# SONOMA VALLEY COUNTY SANITATION DISTRICT (A Component Unit of the County of Sonoma)

Independent Auditor's Reports, Management's Discussion and Analysis and Basic Financial Statements

For the Fiscal Year Ended June 30, 2013

# SONOMA VALLEY COUNTY SANITATION DISTRICT FOR THE FISCAL YEAR ENDED JUNE 30, 2013

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# **Independent Auditor's Report**

**Board of Directors** Sonoma Valley County Sanitation District Santa Rosa, California

# Report on the Financial Statements

We have audited the accompanying financial statements of the Sonoma Valley County Sanitation District (the "District"), a component unit of the County of Sonoma, California, as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America. This responsibility includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the District as of June 30, 2013, and the changes in financial position and cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Local partnership, Global solutions,



#### **Independent Auditor's Report** (continued)

#### Other Matters - Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated October 8, 2013, on our considerations of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grants and agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance.

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Petaluma, California October 8, 2013



As management of the Sonoma Valley County Sanitation District (the District), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2013. We encourage readers to consider the information presented here in conjunction with the District's financial statements and the accompanying notes to the basic financial statements.

#### **Reporting Entity**

The District is managed by the Sonoma County Water Agency (the Water Agency), which provides administration, engineering, operational and maintenance services. The District is governed by a three member board, including two members of the Sonoma County Board of Supervisors (Board) of the County of Sonoma (the County). The District is considered an integral part of the County's reporting entity, resulting in the District's financial statements being included in the County's Comprehensive Annual Financial Report.

Please refer to the definition of the reporting entity within the notes to the basic financial statements for additional detail.

#### **Financial Highlights**

Net Position

The assets of the District exceeded its liabilities at the close of the most recent fiscal year by \$63,402,692 (net position). Of this amount, \$11,738,409 (unrestricted net position) may be used to meet the District's ongoing obligations to citizens and creditors.

#### *Revenues and Capital Contributions*

The District recognized total revenues and capital contributions of \$15,625,797 during the fiscal year ended June 30, 2013. Of this amount, \$13,240,768 consists of operating revenues including charges for services, and \$499,992 of nonoperating revenues consisting of investment earnings, property taxes, conservation program, and intergovernmental revenue. The District also recognized capital contributions from connection fees (\$296,870), donated capital assets (\$188,270) and proceeds from state and federal grants (\$1,399,897).

#### Expenses

The District incurred expenses totaling \$13,212,772 during the fiscal year ended June 30, 2013. \$12,558,729 represents operating expenses related to the collection, treatment, disposal, and reclamation of effluent, as well as administrative and general expenses. Nonoperating expenses total \$654,043 which is comprised of losses on capital asset disposal of \$20,036, conservation program expenses of \$42,585, interest expense of \$612,774 related to the District's long-term debt obligations.

#### Increase in Net Position

The District recognized an overall increase in net position of \$2,413,025.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the District's financial statements. The District's financial statements are comprised of three components: (1) management's discussion and analysis, (2) financial statements, and (3) notes to the basic financial statements.

Management's Discussion and Analysis

Management's discussion and analysis, this section, is intended to provide a narrative overview that users need to interpret the financial statements. Management's discussion and analysis also provides analysis of key data presented in the financial statements.

#### Financial Statements

The District is engaged only in business-type activities. The District accounts for its financial activity utilizing fund accounting, specifically enterprise fund accounting, to ensure and demonstrate compliance with finance-related legal requirements. An enterprise fund is a proprietary fund type used to report activities for which a fee is charged to external customers for goods or services provided. The focus of an enterprise fund is the determination of operating income, changes in net position (or cost recovery), financial position, and cash flow. The financial statements presented are the *statement of net position; the statement of revenues, expenses and changes in net position; and the statement of cash flows*.

Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the financial statements.

#### **Financial Analysis**

Net position may serve over time as a useful indicator of a District's financial position. In the case of the District, assets exceeded liabilities by \$63,402,692 at the close of the most recent fiscal year compared to net position of \$60,989,667 as of June 30, 2012. The increase in net position of \$2,413,025 is due primarily to the receipt of capital contributions from connection fees, donated assets, and proceeds from state and federal grants combined with operating income of \$682,039 and net nonoperating expenses of \$154,051.

The largest portion of the District's net position (66.1% as of June 30, 2013 compared to 81.6% for June 30, 2012) reflects its investment in capital assets (e.g., land and buildings and improvements), net of related debt used to acquire those assets that is still outstanding. The District uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending.

Condensed Statements of Net Position

					Percentage
	Ju	June 30, 2012		ne 30, 2013	Change
Current and other assets	\$	11,964,211	\$	23,526,689	96.6%
Capital assets		68,492,605		68,672,685	0.3%
Total Assets		80,456,816		92,199,374	14.6%
Current liabilities		2,002,974		3,626,556	81.1%
Noncurrent liabilities		17,464,175		25,170,126	44.1%
Total Liabilities		19,467,149		28,796,682	47.9%
Net investment in capital assets		49,776,090		41,892,004	-15.8%
Restricted for conservation		154,109		60,448	-60.8%
Restricted for debt service		2,420,238		3,691,125	52.5%
Restricted for capital projects		-		6,020,706	100.0%
Unrestricted		8,639,230		11,738,409	35.9%
<b>Total Net Position</b>	\$	60,989,667	\$	63,402,692	4.0%

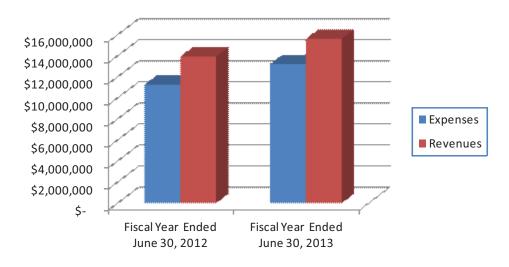
A portion of the District's net position totaling \$9,772,279 (15.4% as of June 30, 2013) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position of \$11,738,409 as of June 30, 2013 may be used to meet the District's ongoing obligations to citizens and creditors. As of June 30, 2013, the District reports positive balances in all categories of net position.

