley pickup shall be placed at the property line along the edge of the alley, easement or public way and shall be at the normal alley ground level. The handle and wheels must be pointed away from the alley.

(k) Container placement for pickup during periods of heavy snow. During periods of heavy snow, the container must be placed so that the collection vehicle can have clear access to the container, unobstructed by snow banks, unplowed or unshoveled snow, etc. In the event trash collection is suspended by the city manager, containers must be removed from the street or alley.


Sec. 90-13. - Rules and regulations.

The city manager is hereby authorized to make additional reasonable rules and regulations for the administration of the solid waste collection for services of all types performed in the city, provided that no such regulations and rules contravene the specific provisions of this chapter and are in no way inconsistent with the established policies of the city council.

(Code 1981, § 8-13; Ord. of 5-24-1982)

Sec. 90-14. - Nonresident refuse deposits.

It shall be unlawful and a nuisance for any nonresident of the city to deposit, place or abandon any advertising material, paper, rubbish, refuse, garbage, grass clippings, yard waste, etc., or other offensive matter within the limits of the city for trash collection by the city or otherwise.

(Code 1981, § 8-14; Ord. of 8-23-1982)

Sec. 90-15. – Rates and Billing Procedures.

(a) Rates. The city council shall designate certain reasonable rates to be paid for the collection of refuse in certain areas, which rates shall be set each year at the time of establishing the annual budget, and which rates shall apply for that year and for the area designated by the council. The city manager shall bill residents in accordance with the rates established by the council and shall be in charge of collecting these charges. In case of delinquencies, the
delinquent amount shall become a lien in accordance with state law.

(b) **Billing Procedures.** All in-city customers of residences, duplexes and apartment houses with active utility accounts must have sanitation services included in the list of active services for the account.

(Code 1981, § 8-16; Ord. of 3-13-1989)

**Sec. 90-16. - Violations; penalties.**

Any person convicted of violating any provision of this chapter shall be fined in an amount as provided for in Appendix F—Fees and Fines, and if the violation amounts to an unlawful deposit of rubbish, refuse or other offensive matter in the corporate limits of the city, he shall be directed to remove the same, and in the event of his failure to do so, the offensive matter shall be removed by the city at the expense of the violator. Fines not paid within 14 days of the day the fine was issued, including the day the fine was issued, shall be automatically doubled in amount.


ADOPTED: MAY 13, 2019

SYNOPSIS

The purpose of this amendment is to provide clarification regarding municipal solid waste collection guidelines in accordance with State waste segregation requirements and Sanitation Department collection parameters. The amendment also provides clarification regarding the level of service provided.

(SPONSORS: HARE AND MITCHELL)

Actions History

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<tr>
<td>05/13/2019</td>
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<tr>
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<td>First Reading - City Council</td>
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<tr>
<td>04/09/2019</td>
<td>Introduced - Council Committee of the Whole/Legislative, Finance, and Administration Committee</td>
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