Condensed Statements of Changes in Net Position

		Percentage			
	Ju	ne 30, 2012	Ju	ne 30, 2013	Change
Revenues					
Operating revenues	\$	12,127,474	\$	13,240,768	9.2%
Nonoperating revenues		329,157		499,992	51.9%
<b>Total revenues</b>		12,456,631		13,740,760	10.3%
Expenses					
Services and supplies		7,660,673		9,109,246	18.9%
Fiscal agent fees and legal services		28,091		24,900	-11.4%
Depreciation and amortization		3,167,729		3,424,583	8.1%
Conservation program		19,454		21,233	9.1%
Interest expense		386,084		612,774	58.7%
Loss on disposal of capital assets		-		20,036	na
<b>Total expenses</b>		11,262,031		13,212,772	17.3%
Income (loss) before contributions		1,194,600		527,988	-55.8%
Capital contributions:					
State and Federal grants		968,447		1,399,897	44.6%
Donated assets		425,678		188,270	-55.8%
Connection fees		69,703		296,870	325.9%
Increase in net position		2,658,428		2,413,025	-9.2%
Net position, beginning of year		58,331,239		60,989,667	4.6%
Net position, end of year	\$	60,989,667	\$	63,402,692	4.0%

The District's net position increased by \$2,413,025 during the fiscal year ended June 30, 2013 compared to an increase of \$2,658,428 for the fiscal year ended June 30, 2012.

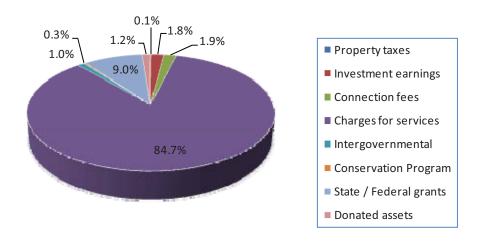
#### Expenses and Revenues



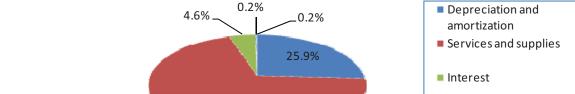
Revenues and capital contributions of the District for the fiscal year ended June 30, 2013 totaled \$15,625,797 representing an increase of \$1,705,338 from the preceding fiscal year revenues and capital contributions of \$13,920,459. The rate based charges for services, representing 84.7% of the District's total revenue, increased by \$1,113,294 (9.2%) due primarily to a 5.5% rate increase from the previous year and a 0.2% increase in Equivalent Single-Family Dwellings serviced. Investment earnings decreased by \$15,032 (5.0%) primarily due to the recurring pay down of principal balance on advances to the Sonoma County Water Agency. Conservation program revenue increased by \$33,032 (345.8%) due to a increase in sewer permits issued during the fiscal year ended June 30, 2013. In addition, the District received \$296,870 in capital contributions from connection fees, compared to \$69,703 received during the fiscal year ended June 30, 2012, along with donated capital assets totaling \$188,270. The District also received capital contributions from state and federal grants towards capital projects totaling \$1,399,897.

Revenues and Capital Contributions by Source

Expenses by Function



Total expenses for the District increased by \$1,950,741 to \$13,212,772 for the fiscal year ended June 30, 2013, due primarily to increases in operations and maintenance related expenses during the fiscal year. The overall effect was an increase in expenses of 17.3%.



69.1%

Costs associated with the collection, treatment, and disposal of effluent represent 69.1% of the District's costs. Annual depreciation and amortization expense on capital assets of \$3,424,583 represented (25.9%) of total expenses. Interest expense totaling \$612,774 (4.6%) represents the cost of meeting current debt service obligations. Conservation program expenses totaled \$42,585 (0.3%) for the fiscal year ended June 30, 2013.

Conservation program

assets

Loss on disposal of capital

#### **Capital Asset and Debt Administration**

#### Capital Assets

The District's investment in capital assets as of June 30, 2013, amounts to \$68,672,685 (net of accumulated depreciation). In addition to reporting the District's investment in capital assets including land, buildings and improvements and construction in progress, the District reports its investment in intangible assets as required by Governmental Accounting Standards Board (GASB) Statement No. 51 – *Accounting and Financial Reporting for Intangible Assets*. Intangible assets for the District include easements (both temporary and permanent). Major capital asset activity during the fiscal year included the completion of the Effluent Reservoir project and trunk replacement from Main E. Watmaugh to the District's treatment plant.

Sonoma Valley County Sanitation District's Capital Assets

					Percentage
	June 30, 2012		June 30, 2013		Change
Land	\$	4,506,972	\$	4,506,972	0.0%
Intangible assets	Ψ	4,500,572	Ψ	7,500,572	0.070
Permanent easements		857,287		1,151,355	34.3%
Temporary easements		10,656		10,656	0.0%
Construction in progress		6,219,977		7,348,565	18.1%
Buildings and improvements		101,150,033		103,217,631	2.0%
Machinery and equipment		319,282		341,491	7.0%
Accumulated depreciation/amortization		(44,571,602)		(47,903,985)	7.5%
Total	\$	68,492,605	\$	68,672,685	0.3%

Additional information on the District's capital assets can be found in the notes to the basic financial statements.

#### **Capital Asset and Debt Administration (continued)**

Sonoma Valley County Sanitation District's Long-Term Debt

	Jur	ne 30, 2012	Jur	ne 30, 2013	Percentage Change
Advances from other governments	\$	6,015,433	\$	7,845,580	30.4%
Notes payable		581,934		395,586	-32.0%
General obligation bonds		62,000		48,000	-22.6%
Revenue bonds		12,057,148		18,491,515	53.4%
Total long-term debt	\$	18,716,515	\$	26,780,681	43.1%

The District's total debt increased by \$8,064,166 during the fiscal year ended June 30, 2013.

Advances from other governments increased \$1,830,147 as a result of a loan received from the State Water Resources Control Board (SWRCB) for the Watmaugh main sewer trunk replacement project totaling \$2,320,304 net of all scheduled principal payments to the SWRCB totaling \$490,157.

Revenue bonds increased by \$6,434,367 as a result of refunding the remaining 1998 Special Revenue bonds (\$6,460,000) and financing the acquisition and construction of improvements to the District's existing wastewater system with the issuance of Sonoma County Water And Wastewater Financing Authority 2013 Revenue Bonds (\$12,105,000). The 2013 Revenue bonds were issued with a \$1,563,626 premium. In addition to the financing and refinancing there were decreases in revenue bond obligations due to principal payments totaling \$775,000 during the fiscal year ended June 30, 2013 and net increase of \$741 due to amortization of bond discounts, premiums and deferred amounts on refunding.

Decreases in general obligation bonds are due to annual principal payments on the outstanding debt.

The balance for notes payable reflects principal payments totaling \$186,348 during the fiscal year.

Additional information on the current and long-term obligations can be found in the notes to the basic financial statements.

#### **Next Year's Budget and Rates**

Budgeted gross expenses for the District for fiscal year ending June 30, 2014 have decreased by \$18,849,353 (38.0%) for a total of \$30,741,081. The major component of the decrease in budgeted expenses is related to decreases in capital projects. The decrease in operations is primarily due to a decrease in the budgeted receipt of bond proceeds and the subsequent transfer of these proceeds from the operations fund to the construction fund as compared to the prior fiscal year.

#### **Next Year's Budget and Rates (continued)**

Following is a comparison of final 2012/13 and proposed 2013/14 budgeted expenses for the District:

	F	iscal Year	F	iscal Year			
		Ending		Ending			Percentage
	Ju	ne 30, 2013	Ju	ne 30, 2014	]	Decrease	Change
Operations	\$	26,164,993	\$	19,484,015	\$	(6,680,978)	-25.5%
Debt service - general obligation bonds		3,152		2,452		(700)	-22.2%
Debt service - Revenue bonds		1,341,045		708,108		(632,937)	-47.2%
Revenue bond - projects		6,160,000		-		(6,160,000)	-100.0%
Debt service - outfall line		3,808		2,579		(1,229)	-32.3%
Construction		15,782,333		10,415,905		(5,366,428)	-34.0%
State revolving fund loan		135,103		128,022		(7,081)	-5.2%
Total	\$	49,590,434	\$	30,741,081	\$ (	18,849,353)	-38.0%

Budgeted expenses for fiscal year ended June 30, 2013 differ in several instances from the budgeted expenses presented in the management's discussion and analysis for the period ended June 30, 2012. These variances are due to Board approved budgetary adjustments made subsequent to the publication of the audited basic financial statements for the fiscal year ended June 30, 2012.

The increase in budgeted sewer service fees revenue is 5.1% for the fiscal year ending June 30, 2014.

The following tables indicate the sanitation sewer service rates and equivalent single dwellings for the District.

	Fiscal Year Ending June 30, 2013		E	cal Year Ending 30, 2014	Percentage Change	
Rate per Equivalent Single-Family Dwelling	\$	772	\$	811	5.1%	
Number of Equivalent Single-Family Dwellings		17,260		17,294	0.2%	

#### **Request for Additional Information**

This financial report is designed to provide a general overview of the District's finances for all those with an interest in the District's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Sonoma County Auditor-Controller Treasurer Tax Collector's Office, ATTN. Fiscal Division, 585 Fiscal Drive, Room 100, Santa Rosa, CA, 95403.

# SONOMA VALLEY COUNTY SANITATION DISTRICT STATEMENT OF NET POSITION JUNE 30, 2013

#### **ASSETS**

Current assets:	
Cash and investments	\$ 8,019,790
Accounts receivable	625,991
Advances to Sonoma County Water Agency	458,367
Due from other governments	1,211,468
Restricted cash and investments	
Conservation program	60,448
General obligation bond fund	3,435
Revenue bond fund	3,088,965
Debt service	599,918
Loan reserve fund	366,650
Total current assets	14,435,032
Noncurrent assets:	
Cash and investments restricted for capital projects	6,020,706
Accounts receivable, noncurrent portion	89,682
Advances to Sonoma County Water Agency	2,597,143
Debt issuance costs	384,126
Capital assets not being depreciated:	
Land	4,506,972
Intangible assets	1,151,355
Construction in progress	7,348,565
Capital assets, net of accumulated depreciation:	
Buildings and improvements	55,472,588
Machinery and equipment	188,943
Intangible assets	4,262
Total capital assets (net of accumulated depreciation and amortization)	 68,672,685
Total noncurrent assets	77,764,342
Total assets	92,199,374

# SONOMA VALLEY COUNTY SANITATION DISTRICT STATEMENT OF NET POSITION (CONTINUED) JUNE 30, 2013

#### **LIABILITIES**

Current liabilities:	
Accounts payable and accrued expenses	1,648,158
Advances from other governments	452,419
Note payable	193,877
Accrued interest payable	 125,781
Total current liabilities	2,420,235
Current liabilities payable from restricted assets:	
Revenue bonds payable	964,259
Accrued interest payable	242,062
Total current liabilities payable from restricted assets	1,206,321
Noncurrent liabilities:	
Advances from other governments	7,393,161
Note payable	201,709
General obligation bonds payable	48,000
Revenue bonds payable	17,527,256
Total noncurrent liabilities	25,170,126
Total liabilities	 28,796,682
NET POSITION	
Net investment in capital assets	41,892,004
Restricted for conservation	60,448
Restricted for debt service	3,691,125
Restricted for capital projects	6,020,706
Unrestricted	11,738,409
Total net position	\$ 63,402,692

# SONOMA VALLEY COUNTY SANITATION DISTRICT STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION FOR THE FISCAL YEAR ENDED JUNE 30, 2013

Operating revenues	
Flat charges	\$ 12,108,359
Charges for services	1,102,203
Other	30,206
Total operating revenues	13,240,768
Operating expenses	
Services and supplies	9,109,246
Fiscal agent fees and legal services	24,900
Depreciation and amortization	3,424,583
Total operating expenses	12,558,729
Operating income	682,039
Nonoperating revenues (expenses)	
Investment earnings	288,431
Interest expense	(612,774)
Intergovernmental	153,092
Property taxes	15,884
Loss on disposal of capital assets	(20,036)
Conservation program revenue	42,585
Conservation program expense	(21,233)
Total nonoperating expenses, net	(154,051)
Income before capital contributions	527,988
Capital contributions:	
Capital contributions - federal and state grants	1,399,897
Capital contributions - donated capital assets	188,270
Connection fees	296,870
Increase in net position	2,413,025
Net position - beginning of year	60,989,667
Net position - end of year	\$ 63,402,692

# SONOMA VALLEY COUNTY SANITATION DISTRICT STATEMENT OF CASH FLOWS FOR THE FISCAL YEAR ENDED JUNE 30, 2013

CASH FLOWS FROM OPERATING ACTIVITIES		
Receipts from customers \$	3	13,117,935
Payments to Sonoma County Water Agency		(5,859,779)
Payments to suppliers		(3,225,446)
Net cash provided by operating activities		4,032,710
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		
Taxes received		15,884
Intergovernmental revenue received		24,169
Conservation program receipts		42,585
Conservation program outlays		(21,233)
Net cash provided by noncapital financing activities		61,405
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Purchase of capital assets		(2,050,554)
Refund of eminent domain deposits		25,800
Proceeds from federal grants		520,562
Proceeds from revenue bond issuance		12,105,000
Bond premiums received		1,563,626
Advances received from other governments		2,320,304
Retirements of revenue bonds		(6,460,000)
Debt issuance costs		(307,029)
Principal payments - note payable		(186,348)
Principal payments - advances from other governments		(490,157)
Principal payments - bonds		(789,000)
Interest paid on capital debt		(694,447)
Connection fees received		296,870
Net cash provided by capital and related financing activities		5,854,627
CASH FLOWS FROM INVESTING ACTIVITIES		420.000
Advances to other government repayment from Sonoma County Water Agency - principal		439,900
Advances to other government repayment from Sonoma County Water Agency - interest		147,003
Interest received on pooled cash and investments		141,428
Net cash provided by investing activities		728,331
Net increase in cash and cash equivalents		10,677,073
Cash and cash equivalents - beginning of year		7,482,839
Cash and cash equivalents - end of year \$	}	18,159,912
Reconciliation to the statement of net position		
Cash and investments \$	<b>,</b>	8,019,790
Restricted cash and investments		10,140,122
Cash and cash equivalents \$	<u>}</u>	18,159,912

# SONOMA VALLEY COUNTY SANITATION DISTRICT STATEMENT OF CASH FLOWS (CONTINUED) FOR THE FISCAL YEAR ENDED JUNE 30, 2013

# RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES:

\$ 682,039
3,424,583
(122,833)
48,921
\$ 4,032,710
\$ (834,841)
171,870
188,270
\$

#### Note A. Defining the Financial Reporting Entity

The Sonoma Valley County Sanitation District (the District) is managed by the Sonoma County Water Agency (the Water Agency), which provides engineering, administration, operational, and maintenance services. The District is a distinct legal entity from the Water Agency and was formed by action of the Sonoma County Board of Supervisors. The District is responsible for maintaining and operating the local sanitation collection systems, pump stations, and treatment plants. The District has an ordinance defining policies, including user fees.

### Component Unit Reporting

The District is governed by a three member board, including two members of the Board of Supervisors (Board) of the County of Sonoma (the County). The exercise of this oversight responsibility causes the District to be an integral part of the County's reporting entity. Therefore, the District's financial statements have also been included in the County's Comprehensive Annual Financial Report as a blended component unit.

#### Note B. Summary of Significant Accounting Policies

The District conforms to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. A summary of significant accounting policies is included below.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The District uses a proprietary (enterprise) fund to account for its activities. An enterprise fund may be used to report any activity for which a fee is charged to external users for goods or services. Enterprise funds are required for any activity whose principal external revenue sources meet any of the following criteria: (1) issued debt is backed solely by fees and charges, (2) the cost of providing services for any activity (including capital costs such as depreciation or debt service) must be legally recovered through fees or charges, or (3) if the government's policy is to establish activity fees or charges designed to recover the cost of providing services.

The District's financial statements are reported using the *economic resources measurement* focus and the accrual basis of accounting. All assets and liabilities associated with the operation of the District are included on the statement of net position. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

#### Note B. Summary of Significant Accounting Policies (continued)

Measurement Focus, Basis of Accounting, and Financial Statement Presentation (continued)

Proprietary funds distinguish operating from nonoperating revenues and expenses. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District are flat charges and charges for services. Operating expenses for the District include expenses relating to the collection, treatment, disposal, and reclamation of effluent as well as administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

#### Cash and Investments

The District's cash and investments are pooled with the Sonoma County Treasurer (Treasurer) except for restricted funds held by an outside trustee. The Treasurer also acts as a disbursing agent for the District. The fair value of the investments in the pool is determined quarterly. Realized and unrealized gains or losses and interest earned on pooled investments are allocated quarterly to the District based on its respective average daily balance for that quarter in the County Treasury Investment Pool (the Treasury Pool), an external investment pool.

The District applies the provisions of GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and External Investment Pools, which requires governmental entities to report certain investments at fair value in the statement of net position and recognize the corresponding change in the fair value of investments in the year in which the change occurred. In accordance with GASB Statement No. 31, the District has reported its investment in the Treasury Pool at estimated fair value.

The District applies the provisions of GASB Statement No. 40, *Deposit and Investment Risk Disclosures* – an amendment to GASB Statement No. 3, which requires governmental entities to provide proper disclosures on common deposit and investment risks related to credit risk, interest rate risk and custodial credit risk.

For purposes of the statement of cash flows, the District considers all pooled cash and investments as cash and cash equivalents because the Treasury Pool is used as a demand deposit account. Cash with trustee and restricted cash and investments with a maturity of three months or less when purchased are also considered cash and cash equivalents.

#### Note B. Summary of Significant Accounting Policies (continued)

#### Accounts Receivable

Accounts receivable primarily consists of uncollected fees for sanitation services and flat charges as of June 30, 2013. Flat charges are established annually by the Board and billed through the County's property tax system. The District has not recorded an allowance for uncollectible receivables as it deems all receivables fully collectible.

#### Debt issuance costs

Debt issuance costs represent unamortized bond issuance costs of \$384,126 as of June 30, 2013. These costs are amortized using the straight-line method over the term of the outstanding bonds. Amortization expense for the year ended June 30, 2013 related to the bond issuance costs was \$27,177.

#### Restricted Assets

Restricted assets represent cash and investments maintained in accordance with bond resolutions or by agreement, for the purpose of funding certain debt service payments, rebate programs and improvements and extensions to the wastewater treatment systems.

#### Capital Assets

Capital assets are stated at cost or estimated historical cost. Capital assets are defined by the District as assets with an initial cost of more than \$5,000 and an estimated useful life in excess of one year.

Depreciation has been provided, excluding land and construction in progress, using the straight-line method over estimated useful lives ranging from 3 to 50 years. Useful lives of machinery and equipment are generally estimated to be 3 to 15 years. Buildings and improvements are generally estimated to have useful lives ranging from 30 to 50 years.

The costs of normal maintenance and repairs that do not add to the value or materially extend the useful life of capital assets are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets, offset by interest earned on unspent debt proceeds, is included as part of the capitalized value of the assets constructed.

#### Note B. Summary of Significant Accounting Policies (continued)

Intangible Assets

Intangible assets are stated at cost or estimated historical cost. Intangible assets for the District consist of temporary and permanent easements. Temporary easements are defined by the District as any easement acquired during the course of a project that, by agreement, will expire after a certain period of time after the completion of a project, and has an estimated useful life in excess of 1 year. Temporary easements are amortized using the straight line method over the duration of the easement. Permanent easements, including dedicated easements, are stated at cost, estimated historical cost, or fair value and are not amortized.

#### Bond Issuance Discount and Deferred Amount on Refunding

Revenue bond discounts (discounts) are deferred and amortized using the straight-line method over the term of the outstanding bonds. Discounts reduce the carrying value of the related long-term debt. The deferred amount on refunding of revenue bonds, results from the difference between the carrying amount of defeased/refunded debt and its reacquisition price. Deferred amounts on refunding are amortized over the remaining life of the refunded debt or the remaining life of the newly issued debt, whichever is shorter. The unamortized portion of the deferred amount on refunding is reported as a direct reduction to the carrying amount of the refunding debt.

#### Net Position

Net position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on its use, either through enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

### Budget and Budgetary Accounting

The Board of Directors adopts a budget annually to be effective July 1<sup>st</sup> for the ensuing fiscal year for the District. The general manager of the Water Agency is authorized to transfer budgeted amounts within the District except for transfers between major expense classes or transfers between capital assets and operating expenses. Such transfers require approval by the County Administrator and/or the Board of Directors.

#### Note B. Summary of Significant Accounting Policies (continued)

Property Tax Revenue

Property taxes, including tax rates, are regulated by the State and are administered locally by the County. The County is responsible for assessing, collecting and distributing property taxes in accordance with state law. The County is responsible for the allocation of property taxes to the District.

The County has adopted the Alternative Method of Property Tax Allocation known as the Teeter Plan. The State Revenue and Taxation Code allows counties to distribute secured real property and supplemental property taxes on an accrual basis resulting in full payment to the District each fiscal year. Any subsequent delinquent payments and related penalties and interest revert to the County.

Property taxes are recognized as revenue when they are levied. Liens on real property are established January 1 for the ensuing fiscal year. The property tax is levied as of July 1 on all taxable property located in the County. Secured property taxes are due in two equal installments on November 1 and February 1, and are delinquent after December 10 and April 10, respectively. Additionally, supplemental property taxes are levied on a pro rata basis when changes in the assessed valuation occur due to sales transactions or the completion of construction. Property tax collection and valuation information is disclosed in the County's Comprehensive Annual Financial Report.

#### Intergovernmental Revenues

Intergovernmental revenues received primarily consist of federal "American Recovery and Reinvestment Act" grants for District capital projects.

#### Use of Estimates

The preparation of financial statements requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Adoption of GASB Statement No. 63 - Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position

The District adopted this pronouncement as of July 1, 2012. The adoption primarily had the effect of replacing the term "net assets" with "net position" and did not affect the recorded assets or liabilities of the District. Additionally, no deferred outflows or inflows of resources were recognized as a result of the adoption of this statement.

#### Note C. Cash and Investments

The District follows the practice of pooling cash and investments of all funds with the Treasurer except for funds required to be held by outside fiscal agents or trustees under the provisions of bond indentures and lease agreements. The Investment Oversight Committee has regulatory oversight for all funds deposited into the Treasury Pool. Interest income from cash and investments with fiscal agents or trustees is credited directly to the District.

#### Investment Guidelines

The District's pooled cash and investments are invested pursuant to investment policy guidelines established by the Treasurer and approved by the Board of Supervisors. The objectives of the policy are, in order of priority: safety of capital, liquidity and maximum rate of return. The policy addresses the soundness of financial institutions in which the Treasurer will deposit funds, types of investment instruments as permitted by the California Government Code, and the percentage of the portfolio that may be invested in certain instruments with longer terms to maturity. Permitted investments include the following:

- U.S. Treasury and Federal Agency securities
- Bonds and notes issued by local agencies
- Registered state warrants and municipal notes and bonds
- Negotiable certificates of deposit
- Bankers' acceptances
- Commercial paper
- Medium-term corporate notes
- Local Agency Investment Fund (State Pool) deposits
- Repurchase agreements
- Reverse repurchase agreements
- Securities lending agreements
- Mutual funds and money market mutual funds
- Collateralized mortgage obligations
- Collateralized time deposits
- Joint power agreements
- Investment Trust of CA. (Caltrust)

A copy of the County Investment Policy is available upon request from the Treasurer at 585 Fiscal Drive, Room 100, Santa Rosa, California, 95403.

#### Note C. Cash and Investments (continued)

*Investment Guidelines (continued)* 

Cash and investments included the following at June 30, 2013:

	Fair
	Value
Cash and investments in Treasurer's Pool	\$ 17,240,913
Cash and investments with trustee	918,999
Total	\$ 18,159,912

As of June 30, 2013, the District's investments in the Treasury Pool managed by the County Treasurer, which is not rated by credit rating agencies, had a weighted average to maturity of 1,102 days. The credit rating and other information regarding specific investments maintained in the Treasury Pool as of June 30, 2013 are disclosed in the County's Comprehensive Annual Financial Report.

#### Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity its fair value is to changes in market interest rates. One of the ways that the District manages its exposure to interest rate risk is by purchasing a combination of shorter term and longer term investments, and by timing cash flows from maturities so that a portion of the portfolio is maturing, or coming close to maturity, evenly over time, as necessary, to provide the cash flow and liquidity needed for operations. The majority of the District's cash and investments is held in the Treasury Pool. As of June 30, 2013, \$918,999 of the District's investments were held by a trustee and invested in a money market mutual fund that provides daily liquidity and is not exposed to significant interest rate risk.

#### Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The District follows the County's policy to purchase investments with the minimum ratings required by the California Government Code. Presented below is the minimum rating required by (where applicable) the California Government Code, the County's investment policy, or debt agreements, and the actual rating as of June 30, 2013 for each investment type. The credit rating and other information regarding the Treasury Pool as of June 30, 2013 are disclosed in the County's Comprehensive Annual Financial Report.

#### Note C. Cash and Investments (continued)

Credit Risk (continued)

		Credit Rating
	Fair	(Moody's /
	Value	S & P)
Held by trustee:		
Money market mutual funds	\$ 918,999	P-1 / A-1+

#### Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The California Government Code and the County's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits or investments, other than the following provision for deposits and securities lending transactions:

- The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by depository regulated under state law. The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits.
- The California Government Code limits the total of all securities lending transactions to 20% of the fair value of the investment portfolio.

Investments in external investment pools and in open-end mutual funds are not exposed to custodial credit risk. As of June 30, 2013, none of the District's investments were exposed to custodial credit risk.

As of June 30, 2013, the District's investment in money market accounts is FDIC insured up to \$250,000. Accordingly, \$668,999 of the district's investment in money market accounts is subject to custodial credit risk.

# Note D. Capital Assets

Capital asset activity for the fiscal year ended June 30, 2013 was as follows:

	July 1, 2012	Additions	Re	tirements	Т	ransfers	June 30, 2013
Capital assets, not being							_
depreciated/amortized:							
Land	\$ 4,506,972	\$ -	\$	-	\$	-	\$ 4,506,972
Intangibles	857,287	293,418		-		650	1,151,355
Construction in progress	6,219,977	3,216,872		(20,036)		(2,068,248)	7,348,565
Total capital assets, not being							
depreciated/amortized	11,584,236	3,510,290		(20,036)		(2,067,598)	13,006,892
Capital assets, being							
depreciated/amortized:							
Buildings and improvements	101,150,033	-		-		2,067,598	103,217,631
Intangibles	10,656	-		-		-	10,656
Machinery and equipment	319,282	27,395		(5,186)		-	341,491
Total capital assets being							
depreciated/amortized	101,479,971	27,395		(5,186)		2,067,598	103,569,778
Less accumulated							
depreciation/amortization for:							
Buildings and improvements	(44,373,754)	(3,301,628)		-		(69,661)	(47,745,043)
Intangibles	(4,262)	(2,132)		-		-	(6,394)
Machinery and equipment	(193,586)	(33,809)		5,186		69,661	(152,548)
Total accumulated							·
depreciation/amortization	(44,571,602)	(3,337,569)		5,186		-	(47,903,985)
Total capital assets,							
being depreciated, net	56,908,369	(3,310,174)		-		2,067,598	55,665,793
Total capital assets, net	\$ 68,492,605	\$ 200,116	\$	(20,036)	\$	-	\$ 68,672,685

Depreciation and amortization expense related to capital assets amounted to \$3,337,569 for the fiscal year ended June 30, 2013.

The total amount of interest capitalized in connection with wastewater treatment facilities construction projects during the fiscal year ended June 30, 2013 amounted to \$171,870.

#### Note E. Advances to Sonoma County Water Agency

During the fiscal year ended June 30, 2008, the District transferred ownership of its photovoltaic facility to the Water Agency. Terms of the transfer agreement included a contribution to the Water Agency in the amount of \$2,784,354 along with a loan totaling \$5,442,922. The term of the loan is 12 years, with the final payment due in 2019, at an interest rate of 4.198%. The total outstanding amount of the loan as of June 30, 2013 is \$3,055,510. The current portion of the long-term receivable from the Water Agency in the amount of \$458,367 is reported as advances to Sonoma County Water Agency in the statement of net position.

#### Note F. Long-Term Obligations

Advances from Other Governments

During the fiscal year ended June 30, 1995, the District received a loan of \$760,992 from the State Water Resources Control Board for an outfall rehabilitation project. As of June 30, 2013, the outstanding balance is \$95,508. The loan is a State Revolving Loan with current payments of \$49,710, payable annually in July. The expected term is 20 years at an annual interest rate of 2.7% with the last payment scheduled for July 2014.

Annual debt service requirements to maturity for this revolving loan are as follow:

#### Fiscal Year Ending

June 30,	Principal	Interest	Total
2014	\$ 47,132 \$	2,578 \$	49,710
2015	48,376	1,306	49,682
Total	\$ 95,508 \$	3,884 \$	99,392

The District received funding from the State Water Resources Control Board during the fiscal year ended June 30, 2008 and fiscal year ended June 30, 2009 for the Tertiary Treatment Plant Upgrade project totaling \$6,996,831. The loan is a State Revolving Loan with annual payments of \$442,972. Payments are secured by a pledge of net revenues earned by the District. The total principal and interest outstanding on the advance from the State Water Resources Control Board secured by net revenues earned by the District as of June 30, 2013 is \$5,566,164 and \$1,078,412, respectively. The District made an initial payment in November 2008. The term of the loan is 20 years at an annual interest rate of 2.3% with the final payment currently scheduled for 2027.

#### Note F. Long-Term Obligations (continued)

Advances from Other Governments (continued)

Annual debt service requirements to maturity for the revolving loan are as follows:

Fiscal Year Ending

June 30,	8	Principal	Interest	Total
2014	\$	314,950	\$ 128,022	\$ 442,972
2015		322,194	120,778	442,972
2016		329,604	113,368	442,972
2017		337,185	105,787	442,972
2018		344,940	98,032	442,972
2019-2023		1,847,419	367,439	2,214,858
2024-2028		2,069,872	144,986	2,214,858
Total	\$	5,566,164	\$ 1,078,412	\$ 6,644,576

During the fiscal year ended June 30, 2013, the District received a loan of \$2,320,304 from the State Water Resources Control Board for the Watmaugh main sewer trunk replacement project. As of June 30, 2013, the outstanding balance is \$2,183,908. The loan is a State Revolving Loan with current payments of \$147,120, payable annually in November. The expected term is 20 years at an annual interest rate of 2.6% with the last payment scheduled for November 2031.

Annual debt service requirements to maturity for the revolving loan are as follows:

Fiscal Year Ending

June 30,	8	Principal	Interest	Total
2014	\$	90,337	\$ 56,783	\$ 147,120
2015		92,687	54,433	147,120
2016		95,097	52,023	147,120
2017		97,570	49,550	147,120
2018		100,106	47,014	147,120
2019-2023		540,952	194,647	735,599
2024-2028		615,029	120,570	735,599
2029-2032		552,130	36,347	588,477
·	·			
Total	\$	2,183,908	\$ 611,367	\$ 2,795,275

Principal and interest paid for the year ended June 30, 2013 on advances from other governments totaled \$639,802. Total net revenues for the year were \$6,091,820. Annual principal and interest payments on these advances are expected to require no more than 11% of net revenues.

### Note F. Long-Term Obligations (continued)

*Note payable* 

On July 2, 2010 the District completed the purchase of certain property with the execution of a promissory note in the amount of \$933,000. Terms of the note require semi-annual payments over a 5 year period at an annual interest rate of 4%.

Debt service requirements for the note to maturity are as follows:

#### Fiscal Year Ending

<b>June 30</b> ,	Principal	Interest	Total
2014	\$ 193,877 \$	13,904 \$	207,781
2015	201,709	6,071	207,780
Total	\$ 395,586 \$	19,975 \$	415,561

#### General Obligation Bonds

General obligation bonds are direct obligations of the District. Principal and interest on the bonds are paid from revenue derived from an annual tax collected on all taxable property within the District. General obligation bonds outstanding as of June 30, 2013 were \$48,000, with interest rates ranging from 4% to 5%.

Annual debt service requirements to maturity for the general obligation bonds are as follows:

#### Fiscal Year Ending

June 30,	_	Principal	Interest	Total
2014	\$	- \$	2,025 \$	2,025
2015		15,000	1,250	16,250
2016		16,000	425	16,425
2017		17,000	-	17,000
Total	\$	48,000 \$	3,700 \$	51,700

#### Revenue Bonds

On September 7, 2005, the District, through the California Statewide Communities Development Authority, issued \$10,240,000 in Water and Wastewater Revenue Bonds (Series 2005C) for the purpose of partially refinancing the outstanding 1998 Special Revenue Bonds, which were initially issued to finance various treatment plant upgrades within the District. The remaining \$6,460,000 of 1998 Special Revenue bonds were refunded in February 2013 with the issuance of Sonoma County Water And Wastewater Financing Authority 2013 Revenue Bonds (2013 Bonds). In addition to the refunding, the 2013 Bonds were issued for the purpose of financing \$6,000,000 for acquisition and construction of certain improvements to the District's existing wastewater system. The bonds are payable solely from sanitation customer net revenues through 2037.

#### **Note F.** Long-Term Obligations (continued)

Revenue Bonds (continued)

Annual principal and interest payments are expected to require no more than 29% of net revenues. The total principal and interest outstanding on the Revenue Bonds as of June 30, 2013 is \$17,395,000 and \$5,712,721, respectively which equals the remaining income pledged by the District through the fiscal year ending June 30, 2038 towards debt service on the revenue bonds. Principal and interest paid for the fiscal year ended June 30, 2013 and total customer net revenues were \$1,295,273 and \$4,395,053 respectively.

Total amounts outstanding and terms of the Series 2005C and 2013 Revenue Bonds are as follows:

	<b>Interest Rates</b>	<b>Maturity Date</b>	Amount
Series 2005C			
Revenue Bonds	2.7% - 4.1%	10/1/2018	\$ 5,290,000
2013 Revenue Bonds	2.0% - 4.0%	8/1/2037	12,105,000
Total			\$ 17,395,000

Debt service requirements to maturity for the Revenue Bonds are as follows:

#### Fiscal Year Ending

June 30,	Principal	Interest	Total
2014	\$ 965,000 \$	636,735	\$ 1,601,735
2015	995,000	595,625	1,590,625
2016	1,030,000	561,002	1,591,002
2017	1,070,000	523,324	1,593,324
2018	1,110,000	482,635	1,592,635
2019-2023	6,265,000	1,710,825	7,975,825
2024-2028	2,810,000	676,250	3,486,250
2029-2033	1,450,000	385,350	1,835,350
2034-2038	1,700,000	140,975	1,840,975
Total	\$ 17,395,000 \$	5,712,721	\$ 23,107,721

# **Note F.** Long-Term Obligations (continued)

Changes in Long-Term Obligations

Long-term obligations activity for the fiscal year ended June 30, 2013 was as follows:

	July 1,					June 30,	Du	ue Within
	2012	1	Additions	R	eductions	2013	C	ne Year
Advances from								
other Governments	\$ 6,015,433	\$	2,320,304	\$	(490,157)	\$ 7,845,580	\$	452,419
Note payable	581,934		-		(186,348)	395,586		193,877
General Obligation								
Bonds	62,000		-		(14,000)	48,000		-
Revenue Bonds	12,525,000		12,105,000		(7,235,000)	17,395,000		965,000
Premium	-		1,563,626		(62,545)	1,501,081		62,545
Discount	(104,885)		-		73,556	(31,329)		(5,222)
Deferred amount								
on refunding	(362,967)		(68,334)		58,064	(373,237)		(58,064)
Total revenue bonds	12,057,148		13,600,292		(7,165,925)	18,491,515		964,259
Total	\$ 18,716,515	\$	15,920,596	\$	(7,856,430)	\$ 26,780,681	\$	1,610,555

Refunding of 1998 Revenue Bonds

Of the \$12,105,000 in 2013 revenue bonds issued, \$5,900,000 was used to refund the remaining principal of the 1998 Special Revenue bonds. The original cash flows required to service the refunded debt and to complete the refunding are as follows:

	Principal		Interest		Total
Original cash flows -					
1998 Special Revenue Bonds (refunded debt)	\$	6,460,000	\$	2,636,725	\$ 9,096,725
New debt used for refunding -					
2013 Revenue Bonds		5,900,000		2,077,789	7,977,789
Difference in cash flows	\$	560,000	\$	558,936	\$ 1,118,936

#### Note G. Accrued Interest Payable

Interest payable consists of interest accrued on the following obligations:

	Amount	
Advances from other governments	\$	125,781
General obligations and revenue bonds		242,062
Total	\$	367,843

#### **Note H.** Related Party Transactions

The District is a special district under the Board of Supervisors, and as such, has similar board members as the County. Both the District and the Water Agency are component units of the County, and therefore, are considered related parties.

The District is managed by the Water Agency, which provides administration, engineering, operational, and maintenance services. The District does not incur any payroll expenses. The Water Agency allocates overhead costs to the District via the use of an overhead rate charged on labor applicable to the District. The overhead rate is reviewed periodically by management to determine its effectiveness. The District paid \$5,859,779 to the Water Agency for administrative support during the fiscal year ended June 30, 2013.

#### Note I. Risk Management

The District is exposed to various risks of loss related torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The District is covered by the County's self-insurance program, which is accounted for in the County's Risk Management Internal Service Fund. The District is covered under this program for general liability, auto liability, public employees' performance/dishonesty and property insurance.

The County maintains a self-insured retention of \$1,000,000 per occurrence for general and automobile liability. Excess liability coverage is maintained through participation in the California State Association of Counties, Excess Insurance Authority (CSAC-EIA). Limits of this coverage are \$25,000,000.

The County also maintains public employee faithful performance/employee dishonesty coverage through a joint-purchase program provided by National Union Fire Insurance Company and administered by CSAC-EIA with limits of \$10,000,000 and a \$25,000 deductible.

The County maintains "All Risk" property insurance including flood and earthquake through participation in the CSAC-EIA Property Insurance Program. Limits of coverage are \$600,000,000 per occurrence for All Risk, \$300,000,000 for flood and \$82,500,000 per occurrence for earthquake. Deductibles for these perils are \$50,000 per occurrence.

The District pays an annual premium to the County for this insurance coverage. Settled claims have not exceeded this coverage for any of the past three fiscal years.

#### Note J. Commitments and Contingencies

#### Commitments

The District has active construction projects as of June 30, 2013. The projects include expansion and/or improvements of wastewater treatment facilities. As of June 30, 2013, the District's commitments to construction projects included \$7,348,565 spent to date with remaining commitments of \$6,642,071.

The balances spent to date include both internal expenses and expenses paid to outside contractors. The remaining commitment balances relate to commitments with outside contractors only.

The commitments for wastewater treatment facilities are being financed by revenue bonds secured by wastewater revenues and by net position.

Pending Litigation, Claims, and Assessments

In July, 2010, the District received an Administrative Liability Complaint (ALC) from the California Regional Water Quality Control Board, San Francisco Bay Region (SF Bay Regional Board) for alleged discharge violations occurring from 2007 until early 2010. The ALC proposed an administrative penalty of \$348,000. Subsequently, four additional alleged violations were added for a sewer leak from a collection system pipe which occurred in July, 2010 bringing the total penalty to \$383,000. The District has settled the ALC, paying a penalty of \$199,750 with the remaining penalty suspended contingent upon the District's completion of a Supplemental Environment Project which is currently underway and will be fully implemented by spring of 2014. The district maintained a liability recorded in accrued expenses in conjunction with this contingency of \$183,000 at June 30, 2013.

#### Other Regulatory Matters

The District is subject to Section VII of the Endangered Species Act. Section VII requires that all affected agencies, including the District, consult with fish and wildlife officials before performing any work which might disrupt or harm any endangered or threatened species or their habitat. This Act increases the possibility of threatened litigation from various environmental groups and individuals. The District is also subject to Section X of the Endangered Species Act which deals with habitat conservation planning.

### **Note K.** Future Governmental Accounting Standards

The Governmental Accounting Standards Board (GASB) has released the following new standards:

GASB Statement No. 65, Items Previously Reported as Assets and Liabilities, issued in March 2012. The objective of this Statement is to either (a) properly classify certain items that were previously reported as assets and liabilities as deferred outflows of resources or deferred inflows of resources or (b) recognize certain items that were previously reported as assets and liabilities as outflows of resources (expenses or expenditures) or inflows of resources (revenues). These determinations are based on the definitions of those elements in Concepts Statement No. 4, Elements of Financial Statement. GASB Statement No. 65 is effective for financial statements for fiscal years beginning after December 15, 2012.

GASB Statement No. 66, Technical Corrections - 2012, an amendment of GASB Statements No. 10 and No. 62, issued in March 2012. The objective of this Statement is to improve accounting and financial reporting by state and local governmental entities by resolving conflicting guidance that resulted from the issuance of two pronouncements— Statements No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, and No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements. Since the release of these Statements, questions have arisen concerning differences between the provisions in Statement 54 and Statement No. 10, Accounting and Financial Reporting for Risk Financing and Related Insurance Issues, regarding the reporting of risk financing activities. Questions also have arisen about differences between Statement 62 and Statements No. 13, Accounting for Operating Leases with Scheduled Rent Increases, regarding the reporting of certain operating lease transactions, and No. 48, Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues, concerning the reporting of the acquisition of a loan or a group of loans and the recognition of servicing fees related to mortgage loans that are sold. GASB Statement No. 66 is effective for financial statements for fiscal years beginning after December 15, 2012.

The impact on the basic financial statements of the District of these pronouncements which have not yet been adopted is unknown at this time.



Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

#### **Independent Auditor's Report**

Board of Directors Sonoma Valley County Sanitation District Santa Rosa, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Sonoma Valley County Sanitation District (the "District"), a component unit of the County of Sonoma, California which comprise the statement of net position as of June 30, 2013, and the related statements of revenues, expenses and changes in net position and cash flows for the year then ended, and the notes to the financials statements, and have issued our report thereon dated October 8, 2013.

# Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

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Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards (continued)

**Independent Auditor's Report** (continued)

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We noted certain other matters that we reported to management of the District in a separate letter dated October 8, 2013.

Paint of Brinky LLP

Petaluma, California October 8, 2013